



CITY OF ELMIRA, NEW YORK

Helping to Build a Vibrant Community and Neighborhoods by Reversing the Trends of Blight and Poverty through Partnership



2020-2024 Consolidated Plan 2020 Annual Action Plan

Prepared for the U.S. Department of Housing and Urban Development
June 2020



Executive Summary

ES-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

In accordance with federal laws and the rules and regulations of the U.S. Department of Housing and Urban Development (HUD), the City of Elmira must prepare a Consolidated Plan in order to receive federal funding for certain affordable housing and community development activities under the Community Development Block Grant (CDBG) and Home Investment Partnerships programs. The Consolidated Plan is a planning document and also fulfills the application requirements governing these two programs. This Consolidated Plan will cover the time period beginning July 1, 2020 and ending June 30, 2024 and will be annually updated through the completion of Annual Action Plans.

As required, the City of Elmira's Consolidated Plan will accomplish the following:

- assess the City's affordable housing and community development needs
- analyze the City's housing market based primarily on data from the U.S. Census Bureau
- consult with community stakeholders and citizens
- articulate the City's goals, priorities, and strategies to address identified needs
- describe the actions the City and its partners will take to implement strategies for affordable housing and community development with anticipated resources.

The City of Elmira must ensure that activities or projects funded with CDBG funds meet one of the three statutory objectives: 1. Benefit low/moderate income residents/areas; 2. Prevent or eliminate slum and blight either on an area or spot basis; and 3. Meet an urgent need (for example, in the case of a natural disaster). The HOME Partnerships program is meant to fund a wide range of activities including building, buying, and/or rehabilitating affordable housing for rent or homeownership or providing direct rental assistance to low-income people.

The City has identified numerous community development needs and have identified five key objectives that it hopes to accomplish during the next five years. The Strategic Plan and funding allocated to specific objectives and outcomes is an estimation assuming that funding levels remain consistent; however, the City has no way of predicting future funding for these vital community development programs.

2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview

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The objectives and outcomes identified in the Consolidated Plan focus on five key areas which serve to capture the community's needs and priorities as well as information from the housing and homeless needs assessment and market analysis.

1. Quality Affordable Housing: Create quality rental and owner-occupied housing with improved/new availability that fits within and enhances Elmira's existing neighborhoods and builds off of existing community assets including access to vital community services such as grocery stores, neighborhood parks, community centers, and public transportation. Based on the housing needs assessment data from the 2014-2018 American Community Survey, 148 City households live in substandard housing as defined as lacking complete plumbing or kitchen facilities. Code Enforcement and Department of Social Services data shows that there are limited number of quality affordable housing units within the City, which exacerbates the issue. Based upon dated provided through the Code Enforcement office's BuildingBlocks system, 3,809 (40%) properties have outstanding code violations (9,579 total property count).

2. Strengthening Elmira's Neighborhoods: Enhancing a suitable living environment and neighborhoods through support of public services particularly those geared towards youth in low-income neighborhoods; elimination of spot slum/blight through demolition of deteriorated properties; public improvements to streets and sidewalks, and streetscape enhancements; and improvements to park facilities that serve low/moderate income residents are key objectives. Measurement of individuals served or impacted through public services or public improvements will be tracked for activities undertaken. The Elmira Low/Moderate Income Area Map shows where 51% or greater of the residents are considered low/moderate income-based data obtained from the U.S Census.

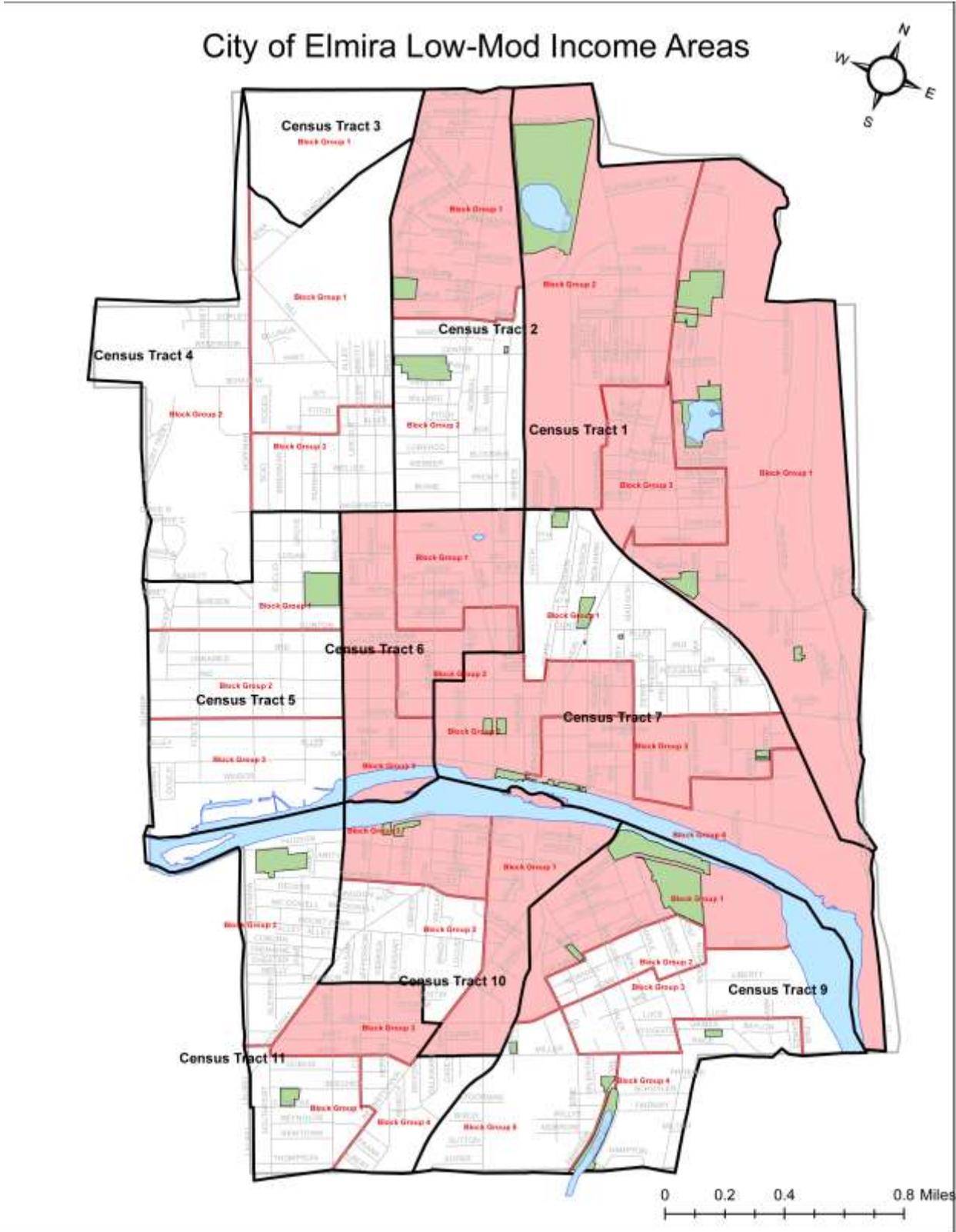
3. Alleviate and Prevent Homelessness: A national as well as a local priority is alleviating and preventing homelessness. Shelter is a basic human need and the goal continues to be sheltering those that are homeless or helping to avoid homelessness for individuals and families. The City of Elmira subgrants with Catholic Charities of Chemung/Schuylers for homeless services as does the Chemung County Department of Human Services.

4. Revitalization of the Downtown Core: Focus on revitalizing Elmira's downtown core through the redevelopment of vacant properties including sustainable infill development is an objective. This includes continued support of facade and building renovation programs, in particular those that leverage New York Main Street funding and the efforts of the New York State Downtown Revitalization Initiative. Streetscape enhancements and public improvements within the downtown are also a vital component.

5. Business Development: The strategy involves assisting new businesses, especially small business entrepreneurs and existing businesses expand. The overall goal is to create sustainable jobs for lower

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income, unemployed, or under-employed persons and a more robust and sustainable economy for the City of Elmira. Priority is on creating jobs that provide a living wage, identified as a gap within the community.



Elmira Low/Mod Area Map

3. Evaluation of past performance

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Annually, the City of Elmira submits to HUD what is known as a Consolidated Annual Performance and Evaluation Report (CAPER) which evaluates the City's performance related to the projects that were funded with CDBG and HOME funds.

During the period covered by the previous Consolidated Plan (2015-2019), the City of Elmira focused efforts on addressing the condition of owner-occupied housing units. The First Time Homebuyer Program has assisted a total of 460 families achieve homeownership since 1994, which is a significant accomplishment and highlights the need for this program. 129 homeowners received one-on-one mortgage foreclosure prevention and loss mitigation counseling; 53 households participated in group trainings about the First Time Homebuyers Program; 58 individuals participated in Homeowner Association meetings; 590 individuals were provided overnight shelter through Second Place East; Homelessness was prevented for 11,215 individuals through case management & access to services.

The City's use of CDBG & HOME funds has proven effective in improving Elmira's existing housing stock with 16 owner-occupied properties improved during the program year. This brings the total to 79 over the first 4 years of the Consolidated Plan (79% of the 100 units expected to be rehabilitated). Significant progress was made in providing direct financial assistance to first-time homebuyers by enabling 5 new homebuyers to purchase homes within the City. This brings the total of First Time Homebuyers to 32 for program years 2015-2018, which is over the 25 that was expected in the Consolidated Plan.

The focus on owner-occupied rehab during the past five years combined with the statistic that 54.9% of the total housing units are renter-occupied according to the 2014-2018 American Community Survey has led the City to make it a goal to improve the condition of the City's rental housing stock.

An evaluation of past performance has led the City to choose the goal of leveraging New York State Low Income Housing Tax Credits (LIHTC) with HOME funds in order to promote the development and rehabilitation of quality and sustainable rental units utilizing a scattered site model that promotes neighborhood revitalization, which help create new projects including Libertad Elmira (Vecino Group), LaFrance Apartments (Providence Housing), Maple Avenue Elmira (CDS Housing), and Chemung Crossings (Housing Visions) It is the goal of the City to continue to leverage existing planning efforts and investing in a scattered site project sponsored by developers with a strong track record of utilizing LIHTC and who is selected through a competitive Request for Proposal process. Due to constraints on administration and available funding as well as regulations, the City of Elmira does not currently have the capacity to administer a rental rehabilitation program for local landlords. However, in the upcoming program year a new Lead Paint Hazard Reduction program is being established within the City of Elmira, and rental properties will be eligible for this program.

4. Summary of citizen participation process and consultation process

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Significant efforts were made to obtain citizen participation and improve upon the consultation process during the development of the City of Elmira's 2020-2024 Consolidated Plan. Three neighborhood meetings were held throughout January 2020 at different neighborhood libraries and community centers locations within the City. During these meetings citizens were provided an overview of the consolidated planning process and eligible uses of CDBG and HOME funds. Community Development staff also facilitated discussions with residents and key stakeholders and participants identified community development priorities. The City of Elmira also surveyed the public regarding what they saw as priorities and received 144 responses. The Department of Community Development continues to have a small Citizen Advisory Committee which provided input into the process and assisted in the evaluation of public services requests for Program Year 2020-2021 funding. As required, the City held a public hearing on March 16, 2020 which was advertised in the Star Gazette.

Feedback was also sought from community agencies including a stakeholder meeting with organizations geared towards providing services to youth, coalition and committee meetings (Poverty Reduction Coalition, Housing Coalition, and Creating Healthy Places), and agency advisory meetings for example with Catholic Charities of Chemung/Schuylers. These meetings were helpful in helping to identify needs, gaps in services, and priorities and occurred in conjunction with the community meetings hosted in January 2020.

5. Summary of public comments

The City of Elmira did not receive any comments at the public hearing hosted in March 16th. However, because of Covid-19 outbreak there was limited participation at this meeting. In addition, a 30-day public comment period was observed from April 6, 2020- May 5th, 2020; however, no comments were received. However, below is a brief narrative summary based on input received during neighborhood meetings conducted and from the Public Hearing that was held.

