

CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The City of Elmira, Department of Community Development was able to successfully carry out it's 2024-2025 Annual Action Plan. This represents the fifth and final year of the City's 2020-2024 Consolidated Strategic Plan. The city and its nonprofit partners continue to focus on efforts to improve the quality of life for low-moderate income residents by providing opportunities that would otherwise not be available without these federal resources. During the program year the City of Elmira received Pro-Housing Community Designation, which will help increase access to funds from NYS HCR.

Highlights from the 2023-2024 Program Year include the following:

- The Department of Community Development was able to complete the rehabilitation of 13 owner-occupied housing units using CDBG & HOME Funds.
- The City of Elmira in partnership with Catholic Charities of Chemung/Schuylers counties and the First-Time Home Buyer Program was able to assist 2 income-eligible, new homebuyers with down payment & closing cost utilizing HOME funds. The First-Time Homebuyers program has assisted 474 families achieve homeownership since 1994, which is a significant accomplishment and highlights the need for this program.
- During the Program Year, the City of Elmira provided CDBG funding to 2 organizations with the goal of providing enrichment opportunities and advocacy to youth, focused on at-risk youth, and families which are located in low-moderate income neighborhoods. These centers (Southside Community Center, Ernie Davis Community Center) provide considerable services to the neighborhoods that they serve and are serving low-moderate income areas. Other public services included funding to Salvation Army of Elmira, Court Appointed Special Advocates, and Meals on Wheels of Chemung.
- CDBG funding was provided to Catholic Charities of Chemung/Schuylers for public services related to low/mod housing benefit and the following were some of the outcomes: 15 homeowners received one-on-one mortgaged foreclosure prevention and loss mitigation counseling; 67 households received group training about the housing counseling services including financial fitness and mortgage assistance training; 115 residents were provided with overnight shelter; 669 individuals were provided with homeless prevention services.

- Three (3) business received facade funding in the downtown area during the program year.

A total of **\$106,663.75** was expended during the Program Year for CDBG-CV on homeless services and construction of a new emergency shelter, which added 47 beds to the community. This brings the total expenses to **\$601,236.04**.

\$413,445.76 was spent on HOME-ARP Supportive Services and Rental Assistance Programs. This summary demonstrates some of the City's overall housing, community development, economic development, and public service accomplishments and activities.

- 669 individuals received emergency homeless prevention services through Catholic Charities homeless counseling and 144 individuals received emergency homeless prevention services from Salvation Army of Elmira.
- 23 families received Tenant Based Rental Assistance and 131 families received Supportive Services (HOME-ARP)

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee’s program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Alleviate and Prevent Homelessness	Homeless	CDBG: \$ / CDBG-CV: \$150000 / HOME-ARP: \$1118725 / NYS - AG: \$125000	Homeless Person Overnight Shelter	Persons Assisted	1600	1915	119.69%	400	407	101.75%

Alleviate and Prevent Homelessness	Homeless	CDBG: \$ / CDBG-CV: \$150000 / HOME-ARP: \$1118725 / NYS - AG: \$125000	Overnight/Emergency Shelter/Transitional Housing Beds added	Beds	20	47	235.00%	0	0	
Alleviate and Prevent Homelessness	Homeless	CDBG: \$ / CDBG-CV: \$150000 / HOME-ARP: \$1118725 / NYS - AG: \$125000	Homelessness Prevention	Persons Assisted	7000	8546	122.09%	45	813	1,806.67%
Business Development	Non-Housing Community Development	CDBG: \$ / CDBG-CV: \$25000	Jobs created/retained	Jobs	15	13	86.67%	6	0	0.00%
Business Development	Non-Housing Community Development	CDBG: \$ / CDBG-CV: \$25000	Businesses assisted	Businesses Assisted	15	21	140.00%	2	3	150.00%
Quality Affordable Housing	Affordable Housing	CDBG: \$ / HOME: \$ / CDBG-CV: \$0 / HUD OLHCHH: \$400000 / NYS - AG: \$500000 / NYS ESD: \$500000	Rental units constructed	Household Housing Unit	15	0	0.00%			

Quality Affordable Housing	Affordable Housing	CDBG: \$ / HOME: \$ / CDBG-CV: \$0 / HUD OLHCHH: \$400000 / NYS - AG: \$500000 / NYS ESD: \$500000	Rental units rehabilitated	Household Housing Unit	30	56	186.67%	30	19	63.33%
Quality Affordable Housing	Affordable Housing	CDBG: \$ / HOME: \$ / CDBG-CV: \$0 / HUD OLHCHH: \$400000 / NYS - AG: \$500000 / NYS ESD: \$500000	Homeowner Housing Added	Household Housing Unit	75	7	9.33%	1	0	0.00%
Quality Affordable Housing	Affordable Housing	CDBG: \$ / HOME: \$ / CDBG-CV: \$0 / HUD OLHCHH: \$400000 / NYS - AG: \$500000 / NYS ESD: \$500000	Homeowner Housing Rehabilitated	Household Housing Unit	100	86	86.00%	15	14	93.33%

Quality Affordable Housing	Affordable Housing	CDBG: \$ / HOME: \$ / CDBG-CV: \$0 / HUD OLHCHH: \$400000 / NYS - AG: \$500000 / NYS ESD: \$500000	Direct Financial Assistance to Homebuyers	Households Assisted	65	23	35.38%	8	2	25.00%
Quality Affordable Housing	Affordable Housing	CDBG: \$ / HOME: \$ / CDBG-CV: \$0 / HUD OLHCHH: \$400000 / NYS - AG: \$500000 / NYS ESD: \$500000	Housing for Homeless added	Household Housing Unit	0	0		0	0	
Quality Affordable Housing	Affordable Housing	CDBG: \$ / HOME: \$ / CDBG-CV: \$0 / HUD OLHCHH: \$400000 / NYS - AG: \$500000 / NYS ESD: \$500000	Housing for People with HIV/AIDS added	Household Housing Unit	0	0		0	0	

Revitalization of Downtown Core	Non-Housing Community Development Mixed-Income Housing	CDBG: \$ / CDBG-CV: \$100000 / NYS ESD: \$500000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	0		5000	5000	100.00%
Revitalization of Downtown Core	Non-Housing Community Development Mixed-Income Housing	CDBG: \$ / CDBG-CV: \$100000 / NYS ESD: \$500000	Facade treatment/business building rehabilitation	Business	15	12	80.00%			
Revitalization of Downtown Core	Non-Housing Community Development Mixed-Income Housing	CDBG: \$ / CDBG-CV: \$100000 / NYS ESD: \$500000	Businesses assisted	Businesses Assisted	10	18	180.00%	2	3	150.00%
Strengthening Elmira's Neighborhoods	Non-Housing Community Development	CDBG: \$ / CDBG-CV: \$50000 / Consolidated Local Street and Highway Improvement Program: \$725000 / NYS - AG: \$125000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	0		5000	5000	100.00%

Strengthening Elmira's Neighborhoods	Non-Housing Community Development	CDBG: \$ / CDBG-CV: \$50000 / Consolidated Local Street and Highway Improvement Program: \$725000 / NYS - AG: \$125000	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit	Households Assisted	0	0		850	850	100.00%
Strengthening Elmira's Neighborhoods	Non-Housing Community Development	CDBG: \$ / CDBG-CV: \$50000 / Consolidated Local Street and Highway Improvement Program: \$725000 / NYS - AG: \$125000	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	1100	13250	1,204.55%	350	228	65.14%

Strengthening Elmira's Neighborhoods	Non-Housing Community Development	CDBG: \$ / CDBG-CV: \$50000 / Consolidated Local Street and Highway Improvement Program: \$725000 / NYS - AG: \$125000	Buildings Demolished	Buildings	5	0	0.00%			
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Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

A major priority and focus areas for the City of Elmira continues to be supporting homeownership and housing rehab projects for low-income individuals and families. During the past year, the City of Elmira was able to provide 2 First-Time Homebuyers with down payment assistance and 13 families were able to have their properties rehabbed through the owner-occupied rehab program. Additionally, through matching CDBG for the Lead Hazard Reduction and Healthy Homes program 8 properties with a total of 19 rental units were made lead safe through EPA certified lead abatement work.

The City of Elmira continues to see high numbers of homeless and individuals seeking homeless services and prevention services. Catholic Charities provided homeless prevention services to a total of 669 Elmira residents during the program year and 115 individuals were housed in temporary transitional housing through the program at Catholic Charities. 300 Homeless were housed at the Emergency Shelter and an additional 144 were housed through the Salvation Army for a total of 407 persons provided emergency shelter.

The remaining CDBG-CV funds have been allocated towards public facilities projects to address health and safety of the community. Those activities are anticipated to be reported and completed in the 2024-2025 CAPER.

HOME-ARP activities are able to be reported on the 2023-2024 CAPER since activities first started in July 2023; 84 total families received Counseling Services; 51 Families received Counseling and Emergency Assistance; and 23 Families received Tenant Based Rental Assistance through (HOME-ARP) in the program year.