- The first community meeting was hosted at **Tuesday, January 14th, Noon-1:00 pm at Steel Memorial Library, 101 E Church St** in which 15 participants discussed the following items as areas as priorities 1. Transportation Improvements (Safer, more routes and buses) 2. Support for small business and economic development programs 3. Youth/Mentoring Programs and Apprenticeships,
- A second meeting was hosted **Wednesday, January 22nd, 6:00-7:00 pm at Southside Community Center, 215 Partridge St.** 1. Road/sidewalk conditions (walkability); 2. Deteriorated houses (specifically rentals from absentee landlords); 3. Code Enforcement; 4. Youth Services.
- The third and final meeting was hosted on **Thursday, January 30th, 6:00- 7:00 pm at Elmira Regional Public Safety Training Center (Pulaski Park), 311 W. Center Street**
- The City of Elmira received 78 written comments/suggestions as part of the survey that was conducted via surveymonkey. These comments expressed a broad spectrum of suggestions, ideas, and needs. Themes that kept reappearing included the need for better paying jobs/businesses downtown, transportation infrastructure, improvements to public infrastructure (streets and sidewalks), housing concerns regarding absentee landlords, lack of

quality rental housing or appropriate housing for persons with disabilities, and the need for a safe community.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments have been accepted.

7. Summary

Accomplishing the main objectives and key outcomes as set forth in the 2020-2024 Consolidated Plan will continue to be a challenge amidst uncertainty regarding future funding levels of the CDBG and HOME Programs. The City of Elmira continues to face issues related to an aging housing stock and housing providers that have difficulty finding quality housing for those they serve. Low income neighborhoods are struggling with issues of blight and code violations, vacant properties, and infrastructure including roads and sidewalks that are aged and in poor condition. There is also slow economic growth and vacant and abandoned commercial properties downtown as well as in areas that were historically industrial. Non-profit service providers continue to face funding challenges despite a significant need for services particularly as it relates to youth. Increased coordination, collaboration, and the leveraging of resources (human and financial) will continue to be critical during the next five years. This Consolidated Plan does not attempt to address all of the needs identified but rather it attempts to prioritize needs and invest in programs and projects that will have a significant impact on low to moderate income residents and the community as a whole. Additionally, the plan will integrate strategies from the 2016 Since 2016, the City of Elmira has seen a significant amount of new grant and economic development projects including the establishment of medical college, Lake Erie Medical School of Osteopathic Medicine, new market rate apartments, Downtown Revitalization efforts funded by New York State, and affordable housing projects supported by New York State. The Department will continue to work closely with partners to continue these efforts of successful revitalization over the upcoming five years.

The Process

PR-05 Lead & Responsible Agencies 24 CFR 91.200(b)

1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator		Elmira Urban Renewal Agency
HOME Administrator		Elmira Urban Renewal Agency

Table 1 – Responsible Agencies

Narrative

The City of Elmira as an entitlement community under the federal Community Development Block Grant (CDBG) Program and Participating Jurisdiction under the HOME Program is required to submit a Five Year Consolidated Plan and an Annual Action Plan. The Elmira City Council is responsible for authorizing the submission to the U.S. Department of Housing and Urban Development (HUD) and for conducting public hearings. The City of Elmira's Department of Community Development (formerly known as the Elmira Urban Renewal Agency) has been delegated the responsibility through a subrecipient agreement of acting as the CDBG and HOME administrators on behalf of the City which entails putting together all planning and evaluation documents.

Consolidated Plan Public Contact Information

The Consolidated Plan contact person is Emma Miran, Director of Community Development. The public is encouraged to submit written comment via mail 317 East Church Street, Elmira, NY 14901 or via email at emiran@cityofelmira.net. The Department of Community Development may also be reached by calling (607) 737-5691.

PR-10 Consultation – 91.100, 91.110, 91.200(b), 91.300(b), 91.215(I) and 91.315(I)

1. Introduction

Development of the City of Elmira’s 2020-2024 Consolidated Plan utilized community outreach and direct consultation while it is difficult to consult with every organization within the community, significant strides were made to be as inclusive as possible and obtain input from a cross section of the community. The Department of Community Development was able to piggy-back off of various coalition and agency meetings and hosted community meetings and a survey to discuss the plan and gain community insight. A significant focus of consultation efforts included social service agencies that serve low-income individuals and families with housing and other basic needs. Community Development staff-initiated consultation throughout the Winter of 2020 while developing the Consolidated Plan.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

The City of Elmira Department of Community Development piggy-backed off of various coalition meetings to consult with agencies and organizations about the Consolidated Plan and solicit feedback regarding priorities. Community Development staff presented to the Chemung County Housing Coalition, Lead Paint Poisoning Coalition and Catholic Charities Program Advisory Committee. Organizations represented included the following: Catholic Charities of Chemung, Habitat for Humanity, Near Westside Neighborhood Association, Cornell Cooperative Extension, Elmira Psychiatric Center, AARP, Arnot Health, Chemung ARC, Elmira Downtown Development, and the Elmira-Chemung Transportation Council. Chemung County departments consulted included: Department of Human Services (including the Commissioner and the Children and Family Services Division, Health), Planning Department, Office for the Aging and Long-Term Care, and the Youth Bureau YWCA, Glove House, Comprehensive Interdisciplinary Developmental Services (C.I.D.S), Elmira City Youth Court. Additionally, the Elmira City Council was included in these presentations.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

The Director of Community Development serves on the Continuum of Care Board and participates in monthly board meetings. Catholic Charities employees an individual focused on outreach of homeless and that individual for the second year in a row has led Chemung County's Point in Time (PIT) Count and participated in the Program Advisory meeting. The Director of the Continuum of Care has met with the Elmira Mayor and City Manager to provide education about the Continuum of Care process. In addition, the City of Elmira has been consulting with the Continuum of Care regarding the need to address the

condition of the City's rental housing stock and has discussed discussions and begun identifying housing project could be implemented in the City and identifying housing developments to assist with this endeavor.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS

The City of Elmira does not receive ESG funding from HUD; however, the Director of Community Development has held a seat on the Continuum of Care as a Board representative since 2014. The City's Department of Community Development also consults with Catholic Charities of Chemung Schuyler as the administrator of the HMIS for the NY-501 CoC as data is obtained to report to HUD.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Catholic Charities of Chemung/Schuylar
	Agency/Group/Organization Type	Housing Services - Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Staff attended the community Committee meeting held on January 14th where feedback was sought on the Consolidated Plan. Catholic Charities management staff were present. Catholic Charities also convenes the Chemung County Housing Coalition and the City of Elmira is a participant and the City's Consolidated Plan was on the agenda at the at their January 21st meeting. It is anticipated that the outcome of this consultation will help lead to the development quality affordable housing and the better education of tenants and landlords about their rights and responsibilities.
2	Agency/Group/Organization	Elmira Chemung Transportation Council
	Agency/Group/Organization Type	Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Public Transportation

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Elmira- Chemung Transportation Council is the Metropolitan Planning Organization (MPO) and as such it is their mission to help build regional agreement on transportation investments and to better balance highway, mass transit and other needs, leading to more cost effective solutions to transportation problems. Staff attended the January 14th meeting and provided feedback. The ECTC is responsible for the planning and programming of any transportation project that includes Federal Highway Administration (FHWA) or Federal Transit Administration (FTA) funding. The City of Elmira serves on their Policy and Planning Committee. Community Development consulted their existing plans and ECTC staff participated in public meetings to hear transportation concerns from residents.
3	Agency/Group/Organization	Chemung County Youth Bureau
	Agency/Group/Organization Type	Services-Children Other government - County
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Youth
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Chemung County Youth Bureau were engaged during the process; youth agencies within the community to discuss the needs of youth and gaps in services. A total of 12 youth agencies attended the meetings include (YWCA, Comprehensive Interdisciplinary Developmental Services (C.I.D.S.), Glove House, 3 city community centers, Elmira City Youth Court, and Chemung County Children and Family Services.
4	Agency/Group/Organization	Elmira Housing Authority
	Agency/Group/Organization Type	PHA
	What section of the Plan was addressed by Consultation?	Public Housing Needs

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City's Director of Community Development and the Elmira Housing Authority Executive Director met in January 2020 to discuss the Elmira Housing Authority in context of the City of Elmira. Additionally, the Director of Chemung County Planning attended this meeting and provided insights.
5	Agency/Group/Organization	Chemung County Department of Human Services
	Agency/Group/Organization Type	Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Representatives from the department attended the community meeting on January 20th. The Commissioner of Human Services was consulted during a Catholic Charities Program Advisory Meeting as well as during a meeting at the Department of Human Services in which Catholic Charities and Legal Assistance of Western NY participated. The anticipated outcome is sharing of knowledge of the constraints the Department of Human Services has as well as a mutual agreement that there is a need for more quality affordable housing.
6	Agency/Group/Organization	Chemung County Habitat for Humanity
	Agency/Group/Organization Type	Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Department of Community Development and the Executive Director of Chemung County Habitat for Humanity met in January and February. Habitat for Humanity shared the projects that they have planned for the City of Elmira.
7	Agency/Group/Organization	Chemung ARC
	Agency/Group/Organization Type	Services-Persons with Disabilities Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment

<p>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>The Mayor and City Manager met with the Family Support Services Director regarding the services that Chemung ARC (now known as ARC of Chemung) provides to individuals with intellectual and developmental disabilities and their families in the Chemung County area. An anticipated outcome of the consultation or area of improved coordination is working together to identify more suitable housing for individuals and families they serve in the City of Elmira that are outside of a certified site and either living independently or able to transition to a more independent setting.</p>
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Identify any Agency Types not consulted and provide rationale for not consulting

There were no specific agency types that were purposely not consulted during the development of the Consolidated Plan, however it is difficult to consult with every agency within a community. The City of Elmira will be continuing to outreach to agencies within the next year as the Annual Action Plan is implemented.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Institute for Human Services, Inc.	The Continuum of Care works to create, support and sustain effective strategies to end homelessness within a five county region and the City's goal is to address homelessness within the City of Elmira. Catholic Charities of Chemung/Schuyler is heavily engaged in the CoC and receives funding through the CoC.
Southern Tier Regional Economic Development Plan	Empire State Development	This plan was considered as the City's goals of fostering business development and revitalizing the downtown core overlap with the goals of the Southern Tier Regional Economic Development Council's Strategic Plans on creating opportunity.
Elmira-Chemung Bicycle, Pedestrian, Trail 2035	Elmira-Chemung Transportation Council	It is a goal of both plans to support infrastructure investments (public improvements) that improve safety, promote connectivity, and ensure the integration of transportation and land use planning.

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
I-86 Corridor Study	Three Rivers Development	During the development of the Consolidated Plan, the City of Elmira became part of a new regional planning team dedicated to developing an aggressive strategic plan that results in economic growth along the corridor of interstate roadways from I-99 at the New York State border with Pennsylvania to the I-86 Elmira interchange. Economic development and the creation of jobs continues to be a priority for the City of Elmira within this Consolidated Plan and the City participation in this regional effort is seen to be compatible.

Table 3 – Other local / regional / federal planning efforts

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(l))

The Chemung County Planning Development is overseeing a new zoning project for the City of Elmira. The updated zoning plan involved considerable community outreach and engagement around topics relevant to the Consolidated Plan. This occurred simultaneously as the Consolidated Planning process. Economic development and the creation of jobs continues to be a priority for the City of Elmira within this Consolidated Plan and the City’s participation in this regional effort is seen to be compatible.

Narrative (optional):

PR-15 Citizen Participation – 91.105, 91.115, 91.200(c) and 91.300(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

During the preparation of the City of Elmira's Consolidated Plan citizens were engaged throughout the process. The Department of Community Development hosted three neighborhood meetings on the Consolidated Plan during the month of January, a survey was distributed, and a public hearing was held on March 16, 2020. Neighborhood meetings were held at three different locations including the Southside Community Center (youth center), **at Elmira Regional Public Safety Training Center (Pulaski Park), and the Steel Memorial Library community room** Community Development staff shared with residents about the Consolidated Plan process and prior uses of CDBG and HOME funds. After a brief presentation, participants then broke into smaller groups and had the opportunity to brainstorm problems/gaps and services and select from those what they felt were priority needs. These focus group discussions along with results from 144 surveys completed and comments from the public hearing greatly impacted goal-setting for the Consolidated Plan. Comments received reaffirmed the need to continue to focus on the housing stock and begin to address concerns related to rental housing as well as stabilizing neighborhoods and doing a better job-sharing information regarding programs that are available to assist residents.

Lastly, the City of Elmira published in the Elmira Star Gazette and on the City's website the availability of the draft plan for public comment between April 6-May 5, 2020 and no written comments were received by the public. Also, no written or oral comments were received at the public comment period at the May 11, 2020 Council Meeting when City Council authorized the submission of the Consolidated Plan.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Survey	Non-targeted/broad community	A total of 144 responses were received with 52.08% of the respondents identifying themselves as residents of the City of Elmira, 39.58% as residents of neighboring municipalities and 8.33% as residing outside of Chemung County	A total of 78 comments were received by survey respondents. A copy of the survey results is included as an attachment under public comments received. Respondents identified whether services/programs/improvements were a High Need, Medium Need, Low Need, or No Need. Anti-crime programs and youth services had the highest percentage of individuals rank them as High Need with 56.25% and 52.78% respectively. A highest percentage of respondents ranked substance abuse services 73.24% mental health services at 65.73% A total of 75% of respondents felt that street Elmira improvements are a high need and 55.94% felt that neighborhood cleanups were a high	All comments were accepted.	https://www.surveymonkey.com/s/ElmiraCommunityPlan

Consolidated Plan

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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Public Meeting	Minorities Non-targeted/broad community	Three neighborhood meeting/focus group style discussions were held on the following dates: Tuesday, January 14th, Noon-1:00 pm at Steel Memorial Library, 101 E Church St; Wednesday, January 22nd, 6:00-7:00 pm at Southside Community Center, 215 Partridge St; Thursday, January 30th, 6:00- 7:00 pm at Elmira Regional Public Safety Training Center (Pulaski Park), 311 W. Center Street A total	Comments received included prioritizing needs in the community and programs. The topics of discussion were public space and facilities; economic development; housing; and public services. Residents indicated that youth mentoring programs are a priority particularly for middle school and high school youth; there was an interest in new apprenticeship style programs; support for local businesses; better quality transportation was a high priority, especially for low-income residents. Additionally, improvement of roads and walkability of sidewalks was identified in meetings, the deterioration of the housing stock (particularly rental	All comments were accepted.	20

Demo

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Public Hearing	Non-targeted/broad community	A public hearing was held on the City's Consolidated Plan on Monday, March 16, 2020.	No comments were recorded at this hearing.	All comments were accepted.	

Table 4 – Citizen Participation Outreach

Needs Assessment

NA-05 Overview

Needs Assessment Overview

The City of Elmira is relying on American Community Survey data published by the U.S. Census Bureau for information related to housing needs. Based on this data, the number of total households had decreased since the 2000 Census by five percent to 28,304 residents. There are a total of 10,982 total households which have a median income of \$29,488. A total of 60% of the total households within the City fall within 80% of the HUD Area Median Family Income (HAMFI) and 22% of the households fall within 0-30% HAMFI. The highest number of housing problems was identified for renter households as opposed to owner households although both renter and owner households were found to have a high housing cost burden as a percentage of their income. The condition of the available rental housing has been identified as a problem through consultation with service providers and has a negative impact on neighborhoods throughout the City with the existence of absentee landlords or rental properties that are not well managed.

The City of Elmira also has non-housing community development needs which includes investments in an aging public infrastructure (particularly streets and sidewalks) and a continued need for public services, particularly services for youth which was identified during neighborhood meetings and the survey conducted for the Consolidated Plan.

NA-10 Housing Needs Assessment - 24 CFR 91.205 (a,b,c)

Summary of Housing Needs

The City of Elmira is relying on American Community Survey data published by the U.S. Census Bureau for information related to housing needs.

The overall population within the City of Elmira decreased by 4% from submission of the 2015 Consolidated Plan. During the same time period, the median income increased from \$29,488 (2011) to \$33,958 (2018). The median gross rent within the City of Elmira is \$728 per month. The composition of households can also be informative. Based on 2014-2018 ACS data, 12% the population is over the age of 62 or elderly. There are also more households that are classified as "small" or consisting of 4 or fewer members as opposed to large family households. Housing Cost burden is the greatest housing problem for all households as reflected in the most recent data available for analysis. Housing cost burden encompasses the cost of rent/mortgage, high utility costs, and property taxes for homeowners, in particular those who are low income. Additionally, 55 City renter households live in substandard housing as defined as lacking complete plumbing or kitchen facilities although based on consultation with community agencies that serve the housing needs of low income, there are a greater number of properties that are not safe or sanitary but unfortunately that number cannot be quantified through local data.

Demographics	Base Year: 2015	Most Recent Year: 2019	% Change
Population	28,815	27,695	-4%
Households	10,390	9,931	-4%
Median Income	\$29,295.00	\$33,958.00	16%

Table 5 - Housing Needs Assessment Demographics

Alternate Data Source Name:

2014-2018 American Community Survey

Data Source Comments: American Community Survey

Number of Households Table

	0-30% HAMFI	>30-50% HAMFI	>50-80% HAMFI	>80-100% HAMFI	>100% HAMFI
Total Households	2,790	1,785	1,890	765	3,155
Small Family Households	1,150	585	560	300	1,470
Large Family Households	230	85	150	95	210
Household contains at least one person 62-74 years of age	425	285	445	140	739
Household contains at least one person age 75 or older	135	235	270	60	150

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	0-30% HAMFI	>30-50% HAMFI	>50-80% HAMFI	>80-100% HAMFI	>100% HAMFI
Households with one or more children 6 years old or younger	823	290	350	115	315

Table 6 - Total Households Table

Data Source: 2011-2015 CHAS

Housing Needs Summary Tables

1. Housing Problems (Households with one of the listed needs)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Substandard Housing - Lacking complete plumbing or kitchen facilities	25	60	40	0	125	0	15	4	15	34
Severely Overcrowded - With >1.51 people per room (and complete kitchen and plumbing)	4	20	30	0	54	0	0	0	0	0
Overcrowded - With 1.01-1.5 people per room (and none of the above problems)	25	0	30	0	55	0	4	0	0	4
Housing cost burden greater than 50% of income (and none of the above problems)	1,635	135	0	0	1,770	180	45	20	10	255
Housing cost burden greater than 30% of income (and none of the above problems)	220	720	200	65	1,205	55	180	190	60	485

Demo

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
Zero/negative Income (and none of the above problems)	305	0	0	0	305	25	0	0	0	25

Table 7 – Housing Problems Table

Data 2011-2015 CHAS
Source:

2. Housing Problems 2 (Households with one or more Severe Housing Problems: Lacks kitchen or complete plumbing, severe overcrowding, severe cost burden)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Having 1 or more of four housing problems	1,690	215	100	0	2,005	180	65	30	25	300
Having none of four housing problems	500	1,010	895	260	2,665	95	495	870	485	1,945
Household has negative income, but none of the other housing problems	305	0	0	0	305	25	0	0	0	25

Table 8 – Housing Problems 2

Data 2011-2015 CHAS
Source:

3. Cost Burden > 30%

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
NUMBER OF HOUSEHOLDS								
Small Related	800	305	100	1,205	70	75	40	185
Large Related	180	74	4	258	8	8	15	31
Elderly	290	150	55	495	115	90	120	325
Other	630	400	70	1,100	40	54	35	129

Demo

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
Total need by income	1,900	929	229	3,058	233	227	210	670

Table 9 – Cost Burden > 30%

Data 2011-2015 CHAS
Source:

4. Cost Burden > 50%

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
NUMBER OF HOUSEHOLDS								
Small Related	725	60	0	785	45	20	0	65
Large Related	160	4	0	164	4	4	0	8
Elderly	215	25	0	240	90	20	20	130
Other	580	70	0	650	40	4	0	44
Total need by income	1,680	159	0	1,839	179	48	20	247

Table 10 – Cost Burden > 50%

Data 2011-2015 CHAS
Source:

5. Crowding (More than one person per room)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Single family households	4	10	8	0	22	0	4	0	0	4
Multiple, unrelated family households	25	0	55	0	80	0	0	0	0	0
Other, non-family households	0	4	25	0	29	0	0	0	0	0
Total need by income	29	14	88	0	131	0	4	0	0	4

Table 11 – Crowding Information – 1/2

Data 2011-2015 CHAS
Source:

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
Households with Children Present	2,515	1,330	1,065	4,910	329	570	879	1,778

Table 12 – Crowding Information – 2/2

Data Source
Comments:

Describe the number and type of single person households in need of housing assistance.

The types of single person households that are reported by Catholic Charities in need of housing assistance include those that have a disability - mental health, substance abuse issues HIV or Other Disabled (developmentally disabled and physically) - as well as victims of domestic violence that make it difficult for them to find and maintain stable housing.

The persons are either unsheltered, sheltered or receive housing assistance through Emergency Housing (Second Place East Homeless Shelter or motel), Transitional Housing, Rapid Re-housing , Permanent Supportive Housing, and Shelter Plus Care.

Table 1 provides numbers and type of single person households in need of housing assistance based on data pulled from the NY-501 Continuum of Care Homeless Management Information System (HMIS).

Also, individuals with a criminal background including but not limited to Registered Sex Offenders also require housing assistance, and based on Catholic Charities 203 Sub-Recipient Annual Report, 106 clients were homeless and required housing assistance due to a release from prison or Criminal Justice System.

Estimate the number and type of families in need of housing assistance who are disabled or victims of domestic violence, dating violence, sexual assault and stalking.

Table 2 includes information obtained from Catholic Charities regarding the number and type of families in need of housing assistance from data obtained from HMIS system between March 2014 and February 2015. Catholic Charities is a recipient of funding through the Continuum of Care and subcontracts with Salvation Army for domestic violence housing services.

What are the most common housing problems?

Based on 2011-2015 CHAS data, the most common housing problem affecting both renter and owner households is a high housing cost burden including 1,839 of renters having a cost burden of greater than 50% of their household income. Another 3,058 renter households have a housing cost burden of greater than 30% of their income. This is consistent with consultation with housing providers who report affordability as the number one housing barrier and the budgeted housing assistance from the Chemung

Demo

County Department of Human Services is not enough and there is not another funding to assist with security deposits.

Available CHAS data, shows that 2,005 households have at least one of the four substandard housing which is defined as lacking complete plumbing or kitchen facilities; and antidotal accounts from consulting with housing agency agencies, the actual number of substandard (particularly rental units) could be much greater.

Code Enforcement and Department of Social Services data shows that there are limited number of quality affordable housing units within the City, which exacerbates the issue. Based upon dated provided through the Code Enforcement office's BuildingBlocks system, 3,809 (40%) properties have outstanding code violations (9,579 total property count). And 884 properties (9%) are rated as "deteriorated/hazardous" or "major maintenance need required" and should not be occupied.

Are any populations/household types more affected than others by these problems?

Based on 2007-2011 CHAS data, Small Related, Renter households are more affected by housing problems than owner households. It was noted at a Catholic Charities Program Advisory Committee meeting where the Director of Community Development was invited to speak about the Consolidated Plan that single parents typically have difficulty securing suitable housing as well as individuals suffering from mental illness, substance abuse, or individuals with disabilities.

Describe the characteristics and needs of Low-income individuals and families with children (especially extremely low-income) who are currently housed but are at imminent risk of either residing in shelters or becoming unsheltered 91.205(c)/91.305(c)). Also discuss the needs of formerly homeless families and individuals who are receiving rapid re-housing assistance and are nearing the termination of that assistance

Based on consultation with Catholic Charities shelter manager, to determine an estimate of the number of people at-risk, the number of single households was added to the number of family households using a factor of 2.5 people per family household. The estimated is 2,000 - 6,000 people who are actually homeless and sheltered or at-risk of becoming homeless in Elmira. Table 3 provides a breakdown of individuals being served. The demographic breakdown includes the following:

- 13% are single disabled people who have been or are at-risk of being chronically homeless
- 87% are mostly low income families under severe economic stress
- 97% are below the poverty level
- 66% are White
- 32% are Black or African American
- 2% American Indians
- Note 7% self-report as Hispanic

If a jurisdiction provides estimates of the at-risk population(s), it should also include a description of the operational definition of the at-risk group and the methodology used to generate the estimates:

Catholic Charities of Chemung/Schuylers considers anyone needing assistance, particularly utility or food, at-risk of being homeless. All potential housing program participants are pre-screened using program guidelines (HUD Part 578.3) for income, housing affordability, and year to date rent reasonable set forth by HUD. Our pre-screening consists of ensuring the applicant is truly facing homelessness based on HUD definitions and documenting homelessness/ at-risk of homelessness eligibility, AMI (area median income) for income eligibility and completing the Rent Reasonable/Utility worksheet.