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	CDBG	HOME
White	789	20
Black or African American	386	7
Asian	4	0
American Indian or American Native	2	0
Native Hawaiian or Other Pacific Islander	1	0
Total	1,182	27
Hispanic	30	2
Not Hispanic	1,152	23

Table 2 – Table of assistance to racial and ethnic populations by source of funds

Narrative

Figures for the CDBG portion of this section came from the Annual Reports from the all the Subgrantees including Meals on Wheels, Southside Community Center, Ernie Davis Community Center, Second Place East Emergency Shelter & Housing Counseling and data from Owner Occupied Rehab clients. Figures for the HOME portion of this section came from the Owner Occupied Rehab projects and the First Time Homebuyers Program and HOME-ARP funds. The Department of Community Development continues to expand outreach to low income families through the City of Elmira and efforts are made to specifically expand outreach to minorities. Community Development has found working with local neighborhood organizations and religious institutions, which have a connection to these communities, has helped increase outreach to minority neighborhoods. An identified need of minorities continues to be safe, affordable housing, which the City has been able to address through the Department's Owner-Occupied Housing Rehabilitation program. The Department of Community Development continues to search for new minority contractors for participation on the Department's active contractor list. The City also helps to promote the M/WBE certification process, since there are very few minority contractors within the Southern Tier region.

Numbers are significantly lower in 2024 compared to 2023 CAPER because of reduced numbers in homeless and not having as much in CV-CDBG funding to report on. The HOME-ARP funds are reported this year and include 23 families who received Tenant Based Rental Assistance.

CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	1,102,073	1,167,552
HOME	public - federal	207,925	204,591
Other	public - federal	32,112,510	2,025,690
Other	public - local	32,112,510	2,025,690
Other	public - state	32,112,510	2,025,690

Table 3 - Resources Made Available

Narrative

The chart above outlines anticipated sources of funds and the actual amount expended during the 2024 Program Year. The actual amount expended includes Program Income generated from housing rehabilitation and economic development loans as well as grant and loan payoffs received by the Department of Community Development. Community Development expended a total of \$1,155,679.21 in CDBG entitlement funds (\$11,872.50 in CDBG program income) was expended during the program year. Along with \$204,591.27 in HOME funds.

Additionally, a total of \$106,663.75 was spent on emergency shelter assistance during the Program Year for CDBG-CV.

In 2024 program year, the City received \$1,766,562.51 CHIPS and \$259,127.53 in PAVE NY funding from the New York State Department of Transportation to leverage CDBG funding for street improvement projects.

Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
BROWNFIELD OPPORTUNITY AREA	5	13	housing rehabs for CDBG and HOME
BUSINESS IMPROVEMENT DISTRICT	5	11	Includes funding for Elmira Downtown Development and Emergency Shelter located in downtown Elmira
NEW YORK MAIN STREET TARGET AREA	10	11	Includes funding for Elmira Downtown Development and Emergency Shelter located in downtown Elmira

Table 4 – Identify the geographic distribution and location of investments

Narrative

During the Program Year, some investments were made in locally designated target areas. A total of 11% of CDBG funding was expended within the Business Improvement District (downtown) due to investments made from public improvements as part of Elmira Downtown Development's Operation Green Streets, Facade Programs and Public Facilities Programs and funding towards the new homeless shelter located in the downtown district. More than anticipated number of program activities occurred in the Brownfield (Southside) Zone of Elmira. Some of the increase was due to street paving, home purchases, and rehabs. One street was paved in the Brownfield Zone. One first-time homebuyer, three rehab clients lived, and three lead rehab clients lived or purchased homes within the Brownfield Zone.

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

CDBG & HOME funds are leveraged annually by the City of Elmira and non-profit subrecipients seeking state and private foundation grants in order to accomplish community development objectives. Federal HOME funds are expected to leverage private investment through conventional mortgages provided to individuals who participate in the City of Elmira- Catholic Charities First-Time Homebuyer Program. There is no match requirement for HOME because the City of Elmira is a distressed community. CDBG funds were leverage with private, state, and local funds.

In 2024 program year, the City received \$1,766,562.51 CHIPS and \$259,127.53 in PAVE NY funding from the New York State Department of Transportation to leverage CDBG funding for street improvement projects.

Subgrantees including Catholic Charities of Chemung/Schuyler, Economic Opportunity Program, CASA of the Southern Tier, Meals on Wheels, Salvation Army, and Southside Community Center had a successful track record of leveraging additional funding for their programs. In addition to the CDBG & HOME funding that Catholic Charities Housing Counseling Services received during the Program Year from the City of Elmira, they received leveraged funds from other sources including Catholic Charities USA and the New York State Homeowner Protection Program through the New York State's Attorney General's office to run this program. Other agencies received private leveraged funding from United Way, Walmart Foundation, Community Foundation, and the Triangle Fund. A total of \$2,448,455.07 last year was leverage from other sources (state/local funds/ private foundation funds and program income) during the program year by CDBG-funded public service recipients.

Fiscal Year Summary – HOME Match	
1. Excess match from prior Federal fiscal year	0
2. Match contributed during current Federal fiscal year	0
3. Total match available for current Federal fiscal year (Line 1 plus Line 2)	0
4. Match liability for current Federal fiscal year	0
5. Excess match carried over to next Federal fiscal year (Line 3 minus Line 4)	0

Table 5 – Fiscal Year Summary - HOME Match Report

Match Contribution for the Federal Fiscal Year								
Project No. or Other ID	Date of Contribution	Cash (non-Federal sources)	Foregone Taxes, Fees, Charges	Appraised Land/Real Property	Required Infrastructure	Site Preparation, Construction Materials, Donated labor	Bond Financing	Total Match

Table 6 – Match Contribution for the Federal Fiscal Year

HOME MBE/WBE report

Program Income – Enter the program amounts for the reporting period				
Balance on hand at begin-ning of reporting period \$	Amount received during reporting period \$	Total amount expended during reporting period \$	Amount expended for TBRA \$	Balance on hand at end of reporting period \$
9,207	1,940	9,007	0	2,140

Table 7 – Program Income

Minority Business Enterprises and Women Business Enterprises – Indicate the number and dollar value of contracts for HOME projects completed during the reporting period						
	Total	Minority Business Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Contracts						
Dollar Amount	0	0	0	0	0	0
Number	0	0	0	0	0	0
Sub-Contracts						
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0
	Total	Women Business Enterprises	Male			
Contracts						
Dollar Amount	0	0	0			
Number	0	0	0			
Sub-Contracts						
Number	0	0	0			
Dollar Amount	0	0	0			

Table 8 - Minority Business and Women Business Enterprises

Minority Owners of Rental Property – Indicate the number of HOME assisted rental property owners and the total amount of HOME funds in these rental properties assisted						
	Total	Minority Property Owners				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0

Table 9 – Minority Owners of Rental Property

Relocation and Real Property Acquisition – Indicate the number of persons displaced, the cost of relocation payments, the number of parcels acquired, and the cost of acquisition						
Parcels Acquired		0		0		
Businesses Displaced		0		0		
Nonprofit Organizations Displaced		0		0		
Households Temporarily Relocated, not Displaced		0		0		
Households Displaced	Total	Minority Property Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Cost	0	0	0	0	0	0

Table 10 – Relocation and Real Property Acquisition

CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	400	551
Number of Non-Homeless households to be provided affordable housing units	26	401
Number of Special-Needs households to be provided affordable housing units	50	90
Total	476	1,042

Table 11 – Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	0	48
Number of households supported through The Production of New Units	0	0
Number of households supported through Rehab of Existing Units	33	33
Number of households supported through Acquisition of Existing Units	0	0
Total	33	81

Table 12 – Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

Figures for the non-homeless portion of this section came from the Owner Occupied Rehab and Lead Paint Program and subgrantee activity reports on these programs. Rehab numbers include CDBG and HOME owner-occupied rehab program (13 units) and lead hazard match funding (19 units) and one (1) scattered site rehab by Habitat for Humanity. Other nonhomeless programs include Meals on Wheels, CASA of the Southern Tier, Southside Community Center and Ernie Davis Community Center.

Figures for homeless come from Catholic Charities overnight/emergency shelter and the Salvation Army Safe House (DV Shelter). The numbers of families and individuals seeking homeless assistance remain high, but are lower than 2023. which appears to be a peek post-pandemic as has the number of at-risk for homeless were seeking services and support.

The Rental Assistance program, which served 48 families in 2024 and was funded through HOME-ARP. HOME-ARP funds were not originally projected in the 2020 Consolidated Plan, so those projected numbers vary from the original projections.

Special needs numbers come from the Annual Report of the subgrantees for public service programs.

The highest priority focus for the City of Elmira has been supporting homeownership and rehab projects for low-income individuals.

Discuss how these outcomes will impact future annual action plans.

The City of Elmira anticipates that efforts to support homeownership and rehab projects for low-income individuals will remain a priority. Since the pandemic the need to increase homeless services and emergency services is clearly a new priority. The City will continue focusing on shelter services, rehab, and support for first-time homeowners.

The City of Elmira continued to utilize CDBG funds to support public service activities in the area of housing counseling, providing enrichment opportunities to youth through supporting three community centers, and homeless shelter and prevention services. It is anticipated that these programs will continue to be a focus for the next annual action plan.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	10	0
Low-income	16	2
Moderate-income	4	2
Total	30	4

Table 13 – Number of Households Served

Narrative Information

The City of Elmira provided first-time homebuyer grants to 2 families, 1 was White; 1 was Black, and both (2) were moderate income.

Fourteen (14) families received owner-occupied home repairs; 9 were white, and 5 was black; 7 were extremely low-income, 1 was very low income; 8 were low income, and 5 were moderate-income. Nineteen (19) families at twelve (12) rental properties received funding for lead hazard reduction funds, CDBG match. Eleven (11) were White and Eight (8) were Black; Nine (9) were very income; Nine (9) were low income and 1 (one) was moderate income.