An individual or family who (HUD Part 578.3):

1. Has an annual income below 30% of median family income for the area; AND
2. Does not have sufficient resources or support networks immediately available to prevent them from moving to an emergency shelter or another place defined in Category 1 of the "homeless" definition; AND
3. Meets one of the following conditions:
 1. Has moved because of economic reasons 2 or more times during the 60 days immediately preceding the application for assistance; OR Is living in the home of another because of economic hardship; OR Has been notified that their right to occupy their current housing or living situation will be terminated within 21 days after the date of application for assistance; OR Lives in a hotel or motel and the cost is not paid for by charitable organizations or by Federal, State, or local government programs for low-income individuals; OR Lives in an SRO or efficiency apartment unit in which there reside more than 2 persons or lives in a larger housing unit in which there reside more than one and a half persons per room; OR Is exiting a publicly funded institution or system of care; OR Otherwise lives in housing that has characteristics associated with instability and an increased risk of homelessness

Specify particular housing characteristics that have been linked with instability and an increased risk of homelessness

The Department of Code Enforcement reports an increase in the number of illegal boarding house conversions over the past five years. These are typically one- and two-family rental units turned into single room rental occupancy, lacking legal fire alarms and other standards.

Demo

Instability and an increased risk to homelessness is the physical condition of the rental housing and individuals/families being coded out due to inhabitable housing. Housing providers report that there is also reluctance on the part of low-income individuals and families that are at an increased risk of homelessness to report code concerns since they do not have the resources to secure alternative housing and may fear retaliation from the landlords.

Discussion

This section was completed utilizing available data from the U.S Census Bureau and after consultation with housing service providers, in particular Catholic Charities of Chemung/Schuylers and the Department of Social Services as the provider of homeless services and homelessness prevention services within Chemung County.

NA-15 Disproportionately Greater Need: Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction

The 2011-2015 CHAS data identifies 4,193 persons (jurisdiction as a whole) with having one or more of the four housing problems identified by HUD for between 0-100% of the Area Median Income. The highest number of persons with one or more of four housing problems identifying as within 0%-30% of Area Median Income or extremely low-income. Based on available CHAS data, 68% of the persons within 0-30% of Area Median Income with one or more of four housing problems are identified as "white" with 21% being identified as Black/African American. The data shows that based on number of persons that have housing problems, the 30%-50% of Area Median Income has the second highest number of persons, with 90% White and 4% Black/African American.

0%-30% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	2,140	320	330
White	1,460	260	185
Black / African American	445	45	95
Asian	0	0	0
American Indian, Alaska Native	0	0	10
Pacific Islander	10	0	0
Hispanic	190	4	0

Table 13 - Disproportionally Greater Need 0 - 30% AMI

Data Source: 2011-2015 CHAS

*The four housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than one person per room,
4. Cost Burden greater than 30%

30%-50% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	1,180	605	0
White	1,065	550	0
Black / African American	44	14	0
Asian	10	0	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	20	25	0

Table 14 - Disproportionally Greater Need 30 - 50% AMI

Data Source: 2011-2015 CHAS

*The four housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than one person per room,
4. Cost Burden greater than 30%

50%-80% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	520	1,375	0
White	455	1,190	0
Black / African American	10	100	0
Asian	0	0	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	55	40	0

Table 15 - Disproportionally Greater Need 50 - 80% AMI

Data Source: 2011-2015 CHAS

*The four housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than one person per room,
4. Cost Burden greater than 30%

80%-100% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	145	620	0
White	115	515	0
Black / African American	25	35	0
Asian	0	0	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	0	20	0

Table 16 - Disproportionally Greater Need 80 - 100% AMI

Data Source: 2011-2015 CHAS

*The four housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than one person per room,
4. Cost Burden greater than 30%

Discussion

Based on the data from the 2011-2015 CHAS, income is the main determining factor regarding whether a person has one or more of the four housing problems with those between the 0-30% of the Area Median Income experiencing more housing problems across all racial and ethnic groups. The number of persons having one or more of the four housing problems indicates that the current housing available to those within the lowest income categories would not be classified as quality, affordable housing and since many of them are residing in rental properties there is a need to improve the City's rental housing.

NA-20 Disproportionately Greater Need: Severe Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction

The City of Elmira is relying on available data from the 2011-2015 CHAS regarding severe housing problems. Severe housing problems are identified as incomplete kitchen facilities, lack of complete plumbing facilities, severe overcrowding, and a cost burden over 50%. This data is broken down based on percent of Area Median Income, race/ethnic group, and whether the person has one or more of four housing problems or none of the four housing problems. It is important to analyze this data to see where there is a disproportionately greater need, either income bracket or racial or ethnic group.

0%-30% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	1,870	595	330
White	1,235	490	185
Black / African American	400	90	95
Asian	0	0	0
American Indian, Alaska Native	0	0	10
Pacific Islander	10	0	0
Hispanic	190	4	0

Table 17 – Severe Housing Problems 0 - 30% AMI

Data Source: 2011-2015 CHAS

*The four severe housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than 1.5 persons per room,
4. Cost Burden over 50%

30%-50% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	280	1,505	0

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
White	235	1,380	0
Black / African American	34	24	0
Asian	10	0	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	0	45	0

Table 18 – Severe Housing Problems 30 - 50% AMI

Data Source: 2011-2015 CHAS

*The four severe housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than 1.5 persons per room,
4. Cost Burden over 50%

50%-80% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	130	1,765	0
White	120	1,520	0
Black / African American	0	110	0
Asian	0	0	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	4	90	0

Table 19 – Severe Housing Problems 50 - 80% AMI

Data Source: 2011-2015 CHAS

*The four severe housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than 1.5 persons per room,
4. Cost Burden over 50%

80%-100% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	25	745	0
White	25	615	0
Black / African American	0	65	0
Asian	0	0	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	0	20	0

Table 20 – Severe Housing Problems 80 - 100% AMI

Data Source: 2011-2015 CHAS

*The four severe housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than 1.5 persons per room,
4. Cost Burden over 50%

Discussion

Based on available data from the 2011-2015 CHAS, severe housing problems have been identified in 2,305 total persons within the City of Elmira as a whole and 81% or 1,870 of the total persons with severe housing problems are within 0%-30% of Area Median Income. Based on Elmira's 2010 Population of 29,200, approximately 8% experience severe housing problems.

A breakdown by racial/ethnic group identifies, that 70% of the total persons are white with the second highest racial group experiencing severe housing problems being Black/African American at 26%. The third highest ethnic group experiencing severe housing problems is Hispanic with 194 individuals experiencing one or more of the four housing groups between 0%-100% of Area Median Income. The number of individuals experiencing severe housing problems underscores the continued need for diligent code enforcement, housing rehabilitation or the addition of quality affordable units, and housing counseling services; there should be a focus assist those households that have housing cost burden over 50%.

NA-25 Disproportionately Greater Need: Housing Cost Burdens – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction:

Housing Cost Burden impacts the largest number or 10,385 total persons within the City of Elmira. A total of 81% are white, 10% are Black/African American, 4% Hispanic, and less than 0.24% are Asian based on available 2011-2015 CHAS data. A total of 60% of individuals with a Housing Cost Burden fall between 0%- 30% of Area Medium Income and an additional 18% incomes fall between 30%-50%. Unfortunately, more recent data does not exist and the City of Elmira relies on data published by HUD which comes from data obtained from the U.S Census Bureau.

Housing Cost Burden

Housing Cost Burden	<=30%	30-50%	>50%	No / negative income (not computed)
Jurisdiction as a whole	6,130	1,820	2,100	335
White	5,435	1,605	1,445	195
Black / African American	385	110	415	95
Asian	15	0	10	0
American Indian, Alaska Native	0	0	0	10
Pacific Islander	0	0	10	0
Hispanic	150	70	190	0

Table 21 – Greater Need: Housing Cost Burdens AMI

Data Source: 2011-2015 CHAS

Discussion:

The fact that housing cost burden impacts the largest number of persons within the City of Elmira across racial and ethnic groups indicates that there a need for quality, affordable housing. Housing costs are still a burden for a significant number (10,385 persons) or approximately 38% percent of the total persons residing within the City of Elmira based on estimated 2018 population estimates. It is important to note that housing affordability not only relates to affordable rent but affordability of utility costs which can place a significant financial burden on low income households living in older and less energy efficient housing. Any attempts to reduce housing cost burden for households should incorporate energy efficiency measures. Property taxes also impact housing cost burden with a 2019 City tax rate of \$ \$26.73 per \$1,000, which is high comparative to nearby municipalities.

NA-30 Disproportionately Greater Need: Discussion – 91.205(b)(2)

Are there any Income categories in which a racial or ethnic group has disproportionately greater need than the needs of that income category as a whole?

The income category that is most significantly impacted with housing problems, severe housing problems, and housing cost burden is those within the 0%-30% of Area Median Income across the different racial or ethnic groups. Elmira's population based on the 2018 American Community Survey Estimates, is 75.5% White, 14.9% Black or African American, 6.7% Two or More races, 0.5% Asian, and .9% American Indian and Alaska Native; and 5.6% Hispanic population. A high percentage (22%) of persons from Black/African American descent, within 0%-30% of Area Median Income, were identified to have severe housing problems and that percentage is significantly higher than the total percentage of the racial group as a whole within the City (14%). Additionally, 20% of Black/African American residents within the 0%-30% Area Median Income group were also found to have one or more of four housing problems. Additionally, for the higher income, over 50% Area Median Income, those who are cost burdened by housing, 20% were African-American. The data shows that the African-American population in the City of Elmira has a disproportionately higher need across multiple categories.

If they have needs not identified above, what are those needs?

The 2011-2015 CHAS data identifies Housing Problems, Severe Housing Problems, and Housing Cost Burdens across income categories and racial and ethnic groups. A major need identified continues to be quality, affordable rental housing especially for individuals/families that have incomes that fall within 0-30% of Area Median Income.

Are any of those racial or ethnic groups located in specific areas or neighborhoods in your community?

The highest concentration of racial and ethnic minorities within the City of Elmira is within Census Tract 3 which is located in the north west section of the City and is solely occupied by the Elmira Correctional Facility. This census tract has 58.75% of the residents as Black/African American. However, Census Tract 2 has the second highest percentage of Black/African American residents at 17.72% and Block Group 1 within census tract 2 has a low- moderate income percentage of 74.52% based on the American Community Survey. The concentration of poverty and minorities within Census Tract 2 and specifically block group 1 is due to the presence of Hathorn Court, a privately-owned subsidized housing complex of 274 total housing units which is located within two blocks of the Elmira Correctional Facility on Davis Street.

NA-35 Public Housing – 91.205(b)

Introduction

The City of Elmira has completed the Public Housing Needs Assessment by consulting with the Elmira Housing Authority who manages three public housing developments within the City.