The City of Elmira continued to provide grants to homeowners within the City whose incomes fell between 0-50% of HUD's Median Family Income (MFI), and a 3% repayable loan for those households whose incomes fell between 51-80% of AMI. This strategy has been effective in assisting extremely low-income, low-income, and moderate-income households make necessary home repairs and not place an additional financial burden on those making under 50% of the AMI. The First-Time Homebuyer Program continues to assist income eligible families with down payment and closing cost assistance of up to \$20,000 in deferred grants based on need. CDBG funding was provided to Catholic Charities of Chemung/Schuylers for public services related to low/mod housing benefit.

48 individuals and families received emergency rental assistance through the HOME ARP program. 135 families received emergency homeless prevention services through HOME-ARP.

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

For the NY-501 Continuum of Care, the Point In Time count is the core of continually identifying the needs of struggling families and individuals to recognize trends and emerging needs in homelessness services. There was a Point In Time study conducted on January 23, 2025. Community organizations help to identify individuals who were unsheltered in places not meant for human habitation. This Point-In-Time Study (PIT) was conducted in a five-county region in partnership with CARES, Inc. A Point-In-Time Study is a coordinated effort within a specific region to count the number of homeless persons during a specific one-day point in time. Catholic Charities' Staff also conducted interviews throughout the day at community organizations and public "warming" locations, for example, the bus station and public library, as well as local food pantries.

Within the 501 COC the count showed 533 persons were emergency sheltered, 71 in transitional housing and 26 were unsheltered. In total, there was a decrease of 46 people utilizing services on the night of the count (2025) from 2024.

Catholic Charities of Chemung and Schuylers provides programming and shelter to individuals and families in the community who are either at risk of becoming homeless or who have been identified as in need of immediate shelter. CDBG funds support the personnel necessary to complete assessments of needs, make referrals to programs and services within Catholic Charities and throughout the community, and completion of applications for mainstream benefits, addressing the need for long-term stability. Catholic Charities also has an outreach worker that works to reach out to homeless persons and assess their needs while working with the Chemung County Department of Social Services and local law enforcement.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City of Elmira provides funding each year to Catholic Charities for the High Street Homeless Shelter program which provides shelter for the homeless and for the Salvation Army SAFE House. Catholic Charities received \$30,000 CDBG funds to offset cost of salaries for staff running the program and Salvation Army received \$15,000 towards staffing costs. It was reported that 407 people were using the homeless shelter in this program year at Catholic Charities and Salvation Army.

Every client that seeks shelter services is screened for Gateways Residential Services eligibility and through this screening staff are able to identify accurately a client's individual needs. Clients placed in Gateways residential services are placed in either transitional supportive housing or permanent supportive housing depending on their needs. With full implementation of Additionally, this program year, HUD's Continuum of Care Coordinated Entry process, the Samaritan Center at Catholic Charities was designated as the Chemung County single point of access for homeless services. The Chemung County Homeless Housing Task Force is working to affirmatively market how to access homeless services which supports knowledge and awareness in the community.

Catholic Charities of Chemung/Schuylers is the lead agency for homeless services within the City of Elmira and Chemung County; this organization is leveraging funds from multiple sources to help homeless persons with their housing needs. Catholic Charities provides the following programs to fight against homelessness:

- Emergency Shelter services will be provided to those in need of emergency shelter at Salvation Army Safe House or a local motel depending on need. Program components involve one-on-one case management and connection to mainstream expedited benefits through LDDS onsite liaison, which includes housing and employment.
- Rapid Re-Housing case managers will assist homeless individuals and families move into stable housing. Program components involve identifying a housing location, provision of rental and other forms of financial assistance, and support services with a focus on stable employment and permanent housing.
- Prevention funds assist individuals and/or families that have a demonstrated housing crisis and face imminent risk of losing their permanent housing. Program components include targeting eligible households, thorough assessment of the needs of the household, assistance to households in expanding housing options and resources, provision of support services needed for permanent housing and employment.
- Catholic Charities of Chemung and Schuylers also partners with Arnot Ogden Medical Center via the Finger Lakes Performing Provider System project known as Transitional Housing Project. This project identifies AOMC patients whom are homeless or at risk of becoming homeless and refers them to Catholic Charities.

Individuals identified as homeless or at risk of becoming homeless in the community utilize the Continuum of Care's Coordinated Entry process for the individual to be screened at Catholic Charities for immediate services based on needs assessment. An outreach worker will be an additional resource to

seek out and assist those individuals on the streets and will refer them to seek assistance through the Solutions to End Homelessness Program, which assists through Rapid Rehousing and/ or Prevention funds.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

Catholic Charities of Chemung/Schuylers is the lead agency for homeless services within the City of Elmira and Chemung County; this organization is leveraging funds from multiple sources to help homeless persons with their housing needs. Catholic Charities provides the following programs to fight against homelessness:

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Helping homeless persons (especially chronically homeless individuals and families, families

with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Catholic Charities Emergency Services Center provides services to many individuals and families who are faced with evictions and court proceedings as well as those facing homelessness. Case managers have developed positive relationships with landlords in order to prevent court eviction proceedings. Examples of programs/projects that Catholic Charities has to assist those likely to become homeless after being discharged from publicly funded institutions and systems of care include the following:

Community Residence (NYS Office of Mental Health): 14 bed transitional congregate-level housing program licensed by NYS Office of Mental Health (OMH) and home to individuals with serious and persistent mental illness. These individuals require 24-hour supervision and intensive person-centered case management.