Totals in Use

	Program Type								
	Certificate	Mod-Rehab	Public Housing	Vouchers			Special Purpose Voucher		
				Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
# of units vouchers in use	0	0	453	0	0	0	0	0	0

Table 22 - Public Housing by Program Type

*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

Data Source: PIC (PIH Information Center)

Characteristics of Residents

	Program Type								
	Certificate	Mod-Rehab	Public Housing	Vouchers			Special Purpose Voucher		
				Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program	
Average Annual Income	0	0	13,499	0	0	0	0	0	0
Average length of stay	0	0	4	0	0	0	0	0	0

Demo

Program Type								
	Certificate	Mod-Rehab	Public Housing	Vouchers				
				Total	Project - based	Tenant - based	Special Purpose Voucher	
							Veterans Affairs Supportive Housing	Family Unification Program
Average Household size	0	0	1	0	0	0	0	0
# Homeless at admission	0	0	0	0	0	0	0	0
# of Elderly Program Participants (>62)	0	0	215	0	0	0	0	0
# of Disabled Families	0	0	140	0	0	0	0	0
# of Families requesting accessibility features	0	0	453	0	0	0	0	0
# of HIV/AIDS program participants	0	0	0	0	0	0	0	0
# of DV victims	0	0	0	0	0	0	0	0

Table 23 – Characteristics of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

Race of Residents

Program Type									
Race	Certificate	Mod-Rehab	Public Housing	Vouchers					
				Total	Project - based	Tenant - based	Special Purpose Voucher		
							Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
White	0	0	80	0	0	0	0	0	0
Black/African American	0	0	48	0	0	0	0	0	0
Asian	0	0	2	0	0	0	0	0	0

Demo

Program Type									
Race	Certificate	Mod-Rehab	Public Housing	Vouchers					
				Total	Project - based	Tenant - based	Special Purpose Voucher		
							Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
American Indian/Alaska Native	0	0	323	0	0	0	0	0	0
Pacific Islander	0	0	0	0	0	0	0	0	0
Other	0	0	0	0	0	0	0	0	0

*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

Table 24 – Race of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

Ethnicity of Residents

Program Type									
Ethnicity	Certificate	Mod-Rehab	Public Housing	Vouchers					
				Total	Project - based	Tenant - based	Special Purpose Voucher		
							Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
Hispanic	0	0	47	0	0	0	0	0	0
Not Hispanic	0	0	406	0	0	0	0	0	0

*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

Table 25 – Ethnicity of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

Section 504 Needs Assessment: Describe the needs of public housing tenants and applicants on the waiting list for accessible units:

The Elmira Housing Authority has 20 one bedroom Handicapped units at its Flannery Apartments High Rise Housing Development, 16 one bedroom Handicapped units at its Bragg Towers High Rise Housing Development, and 6 two bedroom Single Story Handicapped Apartments at its Hoffman Plaza Housing Development. The experience of the Elmira Housing Authority on tenants and applicants who are permanently wheelchair bound find themselves needing a higher degree of care and cannot live independently. Their occupancy is usually less than a year until a transfer can be made to assisted living housing. However, when the handicapped tenant is living independently at the Housing Authority an "Outside Aide Service" through the tenants case worker will provide of up to 8 to 12 hours per day. The service is paid through Medicare, Medicaid or if the Tenants has an Independent Insurance Long Term Care Policy. The basic need for the Handicapped Tenant is for grocery shopping, bathing, house cleaning, and meal preparation. Presently, all of the handicapped apartments of the Housing Authority are mostly occupied by older adults (with an exception of one or two) with a lesser disability (no wheelchair) and operate independently but some do have an Outside Aide Service of not more than up to 4 hours per week. At present there are no applicants on a waiting list for Handicapped Accessible Units for either family or elderly housing. The most immediate need of a family needing 504 apartment housing (Hoffman Plaza) is living arrangements on a first floor apartment. The Adult single bedroom 504 housing apartments (Flannery and Bragg) are located in an elevator accessible high rise housing complex. All housing 504 needs are met for the applicants and tenants at either the High Rise or Family Developments including sound and hearing devices in the apartments.

Most immediate needs of residents of Public Housing and Housing Choice voucher holders

Based on consultation with the Elmira Housing Authority. There are six (6) individuals on a waitlist for the Hoffman Plaza Development one bedroom apartments and no individuals on a waitlist for their two bedroom or three bedroom apartments for that development. Bragg Towers and Flannery Apartments have 16 individuals on a waitlist for one bedroom apartments. The types of the above families on the Elmira Housing Authority's waitlist are all single persons. The occupancy percentage at the Bragg and Flannery apartments is 100% but the Hoffman plaza Apartments has an occupancy percentage of 88%. The appealing part of the Bragg and Flannery Developments to applicants and residents is its close proximity to the downtown of Elmira, super markets food stores, restaurants, drug and other retail stores, and to the hospital. Some other appealing traits to Bragg and Flannery Developments are its "closed" community building with security camera's, no smoking policies, vigilant police patrolling, medical emergency systems, and handicapped and accessible facilities. The Hoffman Plaza Development is a 28 acre 56 building scattered site in a residential area of the north west section of the City of Elmira. A considerable distance from the Downtown Area of Elmira. Hoffman Plaza is very close to a junior high school, and hospital. The Hoffman Plaza Development has security cameras and a vigilant police patrolling service. The negative part is no nearby retail, drug, super market food stores, or restaurants.

Demo

The facilities have several apartments with handicapped accessible needs, but does not appear to be a high priority for applicants with families.

How do these needs compare to the housing needs of the population at large

Based on the number and type of families on the Elmira Housing Authority's waitlist, there is a need for more affordable one-bedroom apartments geared towards single persons. This is consistent with the housing needs of the City of Elmira population at large and input received from Catholic Charities of Chemung/Schuylers regarding the individuals that they serve.

Discussion

As previously mentioned, the City of Elmira has relied on consultation with the Elmira Housing Authority who manages three public housing developments and Arbor Housing and Development who administers the section 8 tenant-based rental assistance. The City does not maintain a close relationship with Arbor Housing and Development and as such received limited feedback from them for the purpose of this Consolidated Plan. The City will continue to reach out to them and develop a closer relationship during the upcoming year.

NA-40 Homeless Needs Assessment – 91.205(c)

Introduction:

The City of Elmira has relied on information obtained from Catholic Charities of Chemung/Schuyler as the sole provider of homeless services and Continuum of Care grantee for the NY-501. There is one homeless shelter within the City of Elmira (Second Place East). Catholic Charities is a CDBG subrecipient. Catholic Charities also contracts with the Salvation Army who operates a Domestic Violence Shelter and services within the City.

Homeless Needs Assessment

Population	Estimate the # of persons experiencing homelessness on a given night		Estimate the # experiencing homelessness each year	Estimate the # becoming homeless each year	Estimate the # exiting homelessness each year	Estimate the # of days persons experience homelessness
	Sheltered	Unsheltered				
Persons in Households with Adult(s) and Child(ren)	0	10	127	43	87	12
Persons in Households with Only Children	0	0	4	1	1	12
Persons in Households with Only Adults	0	28	309	114	182	11
Chronically Homeless Individuals	0	1	14	2	5	12
Chronically Homeless Families	0	1	13	2	4	12
Veterans	0	1	10	5	6	11
Unaccompanied Child	0	6	4	1	1	11
Persons with HIV	0	0	1	0	1	11

Table 26 - Homeless Needs Assessment

Data Source Comments:

Indicate if the homeless population is: Has No Rural Homeless

If data is not available for the categories "number of persons becoming and exiting homelessness each year," and "number of days that persons experience homelessness," describe these categories for each homeless population type (including chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth):

Catholic Charities of Chemung/Schuyler has provided the data to complete the Homeless Needs Assessment based on data obtained within the CoC NY-501 HMIS system. The following is a description of the categories:

Experiencing Homeless Column - are people being served in Emergency Housing, Transitional Housing, Rapid-Rehousing and admissions to Permanent Supportive Housing and Shelter Plus Care.

Becoming Homeless Column - is the number of people who experienced their 1st episode of homelessness in the programs above.

Exiting Homeless Column - is the number of people who exiting from Emergency Housing, Transitional Housing, and Rapid Re-housing in to permanent housing either private or a program.

Nature and Extent of Homelessness: (Optional)

Race:	Sheltered:	Unsheltered (optional)
White	272	0
Black or African American	144	0
Asian	1	0
American Indian or Alaska Native	3	0
Pacific Islander	0	0
Ethnicity:	Sheltered:	Unsheltered (optional)
Hispanic	20	0
Not Hispanic	404	0

Data Source
Comments:

Estimate the number and type of families in need of housing assistance for families with children and the families of veterans.

The Homeless Needs Assessment chart provides an estimate of the number and type of families in need of housing assistance for families with children and the families of veterans. The data was obtained from the CoC NY-501 HMIS that is maintained by Catholic Charities of Chemung/Schuyler. Based on the data, it is estimated that 10 households with children experience homelessness on a given night based on the numbers of families sheltered between March 2014 and February 2015 and that 127 individuals in families with children experience homelessness each year. The type of families based on the data that are most often in need of housing assistance is households with only adults with 309 estimated to be experiencing homelessness each year. It is estimated based on data from the HMIS system that 10 veterans experience homelessness each year.

Describe the Nature and Extent of Homelessness by Racial and Ethnic Group.

Based on data from the 501 Continuum of Care Homeless Management Information System (HMIS) for Elmira between March 2014 and February 2015, there were 830 people in 475 households who are actually homeless and sheltered or are at risk at becoming homeless in the city of Elmira. A total of 66% were white, 32% Black/African American, 7% Hispanic, and 2% American Indian.

Describe the Nature and Extent of Unsheltered and Sheltered Homelessness.

The 2014 Point-in-Time survey conducted in 2014 enumerated 146 primary participants whose interview forms were determined to be valid. A basic analysis of the data resulted in the following findings:

Gender:

- 62% Male adults (91)
- 38% Female adults (55)

Age:

- Mean = 39 Years of Age
- Median = 37
- Mode = 32
- Range = 16 to 78

Misc. Demographics:

- 22 Single Parent-Headed Families
- 49 children under the age of 18
- 25% Military Veterans (36)
- 13.7% Male,
- 11% Female.
- Of the Female Veterans, 68.75% (11) were victims of domestic violence
- 30 % Experienced Domestic Violence as a Contributing Factor to Homelessness
- 23% Females (33)
- 7% Male
- 34% meet the criteria to be considered chronically homeless (50) including 3 families with children.
- 12% self-report HIV/AIDS positive (17)

Misc. Questions:

- 13% Involuntarily Housed; e.g., psychiatric/jail (20)
- 75% (15) were homeless prior to incarceration
- 12% Respondents (20) including 2 families report living in their vehicle
- 20% Report “transient” status of sleeping in abandoned buildings, outdoors, or places not intended for human habitation (30)
- 73% Possess at minimum a high school diploma or GED (103)
- The top four reported needs are:
- Transitional/Permanent Housing,

- Transportation Assistance,
- Drop-In Center,
- Ed/Job Services.

Discussion:

Based on available data and information obtained from the 2014 PIT Count, male adults are more commonly homeless and the average age is 39 years of age. Based on the 2014 PIT Count, there were also 22 single parent-headed families and 49 children under the age of 18 which is a significant number for small City of only 28,899 based on the 2013 Census estimate. Significant efforts were made by Catholic Charities of Chemung/Schuylers to identify the extent of homelessness during the 2014 PIT Count and more homeless individuals and families were identified as a result which helped Catholic Charities obtain funding for a part-time outreach worker. Catholic Charities is currently in the process of putting together a Chemung County Homeless Coalition (there is currently a Housing Coalition) and the City of Elmira will be heavily involved in this effort as addressing the needs of the homeless is a significant portion of the consolidated planning process.

NA-45 Non-Homeless Special Needs Assessment - 91.205 (b,d)

Introduction:

The City of Elmira consulted with several community agencies for the Non-Homeless needs assessment including Chemung County Department of Social Services, Chemung County Planning, Catholic Charities, Economic Opportunity Program, and Arc of Chemung, during a Catholic Charities Program Advisory Committee to name a few. The Department of Community Development will continue to consult with these and other agencies within the community and acknowledges that this Non-Homeless Special Needs Assessment is preliminary and needs to be examined further during the upcoming program year. Additionally, the House and Homeless Taskforce with representatives from many different community organizations were consulted and presented

Describe the characteristics of special needs populations in your community:

Within the City of Elmira the following groups are some of the major special needs populations:

1. Persons with mental, physical, and/or developmental disabilities
2. Elderly, 65 and over
3. Victims of domestic violence, dating violence, sexual assault, and stalking
4. Person with alcohol or other drug addictions
5. Recently incarcerated populations (Elmira and Southport Correctional Facilities)

2018 ACS 5-Year estimates show that 18.2% (4,600) of the population has a disability. And 24% (2,183) of those persons are in the 35-64 age group. Additionally, of importance for housing considerations, 7% (1,317), have an independent living difficulty. 15.4% (3,488) of the population is elderly, 65 years and older. Antidotal data from partner and community agencies such as Catholic Charities, Salvation Army, Arc of Chemung, Chemung County Sheriff Office, show that there are high rates of domestic violence and abuse, and this number may be underreported within the City. The NYS Division of Criminal Justice's 2018 Domestic Violence Victims Report for Chemung County shows that there were a total of 204 cases. The City Elmira Police Department reports 86 cases related to domestic abuse. Considering population size and the likelihood that victims do not always report abuse, this remains a vulnerable high need population within the City. Another population likely underreported in the data, is alcohol and other drug additions within the City. US Census data shows that 9.5% (2,207) have an ambulatory difficulty, which could include other health issues besides addition. However, many partner organizations report needs for clients around related to rehabilitation for alcohol and drug abuse. Finally, Chemung County houses two state prisons, one within the City of Elmira and a second in an adjacent municipality. Antidotally, this has resulted in citizens returning to the population remaining in the City for a period of time, resulting in short-term housing needs and human services for this

population. Again, this population remains transient and census data may not always reflect the actual numbers.