Supportive Treatment Apartments (OMH): An OMH licensed 36-bed transitional congregate apartment housing program in an apartment facility for individuals with a serious and persistent mental illness. Project SHARE (Supportive Housing and Residential Empowerment) is a transitional housing HUD funded project providing 12-units of transitional housing in a scatter-site apartment project that provides up to two years of rental assistance and supportive services to young adults (18-25) who are homeless and have resided in the foster care system.

Lasting Success (County/NYS OTDA): A transitional housing 24-bed Supervised Independent Living Program (SILP) in a provider-owned apartment facility for youth 16-21 who are aging out of the foster care system.

Catholic Charities Chemung-Schuylers operates a 'Bridger' project with NYS Office of Mental Health (OMH) funding. The funding provides funding for a dedicated staff person who attends the weekly discharge meetings at Elmira Psychiatric Center. CCCS also is an active member other Chemung County SPOE (Single Point of Entry) bi-weekly meetings to coordinate and monitor referrals of persons with mental health disabilities for housing and case management services to area service providers.

Catholic Charities of Chemung and Schuylers provides housing for up to 90 days with case management in a Residential Stabilization Program (RSP), assisting parolee's with independent living skill development, employment/education, and permanent housing opportunities. The agency also assists individuals leaving inpatient substance abuse treatment facilities with referrals to the Gateway Housing Program and young adults leaving foster care with referrals to Gateways Housing Program and/or Public Housing.

CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

Although the City of Elmira Department of Community Development is not directly involved in managing public housing and the Elmira Housing Authority (EHA) does not request CDBG funding, the City consults with the EHA when developing its Annual Action Plan, Consolidated Plan, and at the completion of the CAPER. As has been reported by the EHA for previous CAPERS, due to the fact that congressional appropriations to the Housing Authority Capital Fund Program have been greatly reduced, there have been minimal improvements made to public housing properties.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

The Elmira Housing Authority Board is made up of seven members, five of whom are appointed by the City Manager of the City of Elmira. The other two members are elected by the residents of the Housing Authority and their input is used for the Agency Plan. The Housing Authority also puts out a 45-day notice that the Agency Plan is available for review and is informed of the Public Hearing.

The City of Elmira- Catholic Charities First-Time Homebuyer Program is marketed and promoted to public housing residents within Hoffman Plaza which is a family development.

Actions taken to provide assistance to troubled PHAs

This question is not applicable since the Elmira Housing Authority is not classified as a troubled PHA.

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

During the program year and ongoing, the City is working to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing. In 2023, staff submitted an application to New York State Department of State seeking grant funding to support updates to the current city-wide zoning. The updates could help increase access to affordable housing by reviewing outdated housing policy and zoning.

Additionally, the City of Elmira was designated at a Pro-Housing Community through New York State Homes and Community Renewal which allows the City to continue to access funding from New York State through the Consolidated Funding Application process.

The City is using a Comprehensive Master Plan (2016-2026) which supports the implementation of a form-based code to reduce barriers to affordable housing projects. In August 2020, a form-based code was established and develop for the Downtown area; the process helped to identify new existing barriers to affordable housing. The new zoning plans allows for expanded areas that include multi-family (more than 5 units) dwellings.

Additionally, during the program year, the City worked in conjunction with and in support of the Chemung County Land Bank to help address Zombie and Abandoned properties throughout the City of Elmira; this also helps to identify policies which might exist as barriers to affordable housing. The City has also worked with Enterprise Community Partners and the NYS Attorney General's Office on the Cities RISE program to establish more equitable and impactful code enforcement policies and participated in the Anti-Displacement Learning Network to address the causes to homelessness and housing displacement. The City was awarded \$1 Million dollars through this program to implement it's strategies for fighting homelessness and displacement. This will including funds for emergency relocation and emergency housing repairs to prevent homelessness because of the condition of the property.

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

An underserved need within the City continues to be to improve the quality (more than the quantity) of affordable rental housing and reduce the high cost burden for low income residents. The City of Elmira Department of Community Development recently launched a program funded through the New York State Anti-Displacement Learning Network with Enterprise Community Partners and the New York State Attorney General's Office. Through this program, a rental rehab program was created for extremely deteriorated properties with outstanding code violations. Additionally, in 2020, the City implemented a

rental inspection program requiring all rental properties to be inspected by Code Enforcement. The rentals must be inspected at least every 3 years; this will ensure that property conditions meet NYS Code.