What are the housing and supportive service needs of these populations and how are these needs determined?

Elderly and disabled populations often required assisted living space. Domestic violence abuse victims required supportive services and safe housing. Many of these populations require supportive services such as counseling and healthcare.

Organizations within the City of Elmira providing special needs services include: The Transformation Center, a small nonprofit providing counseling, food, clothing, housing services; ARC of Chemung provides in-home behavior support, crises intervention, recreational support, skill building, vocational support, housing and financial and budgeting support; Catholic Charities provides runs the homeless shelter and emergency housing services; The Salvation Army Safe House is the certified domestic violence shelter; Arbor Housing and Development oversees the section 8 voucher program within the City; the Economic Opportunity Program is a county wide community action agency providing human service programs for low-income residents. Additionally, the City of Elmira’s Department of Code Enforcement and the Chemung County Department of Social Services have a very strong working relationship, specifically related to the Spiegel Act, and they ensure that residents are not displaced because of poor housing conditions. Many of the organizations provide housing and supportive needs of individuals in these populations and needs are determined through case management.

The housing stock is very old in the City of Elmira. There also a lot of problems with absentee landlords charging rent, which is not affordable to people with low or moderate income, while not investing in their houses to bring them up to standards. A housing need for the special needs population is improved rental housing with accessibility features within a neighborhood setting that is conveniently located to services and community amenities.

Discuss the size and characteristics of the population with HIV/AIDS and their families within the Eligible Metropolitan Statistical Area:

Based on a New York State Department of Health HIV/AIDS County Surveillance Report containing data as of December 2018, a total of 330 individuals were identified as Living HIV and AIDS cases residing in Chemung County. This data is inclusive of state prison inmates and there is a footnote that counties with state correctional facilities (Chemung County has two state prisons); case counts and rates that include inmates may be substantially higher than those that exclude inmates. The Department of Community Development also consulted the Southern Tier AIDS Program and according to their 2020 Quarterly Statistics, approximately 100 persons or 20% of those they served lived in Chemung County.

Discussion:

As discussed in the introduction, Non-Homeless Special Needs is an area that has to be examined further beyond the development of the Consolidated Plan. There is a need for increased consultation with different service providers to determine what gaps in services exist within the community for non-homeless special needs.

NA-50 Non-Housing Community Development Needs – 91.215 (f)

Describe the jurisdiction’s need for Public Facilities:

The City continues to have need around public facilities.

here are over twenty parks located within the City and despite efforts during the past five years, there are still parks that need some partial upgrade to replace unsafe, dilapidated, and out of date playground equipment. Continued park revitalization and recreational facilities to address the different demographics within the City, from young children to the elderly, continues to be a need.

Recently the City of Elmira and Chemung County became an Age Friendly Community putting the need of senior centers, ADA accessibility, and health facilities as a growing demand to give the elderly in the community the support to be able to age in their own homes. There is a large number of elderly populations living in the City of Elmira who are limited income wise and cannot afford to move into either active living or assisted living setting. This population needs more programs being offered in the community that make staying in their homes easier for them, which can be from making their home more accessible to get around to providing meals to them if they have difficulty leaving their homes etc.

Homeless shelters and services were also ranked as high need in the community need assessment survey. There is one homeless shelter (Second Place East) within the City of Elmira. Residents feel that homelessness is definitely an issue that is present in our community, and needs to be addressed on the continuous basis. Our local homeless shelter (Second Place East) does a great job providing temporary shelter for people in need year around. One particular population that has ongoing struggles with finding adequate housing is our parolees and sex offenders. It is a very sensitive topic and challenging to address since it carries with it a lot of public opposition.

How were these needs determined?

The need for continued improvements to the City's parks was determined as a result of the community needs survey completed where improvements to parks and public facilities ranked in the top two priorities. Residents felt that having upgraded parks and public facilities would raise their property values and provide better recreational experience for people who cannot afford to take vacations. Needs were also determined through input received at the three neighborhood meetings held in January 2020 and consultation with agencies including those that serve youth and families and elderly.

Describe the jurisdiction’s need for Public Improvements:

Street improvements, sidewalks, ADA facilities were all rated as major importance and requiring improvements. Because of budget constraints, the City cannot provide any sidewalk program and has

limited funds for street repairs. Community Development Block Grants funds have supplement street improvements in Low-Moderate Income neighborhoods in the past and this remains and high need. Additionally, The City of Elmira has an aging infrastructure which is in constant need of improvement. Within the City of Elmira, there are over 125 miles of streets to maintain, curbing, and sidewalks. Additionally, streetscape improvements (particularly within the 52-block downtown district) are often not a high priority need for the City to budget for in its Capital Budget, however is a reflection on our community.

The Elmira Chemung Transportation Council also reached out to the general public and interest groups to provide input for their 20 year Bicycle, Pedestrian and Trail plan. The result of the outreach showed an increased demand for non-automotive and non-transit forms of travel both for recreational and non-recreational purposes in the City of Elmira and in Chemung County. There is an overwhelming support from the community for transportation system infrastructure improvements. These improvements include connecting trails in the area, sidewalks conditions including ADA compliance, safer bicycle access which all connects to complete streets elements in streets to promote a walkable city and county and to enhance the quality of life for the residents. There are sections of the City where there are pedestrian safety and access issues that should be addressed. There are also some sections of the City where the sidewalks are missing, which discourages walking, since people must choose to walk on the street.

Another need that was conveyed to staff of Community Development during public meetings, and through community surveys is neighborhood cleanup and tree planting throughout the entire city. It entails private, public properties, parks and the downtown area. Front yards of private and public properties/facilities, store fronts and certain sections of park lands look neglected at times and would need some tidying up. Making a positive “first impression” when people drive through our streets makes people want to stop and explore our City.

The City would also benefit from improving its parking system, especially in the downtown area. The parking meters are very old and not very user friendly. They expire after an hour and only accept quarters. Because of the inconvenience, people choose not to shop downtown. Upgrading these old parking meters with ones that accept credit cards, or allow people to pay with their smart phones is becoming new a trend in other cities in the US. Updating our parking meters can make shopping downtown easier resulting in more people supporting our downtown merchants.

How were these needs determined?

These needs were determined through consultation with the community at the three neighborhood meetings held, survey responses received, and consultation with the City's Departments of Buildings and Grounds and Public Works, Elmira Downtown Development, Elmira-Chemung Transportation Council, and Creating Healthy Places Steering Committee.

Describe the jurisdiction's need for Public Services:

Another identified need was quality and affordable child care centers within the City of Elmira. There is a lack of daycare facilities or centers that take children as young as 6 weeks old with only three certified daycare centers with infant spots. New York State Office of Children and Family Services regulates staff and child ratios for any certified daycare center. This limitation and not having affordable child care option under the age of 4 (before the child can start pre-k in a public-school setting) makes it difficult for moms, especially single moms to get back to the work force as soon as they can to be able to provide for their families.

Currently there are three youth centers in operation, each representing low and moderate areas of the city, the Southside Community Center is located on the south side, the Ernie Davis Community Center is located on the east side and the Frontline Ministries located at on the north side at the Hathorn Court, which is a low income housing complex. There is definitely a need for youth/community centers in the community to provide afterschool care and especially free meals for children ages between 6 years and 19 years after school and also throughout the summer when school is out of session. Despite the fact that the existing three community centers are spread out covering the east, north and south side of the city, there are still pockets in the community who cannot take advantage of the programs of these centers because of the lack of transportation options, or other barriers.

The City of Elmira conducted a Community Survey to identify needs for Public Services and respondents responded whether there was a high need, medium need, low need, or no need from a list of categories. Anti-crime programs was identified by the majority of respondents 56.25% or the highest percentage of respondents to be a High Need and community safety was addressed numerous times in the survey comment portion. One anti-crime program that is supported by the City of Elmira and Chemung County utilizing state funding is the Youth Court program. Youth Services and educational services also was identified as a high need by over 50% of survey respondents and in particular activities geared towards middle-school and high school aged students. During public meeting held within the community, public transportation was noted as a high priority need including more transportation routes to specific employers and it is important to note that representatives from Elmira-Chemung Transportation Council and C-TRAN attended community meetings.

How were these needs determined?

The City of Elmira's needs for public services was determined through community survey responses received, brainstorming sessions held neighborhood and agency meetings, and through past experience and volume of use experienced by current public service providers through reports submitted to the Department of Community Development. The Chemung County Youth Bureau assisted the Department of Community Development in pulling together agencies serving youth

Housing Market Analysis

MA-05 Overview

Housing Market Analysis Overview:

The City of Elmira has utilized 2018 American Community Survey and 2012-2016 CHAS (Comprehensive Housing Affordability Strategy) data for the market analysis portion of its Consolidated Plan. The market analysis examines the housing and non-housing community development assets of the community to identify needs. The City is considered an "affordable" place to live with the median value of owner-occupied housing units (2018) at \$73,000 which contrasts with \$325,000 for New York State as a whole. The lower median value, however does suggest that since housing values are lower in Elmira (which is not dissimilar to other urban areas), there are problems related to the condition of properties and perceived desirability of city neighborhoods.

The value and condition of properties may also be impacted by the fact that 83.6% of units were build prior to 1950. Just 1.2%the total housing within the City was built 2000 or earlier indicating a lack of new construction occurring within the City compared to the rest of Chemung County. In terms of housing affordability, since the needs assessment indicated that housing cost burden is a problem, it is important to note that the median household income within Elmira based on the American Community Survey is \$33,958 versus \$67,844 for the state suggesting that Elmira is also a distressed upstate city.

MA-10 Number of Housing Units – 91.210(a)&(b)(2)

Introduction

Data from the 2016 City of Elmira Consolidated Plan; the 2016 Downtown Elmira Market Rate Demand Study Housing Study, a and 2011-2015 American Community Survey data are available for this Market Analysis. Elmira's housing market consists of mostly 1-unit (single-family homes) which represent 48% of the total housing units and 2-4 units properties which represent 30% of the housing stock. The majority or 79% of the owner-occupied housing consists of at least 3 bedrooms which is consistent with properties that are for sale within the community. Residential properties within the City of Elmira that contain 20 or more units, include large affordable housing developments owned by a non-profit (Providence Housing), privately owned (Conifer, All County Management), or owned by the Elmira Housing Authority (specifically Bragg and Flannery Apartments geared towards elderly/disabled). There are no mobile home parks within the City of Elmira. Several housing needs were identified during conversations with the community and consultation with agencies.

All residential properties by number of units

Property Type	Number	%
1-unit detached structure	5,620	48%
1-unit, attached structure	655	6%
2-4 units	3,535	30%
5-19 units	1,150	10%
20 or more units	690	6%
Mobile Home, boat, RV, van, etc	4	0%
Total	11,654	100%

Table 27 – Residential Properties by Unit Number

Data Source: 2011-2015 ACS

Unit Size by Tenure

	Owners		Renters	
	Number	%	Number	%
No bedroom	4	0%	170	3%
1 bedroom	85	2%	1,585	27%
2 bedrooms	885	19%	2,020	35%
3 or more bedrooms	3,620	79%	2,025	35%
Total	4,594	100%	5,800	100%

Table 28 – Unit Size by Tenure

Data Source: 2011-2015 ACS

Name	Entity	Federal Program	State Program	Local	Year Built	Number of Units	Population Targeted
Hathorn Court	All County Management	LIHTC, Section 8 Project Based vouchers	NYS Housing Trust Fund	IDA Tax-exempt bonds	1941 (privatized 2001)	274	Family
McNiff Commons	Providence Housing	LIHTC	NYS HOME	n/a	2005	11	mental illness
Clemens Manor	Providence Housing	LIHTC, CDBG	NYS Housing Trust Fund	n/a	1999	30	elderly, disabled
Eastgate	Streeter	Urban Renewal 236	Mitchell-Lama	n/a	1973	102	low-income
Hoffman Plaza	Elmira Housing Authority	Operating and capital subsidies	n/a	n/a	1941	144	family
Bragg Towers	Elmira Housing Authority	operating and capital subsidies	n/a	n/a	1969	126	elderly or disabled
Flannery Apartments	Elmira Housing Authority	operating and capital subsidies	n/a	n/a	1977	209	elderly or disabled
Carpenter Apartments	Christopher Community	Section 202	n/a	n/a	1998	40	elderly
St. Patrick's Apartments	Conifer	Section 8	n/a	n/a	1990	39	elderly or disabled
Heritage Park	Heritage Park Limited	Urban Renewal, Section 8	Capital funds	n/a	circa 1970	212	family
Riverview North and South						128	low-income

St. Joseph's Apartments	Conifer				remodeled 1994	66	elderly or disabled
Miller Manor	Catholic Charities-Gateways				1999	12	mental illness
Libertad Elmira	Vacino Group		NYS HCR	n/a	2019	90	Family/veterans
Chemung Crossings	Housing Visions	HOME, CDBG	NYS HCR		2018	45	Family
Maple Avenue Apartments	CDS Housing	HOME	NYS HCR, NYS OPDD		2018	50	Seniors/Disabled

Table 29 - Public/Private Subsidized Housing with the City of Elmira

Describe the number and targeting (income level/type of family served) of units assisted with federal, state, and local programs.

The City of Elmira has three main housing programs that are administered locally by the Department of Community Development that include partnerships with local housing agencies. The City partners with Catholic Charities of Chemung-Schuylers and utilizes a portion of its annual HOME allocation to provide down payment and closing cost assistance to households within 51-80% of the Median Family Income purchase their first home. The City assists between 10-15 households per year through the First-Time Homebuyer Program. A total of 460 households have been assisted since 1994 when the program was initiated.

Based on information obtained from Arbor Housing and Development who administers the Housing Choice Voucher program for Chemung County, approximately 600 families in the City of Elmira are currently receiving tenant-based rental assistance under the Housing Choice Voucher program. The majority of families admitted to the program have income levels at or below 30% median income but families can be admitted with incomes up to 50% median income.

Provide an assessment of units expected to be lost from the affordable housing inventory for any reason, such as expiration of Section 8 contracts.

After consulting with Arbor Housing and Development, it is not anticipated that units are expected to be lost from the affordable housing inventory due to the expiration of Section 8 contracts. In fact, it is anticipated that during the next five years, that quality affordable units will be added to the housing inventory due to the fact that the City of Elmira will be seeking proposals to leverage New York State Low Income Housing Tax Credits with HOME funding.

Does the availability of housing units meet the needs of the population?

Based on 2014-2018 ACS Census, 12.1% of Elmira's population consists of persons 62 years and older. Based on a phone survey conducted for this Consolidated Plan in March, there are currently 509 total available units within six housing developments that are primarily geared towards senior citizens and within those development there are 12 vacancies. The Chemung County Office of Aging and Long-Term Care has identified through the Age-Friendly Community Plan that has been approved by AARP and the World Health Organization that the availability of housing units based on the age of the housing stock, size of the homes, and condition does not always allow individuals to "age in place."

During a meeting with Catholic Charities, it was also determined that there is a need for Studio and 1-bedroom rental units to accommodate individuals at risk of homelessness.

Describe the need for specific types of housing:

The City of Elmira updated the City's Comprehensive Master Plan from 2016 with a neighborhood/housing component showing a need for quality subsidized and market rate house. Additionally, as study of downtown market in 2016, showed a demand for market rate apartments for students and young professionals. Based on information obtained for the Comprehensive Master Plan, the Department of Community Development has identified the following needs regarding specific types of housing:

- Quality, scattered site, affordable, and energy-efficient rental units that enable individuals to live within a neighborhood near amenities. In particular, although there is a need to rehab existing rental units, there is also a need for new construction.
- Quality, affordable and accessible apartments that enable individuals with developmental, intellectual disabilities served by Arc of Chemung and other community agencies to live in an independent setting with supports from this community agency.
- New construction of single-family homes that is energy-efficient and affordable for first-time homebuyers.
- Housing for special needs populations providing supportive services on site including mental health and substance abuse facilities.
- Housing that meets the needs of elderly including supportive elderly housing.

Discussion

Overall, the City of Elmira has a need for new quality affordable housing units, due in large part to an aging housing stock that has seem limited investment over the past decade. About 54.7% of all households are renter-occupied units and 45.3% are owner-occupied units. The City continues to see the large demand for rental housing within the 30% AMI or lower. The majority of owner-occupied single-family units fall into the 100% AMI or higher. The City's housing study shows that there is unmet demand for both renter and owner-occupied units. It is suspected that the insufficient supply of housing

stock in Elmira was a significant factor in households looking to other markets to meet their housing needs.

MA-15 Housing Market Analysis: Cost of Housing - 91.210(a)

Introduction

Based on a Housing Market Analysis from data obtained primarily from the 2014-2018 American Community Survey, the median home value within the City of Elmira is \$73,000 which represents a 28% increase from the 2000 Census when the Median Home Value was \$52,500. Despite the increase in value, home values within the City of Elmira continue to be low, especially when compared to New York State as a whole, in which the median home value of owner-occupied housing units from 2014-2018 ACS data is \$325,000. The median contract rent also increased between 2011 and 2018 by 30% from \$506 to \$728. Still less than 1% of the total households within the City of Elmira pay greater than \$2,000.

Cost of Housing

	Base Year: 2011	Most Recent Year: 2018	% Change
Median Home Value	65,300	73,000	12%
Median Contract Rent	506	728	44%

Table 30 – Cost of Housing

Alternate Data Source Name:
2014-2018 American Community Survey
Data Source Comments:

Rent Paid	Number	%
Less than \$500	968	37.1%
\$500-999	3,267	58.8%
\$1,000-1,499	989	3.6%
\$1,500-1,999	83	0.6%
\$2,000 or more	40	0.1%
Total	5,347	100.2%

Table 31 - Rent Paid

Alternate Data Source Name:
2014-2018 American Community Survey
Data Source Comments:

Housing Affordability

% Units affordable to Households earning	Renter	Owner
30% HAMFI	645	No Data
50% HAMFI	2,435	845
80% HAMFI	4,685	1,704
100% HAMFI	No Data	2,194
Total	7,765	4,743

Table 32 – Housing Affordability

Data Source: 2011-2015 CHAS

Monthly Rent

Monthly Rent (\$)	Efficiency (no bedroom)	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom
Fair Market Rent	630	663	834	1,074	1,127
High HOME Rent	630	663	834	1,074	1,127
Low HOME Rent	630	663	832	962	1,073

Table 33 – Monthly Rent

Data Source: HUD FMR and HOME Rents

Is there sufficient housing for households at all income levels?

Over the past 5 years, the City has seen an increased in the number of properties demoed resulting in fewer affordable housing units. However, there have also been new construction of multi-family supportive and affordable housing within the City. Still there remains an overall 3% decline in the total number of housing units since the last annual plan was submitted in 2015. The total number of housing units in the City of Elmira has declined by 5.5% since 2000. In the City, 48.1% of all occupied housing units were owner occupied and 51.9% were renter occupied. However, population decline can also help explain the loss in number of housing units.

2018 ACS data shows that only .6% of occupied housing units have greater than 1.51 or more occupants per room, showing that overcrowding is not a major issue. While, 2,041 housing units were reported vacant in 2018; 2012-2016 CHAS data shows that there are a total of 115 vacant-for-sale and 345 vacant-for-rent units within the City. So, poor quality, vacant, uninhabitable units remain an issue within the City of Elmira. 2012-2016 CHAS pertaining to housing affordability and number of total households shows that there is sufficient housing for households within 50% HAMFI and 80% HAMFI. However, poor quality housing could be contributing to population loss and decline in the City. While data is inconclusive, concern around availability of units for the extremely low-income residents is a need.

Based on available 2011-2015 CHAS data, there are only 645 available rental units affordable for those households within 30% of HUD's Area Median Family Income (HAMFI) and no data on the number of owner-occupied units, however there are over 2,790 total households that fall within that income level throughout the City. The difference between 645 available rental units that are affordable for the 30% or less HAMFI, and the number of total households shows that there is a gap of 2,145 units and therefore insufficient housing for this income group. The data from the 2011-2015 CHAS pertaining to housing affordability and number of total households shows that there is sufficient housing for households within 50% HAMFI and 80% HAMFI.

How is affordability of housing likely to change considering changes to home values and/or rents?

Given that home values have increased by 11% since 2011 and the average contract rent has increased by 30% during the same time period, the affordability of housing has been negatively impacted by these changes in the market, despite the fact that housing values and rents are still relatively low. This is reflected in the fact that Housing Needs Assessment data from the 2011-2015 CHAS shows that a total of 1,845 renter households and 300 owner households have a housing cost burden that is greater than 50% of their household income. In addition, 3,058 renter households and 670 owner households have a housing cost burden that is 30% of their household income.

How do HOME rents / Fair Market Rent compare to Area Median Rent? How might this impact your strategy to produce or preserve affordable housing?

Based on the 2014-2018 ACS, the Median Contract Rent for the City of Elmira is \$728. For the first time, in over a decade, the Fair Market Rent and HOME rents are lower than the median contract rent. In the last plan, the median rent was lower than the fair market rent.. This change is indicative of economic growth strategies being implemented within the City, resulting new market rate apartments. The City will continue to support affordable housing and will be developing an anti-displacement plan for residents who may be impacted by the rising costs. Fair Market Rent/HOME rents includes utilities and the median contract rent most likely does not include utility costs and much of the existing rental housing stock is old, the City of Elmira will be looking to utilize limited community development funding for rental housing that is new or energy-efficient to enhance the affordability for low income households.

Discussion

The analysis of the cost of housing within the City of Elmira and the median home value does not address the issue of property taxes which has a significant impact on affordability for lower income households that own their properties, especially those that live on a fixed-income. Elmira ranked eight in highest effective property-tax rate at 1.7 percent within New York State. The total tax rate (City, School, and County) for a property within the City of Elmira is \$65.24/\$1,000 of assessed value. In the City of Elmira's 2019 tax rate accounts for \$ \$26.73 per \$1,000 and approximately 38% of the properties within the City of Elmira are tax-exempt. Additionally, the affordability of housing is also impacted by the high cost of utilities which burdens households especially during the winter months. This has discourage some homeowners from purchasing property within the City limits.

MA-20 Housing Market Analysis: Condition of Housing – 91.210(a)

Introduction

The City of Elmira has utilized American Community Survey data from the U.S Census Bureau to analyze the condition of housing based on the number of units identified with conditions and the year housing units were built. This data provides a snapshot of the condition of both the rental and owner-occupied housing within the City of Elmira. Elmira has a aging housing stock with 78% of the owner-occupied housing stock being built prior to 1950 and 69% of the renter-occupied stock. The renter-occupied housing within the City was found to have more identified conditions indicating that as a whole the condition of the rental housing is an issue for the City and residents seeking affordable housing.

Definitions

The City of Elmira defines "substandard condition" as housing units that have combination of major deficiencies that make the dwelling unsafe and/or unfit for occupancy. These deficiencies may include structural components of the property, the property may have inadequate plumbing facilities, and its current appearance may create a blighting influence. "Substandard condition but suitable for rehabilitation" includes those properties that do not meet code or local health and safety requirements but are feasible to rehabilitate with rehabilitation assistance. Examples of repairs for a property that is identified as "substandard" but suitable for rehabilitation include replacement of a roof, replacement of unsafe stairs w/railings, electrical, heating, and plumbing upgrades to meet code, a new sewer line, a water-heater replacement, or even a paint job to keep the structure from rotting all generally homes suitable for safe living; thus, suitable for rehabilitation.