The City continues to have high local tax burden which has impacted affordable and middle-income housing options. Other obstacles continue to be limited economic development, business growth and workforce development opportunities. The City of Elmira and partners Southern Tier Economic Growth and New York State have worked create new opportunities within the Southern Tier Region. The City of Elmira participated in the development of the Southern Tier Regional Economic Development Council's Upstate Revitalization Initiative Plan. The City and the Department of Community Development participated and continue to work with the Empire State Poverty Reduction Initiative (ESPRI) to identify and address causes of poverty in the community. The City of Elmira also worked with partners at the State, regional, and local level under the Downtown Revitalization Initiative.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

In January 2023, the City of Elmira applied for and was awarded \$1.3 Million from the HUD Office of Lead Hazard Control and Healthy Homes (OLHCHH) to address lead paint in homes built prior to 1978 with a priority to families with children under age 6. These funds will refund the ongoing grant program. The City has hired a Program Manager through this grant who oversees and manages this program. It is anticipated over a 3-year time period that the grant will address lead paint hazards in 50 units throughout the City of Elmira. Under the 2020 Grant, the City of Elmira reduced lead hazard on 48 properties. Because of an aging housing stock lead paint remains a major concern within the City of Elmira. The Department of Community Development continues to work with community leaders and serve on the Chemung County Lead Coalition to continually identify new strategies that will help the community reduce lead-based paint hazards. Many of the projects participating in the new lead program, are properties referred by the Chemung County Health Department because a child has tested positive for lead poisoning.

Contractors that perform work funded with CDBG or HOME funds must have proof that they have participated in a Lead Safe Work Practices and Lead Renovators training and that proof is kept on file. The Department of Community Development utilizes a Lead Safe Housing Requirements Screening Worksheet while inspecting properties. Community Development has maintained its partnership with the Chemung County Health Department to conduct risk assessments and lead clearance inspections on an as needed basis for a set fee.

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

The Department of Community Development continues to assist low-income families make improvements to their properties to reduce the housing cost burden on them. The City continues to promote NYSEDA's EMPOWER New York Program for no-cost energy services to households that fall within HEAP's income guidelines. Catholic Charities of Chemung/Schuyler is a CDBG and HOME

subrecipient and a key partner whose mission is aimed at reducing the number of persons below poverty by providing intensive case management, help for individuals and families accessing mainstream benefits, connecting people with job assistance, and offering housing counseling services.

Additionally, the City and Department of Community Development continued to implement and act upon the findings from the New York State Empire State Poverty Reduction Initiative. The City of Elmira worked with a locally appointed task force and the New York State Office of Temporary and Disability Assistance and the New York State Department of State to develop a Poverty Reduction Plan. This effort involved engaging persons and families in poverty to get their input and the following strategy recommendations were submitted as part of the plan:

1. Increase Accessibility to wrap-around services by utilizing a neighborhood hub model and local navigator system.
2. Revitalization of target neighborhoods within census tracts 6, 7, and 10 while increasing access to affordable rental housing and opportunities for home ownership and mixed-income neighborhoods.
3. Establish pathways to employment through coordinated engagement of secondary and post-secondary education, job training, and personalized career support services.

Actions taken to develop institutional structure. 91.220(k); 91.320(j)

Thursday and Rehab Rap Technical Assistance calls to connect with other entitlement communities, subject-matter experts at HUD, and with New York State. This continues to be a helpful tool in learning about best practices and receiving clarification on federal regulations and reporting requirements. Sub-recipients are invited to participate in relevant sessions as well. Additionally, staff participated in several HUD-sponsored webinars through the program year.

Steps were also taken to work more collaboratively with the City's Code Enforcement Department to increase staffing capacity for code enforcement as well as provide technical expertise. Code Enforcement began taking over housing inspections for the Housing Rehabilitation and First-Time Homebuyer Programs. The City applied for and was awarded funding through the Cities Rise (Cities for Responsible Investment and Strategic Enforcement) Program through the NYS Attorney General's Office. The City received three rounds of funding through the program. Elmira has a platform (BuildingBlocks) designed to integrate and analyze data such as code enforcement records, tax liens, fire, and police data to help drive community revitalization. The data platform has helped code enforcement better analyze and evaluate the condition of homes.

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

During the current Program Year, the Department of Community Development took efforts to enhance

coordination between public and private housing and social service agencies. Community Development staff participate in the Chemung County Housing Coalition, the Housing and Homeless Task Force, and the Chemung County Lead Coalition that provides opportunities to enhance coordination between community organizations.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

The City of Elmira works close with state and local partners to support Fair Housing through programs, policy, and planning efforts. Fair Housing continues to be promoted by displaying posters received by the National Fair Housing Alliance at our office as well as within community organizations, specifically Catholic Charities, Habitat for Humanity, and local community centers. Community Development staff participated in HUD CPD Conference Calls on fair housing as well as reviews training and information disseminated by HUD. Additionally, community development staff conduct community outreach and work closely with community-based organizations to provide resources to the community on fair housing. Through work with the New York State AG's office (Cities RISE and Anti-Displacement Learning Network), the City has promoted information on tenants' rights and work closely with Legal Assistance of Western New York to provide renters with fair housing information and resources. Department staff has also worked with local advocacy organizations including Corning Community College's Center for Diversity, Equity, and Inclusion to promote programs and develop new strategies to address fair housing choice.

CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

Sub-grantees are monitored every three years; unless, through the evaluation of their quarterly or annual reports, a complaint or a concern arises. There is also continuous communication with our sub-grantees throughout the program year as well to ensure program compliance. During the program year, a more concerted effort was made to make site visits to the funded organizations, especially the community centers. Although this is a lengthy and time-consuming process, it is well worth the effort as it resulted in an improved working relationship between the City of Elmira and all of the sub grantees and a better understanding of these programs. Strengths were recognized and needs were identified with plans for improvements suggested.

During the program year an intern was hired whole help staff with the monitoring process so a number of agencies who were due for monitoring were visited this included Elmira Downtown Development, Southside Community Center, the Economic Opportunity Program, INC, Meals on Wheels, Salvation Army, and CASA of the Southern Tier. Recommendations were provided to all agencies and review of program activities and finances was conducted to ensure compliance with federal regulations.

The Department of Community Development has been making efforts to reach out to and work with minority and women-owned businesses, and ensure equal employment opportunities within its projects. Advertisements were posted in the local newspaper. However, there is a lack of MWBE general contractors in the Southern Tier Region who are also registered with New York State. The City has been trying to encourage contractors on its contractor list to learn about getting certified as MBEs or WBEs.

Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

The City of Elmira City Council held a public hearing on Monday, September 22nd at 5:30PM at the City Hall Council Chambers, 2nd Floor. The location was handicap accessible. A public notice for the hearing appeared in the Star-Gazette legal section on August 25, 2025 announcing the public hearing and a 30-day comment period on the City of Elmira's Consolidated Annual Performance and Evaluation Report

(CAPER). A 30-day comment period was observed from August 24-September 23, 2025. A draft of the CAPER as well as one-page summary sheet was posted on the City of Elmira’s website, send to members of the advisory board, and City Council.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

CR-50 - HOME 24 CFR 91.520(d)

Include the results of on-site inspections of affordable rental housing assisted under the program to determine compliance with housing codes and other applicable regulations

Please list those projects that should have been inspected on-site this program year based upon the schedule in 24 CFR §92.504(d). Indicate which of these were inspected and a summary of issues that were detected during the inspection. For those that were not inspected, please indicate the reason and how you will remedy the situation.

Provide an assessment of the jurisdiction's affirmative marketing actions for HOME units. 24 CFR 91.520(e) and 24 CFR 92.351(a)

Refer to IDIS reports to describe the amount and use of program income for projects, including the number of projects and owner and tenant characteristics

Describe other actions taken to foster and maintain affordable housing. 24 CFR 91.220(k) (STATES ONLY: Including the coordination of LIHTC with the development of affordable housing). 24 CFR 91.320(j)

CR-58 – Section 3

Identify the number of individuals assisted and the types of assistance provided

Total Labor Hours	CDBG	HOME	ESG	HOPWA	HTF
Total Number of Activities	0	0	0	0	0
Total Labor Hours					
Total Section 3 Worker Hours					
Total Targeted Section 3 Worker Hours					

Table 14 – Total Labor Hours

Qualitative Efforts - Number of Activities by Program	CDBG	HOME	ESG	HOPWA	HTF
Outreach efforts to generate job applicants who are Public Housing Targeted Workers					
Outreach efforts to generate job applicants who are Other Funding Targeted Workers.					
Direct, on-the job training (including apprenticeships).					
Indirect training such as arranging for, contracting for, or paying tuition for, off-site training.					
Technical assistance to help Section 3 workers compete for jobs (e.g., resume assistance, coaching).					
Outreach efforts to identify and secure bids from Section 3 business concerns.					
Technical assistance to help Section 3 business concerns understand and bid on contracts.					
Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns.					
Provided or connected residents with assistance in seeking employment including: drafting resumes,preparing for interviews, finding job opportunities, connecting residents to job placement services.					
Held one or more job fairs.					
Provided or connected residents with supportive services that can provide direct services or referrals.					
Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation.					
Assisted residents with finding child care.					
Assisted residents to apply for, or attend community college or a four year educational institution.					
Assisted residents to apply for, or attend vocational/technical training.					
Assisted residents to obtain financial literacy training and/or coaching.					
Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns.					
Provided or connected residents with training on computer use or online technologies.					
Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses.					
Outreach, engagement, or referrals with the state one-stop system, as designed in Section 121(e)(2) of the Workforce Innovation and Opportunity Act.					

Other.					
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Table 15 – Qualitative Efforts - Number of Activities by Program

Narrative