Condition of Units

Condition of Units	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
With one selected Condition	775	17%	3,115	54%
With two selected Conditions	15	0%	120	2%
With three selected Conditions	0	0%	25	0%
With four selected Conditions	0	0%	0	0%
No selected Conditions	3,810	83%	2,535	44%
Total	4,600	100%	5,795	100%

Table 34 - Condition of Units

Data Source: 2011-2015 ACS

Year Unit Built

Year Unit Built	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
2000 or later	40	1%	75	1%

Year Unit Built	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
1980-1999	49	1%	170	3%
1950-1979	780	17%	1,320	23%
Before 1950	3,725	81%	4,235	73%
Total	4,594	100%	5,800	100%

Table 35 – Year Unit Built

Data Source: 2011-2015 CHAS

Risk of Lead-Based Paint Hazard

Risk of Lead-Based Paint Hazard	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
Total Number of Units Built Before 1980	4,505	98%	5,555	96%
Housing Units build before 1980 with children present	59	1%	14	0%

Table 36 – Risk of Lead-Based Paint

Data Source: 2011-2015 ACS (Total Units) 2011-2015 CHAS (Units with Children present)

Vacant Units

	Suitable for Rehabilitation	Not Suitable for Rehabilitation	Total
Vacant Units	0	0	0
Abandoned Vacant Units	0	0	0
REO Properties	0	0	0
Abandoned REO Properties	0	0	0

Table 37 - Vacant Units

Data Source: 2005-2009 CHAS

Need for Owner and Rental Rehabilitation

The Department of Community Development continues to administer an Owner-Occupied Housing Rehabilitation Program and there continues to be a need by low-income homeowners to access grants and low interest loans to improve the conditions of their homes. Common improvements assisted through the City’s existing housing programs include roof replacements, plumbing/waste lines improvements, electrical improvements, and other corrections to code violations. More and more elderly homeowners need assistance in adapting their homes so that they can “age in place” which often includes making accommodations to bathrooms. The City also encourages property owners to make energy improvements to their homes by utilizing NYSERDA's and Weatherization programs.

Rental Rehabilitation is a significant need that is not currently being adequately met utilizing CDBG and HOME funds. Based on the 2018 American Community Survey, **54.7%** of the 9,931 occupied units, are renter occupied. Although these properties are occupied they are within various degrees in terms of

condition and 63.9% of the total housing units within the City were built in 1939 or earlier (2018 ACS Data). Also, 54% of the total rental units have been identified by ACS data to have one or more condition.

Estimated Number of Housing Units Occupied by Low or Moderate Income Families with LBP Hazards

In 2018, the City of Elmira and the Department of Community Development work together to develop a lead-based paint reduction program. Data from the 2014-2018 American Community Survey and 2012-2016 CHAS data indicates that there are a total of 589 owner-occupied and 1,330 renter occupied housing units built before 1980 with children present within the home. However, over 95% of the units were built prior to 1980 and therefore could potentially be occupied in the future by low- or moderate-income families. The Health Department estimated that there are over 3,500 rental units within the City that could potentially have lead based paint. Additionally, the Health Department reports that the City has higher rates of elevated blood lead levels, amount young children, than the NYS average. Utilizing data from the 2000 census the Greater Upstate Law Project Inc. illustrated cities in New York State with the highest number of high-risk households, defined as pre-1950 units owned or rented by low-income families with children under 6 years of age; out of 29 municipalities listed, Elmira is 19th highest for number of high-risk households.

Discussion

Based on the data, Elmira has a aging housing stock and has witnessed minimal new construction of housing with only 1.4% of the current housing being constructed since 2000. Additionally, 3,115 of the total rental housing has at least one selection condition and 775 of the owner-occupied units. Community Development staff continue to assist low income homeowners make necessary improvements to their homes to remove code violations. Local service providers report that it is difficult finding quality, affordable rental housing for the individuals and families they serve. The Department of Community Development has works closely with the Department of Code Enforcement to identify community needs for housing rehabilitation. Code Enforcement Department has 810 registered vacant properties throughout the City as of March 31, 2020 per the Director of Code Enforcement. The City implemented a Vacant Building Registry that went into effect on February 15, 2013. Based on a decline in population, the number of vacant properties, and the age and condition of the existing housing stock, selective demolition may be a viable strategy to eliminate excess supply and allow for larger, more desirable city lots.

MA-25 Public and Assisted Housing – 91.210(b)

Introduction

The City of Elmira's Director of Community Development consulted with the Executive Director of the Elmira Housing Authority for this portion of the Consolidated Plan.

Totals Number of Units

	Program Type								
	Certificate	Mod-Rehab	Public Housing	Vouchers					
				Total	Project -based	Tenant -based	Special Purpose Voucher		
							Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
# of units vouchers available			479						
# of accessible units									
*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition									

Table 38 – Total Number of Units by Program Type

Data Source: PIC (PIH Information Center)

Describe the supply of public housing developments:

Describe the number and physical condition of public housing units in the jurisdiction, including those that are participating in an approved Public Housing Agency Plan:

The Elmira Housing Authority operates three public housing developments within the City of Elmira including 126 primarily one-bedroom units at Bragg Towers for elderly and disable low-income residents, 208 one bedroom apartments and 1 two bedroom apartment primarily for the elderly and disabled at Flannery Apartments, and 144 family apartments, single and two-story units at Hoffman Plaza. Hoffman Plaza was built in 1941 as defense plant housing and was later converted into public housing for low-income families. George E. Bragg Towers (formerly known

as Newtown Towers) was constructed in 1969 for low-income senior citizens and persons with disabilities. Edward Flannery Apartments (formerly known at Southport Towers) opened its doors in 1977 as a residence for low-income senior citizens and persons with disabilities.

Public Housing Condition

Public Housing Development	Average Inspection Score
Bragg Towers	73
Flannery Towers	73
Hoffman Plaza	92

Table 39 - Public Housing Condition

Describe the restoration and revitalization needs of public housing units in the jurisdiction:

The Elmira Housing Authority has utilized the Capital Fund Modernization Programs to assist in the revitalization needs of public housing units among the three developments with the City of Elmira. Hoffman Plaza was built in 1942 and is therefore the oldest development. During the 2015-2016 Program year, the Elmira Housing Authority will be utilizing the Capital Fund Grant Program to complete the following updates:

- Hoffman Plaza: Paving and resealing parking lots (\$15,000), apartment electrical upgrades (\$225,000)
- Bragg Towers: Paving and resealing parking lots (\$15,000)
- Flannery Towers: Paving and resealing parking lots (\$15,000).

Describe the public housing agency's strategy for improving the living environment of low- and moderate-income families residing in public housing:

The Elmira Housing Authority's strategy for improving the living environment of families residing in public housing has included providing a safe and secure environment through a contract with the Elmira Police Department and investment into wireless surveillance cameras at all three developments as a deterrent to crime and added security. Beginning in 2014, the EHA also instituted a new "Smoke Free" policy across the all developments to create a healthy atmosphere for all residents. The EHA has a part-time Elderly Service Coordinator for Bragg and Flannery Towers.

Discussion:

The Elmira Housing Authority is currently operating under a Five Year Agency Place covering 2013-2018. There has been limited capital investment made to the public housing developments due to limited capital as a result of the Sequestration and HUD budget cuts. The Elmira Housing Authority also reports that they are using their reserves.

MA-30 Homeless Facilities and Services – 91.210(c)

Introduction

Catholic Charities of Chemung/Schuylers serves as the lead agency within Chemung County in addressing the needs of homeless and operates Second Place East Homeless Shelter within the City of Elmira. There is one Emergency Shelter within the community although Salvation Army operates a Domestic Violence Shelter. Catholic Charities is a CDBG subrecipient and also receives funding from Chemung County Department of Human Services (Social Services), the United Way of the Southern Tier, New York State, and through the Continuum of Care. The City of Elmira has obtained information from Catholic Charities regarding the facilities and beds targeted to homeless households within the community including Emergency Shelter Beds, Transitional Housing Beds, and Permanent Supportive Housing Beds.

Facilities and Housing Targeted to Homeless Households

	Emergency Shelter Beds		Transitional Housing Beds	Permanent Supportive Housing Beds	
	Year Round Beds (Current & New)	Voucher / Seasonal / Overflow Beds	Current & New	Current & New	Under Development
Households with Adult(s) and Child(ren)	2	3	23	25	0
Households with Only Adults	10	2	6	30	0
Chronically Homeless Households	12	5	29	55	0
Veterans	0	0	0	0	0
Unaccompanied Youth	0	0	0	0	0

Table 40 - Facilities and Housing Targeted to Homeless Households

Data Source Comments: The question asks for beds not units; there is a significant difference. These numbers reflect the configuration of beds as of the March 15, 2015.

Units: Units are not designated for Households With or Without Children, however, someone in that household must have a disability to be eligible for the Permanent units as follows; 12-Transitional Units for Singles and Families, 22-Permanent Units for Singles and Families, and 9-Permanent Units for Chronically Homeless Singles or Families

Describe mainstream services, such as health, mental health, and employment services to the extent those services are used to complement services targeted to homeless persons

Collaboration with local service providers is an integral factor in Catholic Charities of Chemung/Schuylers ability to ensure clients needs are being met as a whole and in a timely manner. These partnerships include:

- A local Department of Social Services Senior Welfare Examiner is located full-time at the Emergency Services shelter to help expedite applications for mainstream benefits.
- Mental health counseling (Family Services)
- Employment readiness/job searches (Department of Labor, First Choices program operated by Economic Opportunity Program)
- Substance abuse treatment (Trinity)
- Housing subsidies/inspections (Elmira Housing Authority, Arbor Housing)

List and describe services and facilities that meet the needs of homeless persons, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. If the services and facilities are listed on screen SP-40 Institutional Delivery Structure or screen MA-35 Special Needs Facilities and Services, describe how these facilities and services specifically address the needs of these populations.

Catholic Charities of Chemung/Schuylers provides the majority of the services and manages the facilities that meet the needs of homeless persons, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. Catholic Charities operates Second Place East Homeless Shelter (College Avenue) and the Samaritan Center (located on South Main Street) within the City of Elmira. The Salvation Army of Elmira operates a Domestic Violence Shelter. In addition, the following services and programs are administered by Catholic Charities:

- The Gateways Program provides community living, case management and residential support services to individuals and families at risk suffering from mental illness, substance abuse, HIV/AIDS and homelessness. In addition, the program provides a continuum of housing options ranging from residences with 24 hour supervision and intense case management to a supported housing program offering case management and support services including subsidized independent housing.
- Lasting Success provides residential & support services to youth (16-21 years old) aging out of the Foster Care System who are at risk of homelessness.
- Project Share is a transitional housing program designed to provide up to two years of rental assistance and supportive services to young adults between the ages of 18-25 who are homeless AND have resided in the foster care system.
- Residential Stabilization Program is a 90-day transitional housing program that provides individuals exiting the prison system with a comprehensive, solution-based approach to re-entering the community.

MA-35 Special Needs Facilities and Services – 91.210(d)

Introduction

The City of Elmira and Southern Tier region has several special needs facilities and services geared toward serving individuals and families with special needs. A significant number of facilities and services are available within the City of Elmira. Due to a lack of available funding, the City of Elmira has had a limited role in addressing the facility and service needs of the organizations that serve individual and families with special needs. Agencies that the Department of Community Development has regular interaction with include the Chemung County Department of Social Services, Chemung County Health Department, Chemung County Office for the Aging and Long-Term Care, ARC of Chemung, Catholic Charities of Chemung/Schuylers, and the Elmira Housing Authority.

Including the elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, public housing residents and any other categories the jurisdiction may specify, and describe their supportive housing needs

The below is an overview of special needs facilities and services and a description of their supportive housing needs. This does not necessarily account for the supports that are available within the community but covers a multitude of providers and services available.

Elderly, Frail Elderly: The Chemung County Nursing Facility is a 200- bed residential health care facility operated by the County of Chemung. The Nursing Facility provides long-term, inpatient, skilled nursing level services to residents who have a chronic or debilitating illness or who need rehabilitation services. A full range of services is offered including medical and psychiatric care, rehabilitation therapies, pharmacy, laundry, social work and recreational activities plus on-site optometry and dental services and a beauty/barber shop. The Elmira Housing Authority owns and operates two housing developments that are geared towards elderly or persons with disabilities and has an Elderly Service Coordinator. Providence Housing, Christopher Community and Conifer Housing and Development also own and manage housing within the City of Elmira that is focused on meeting the needs of the elderly. In 2006, New York State, through the New York State Office for the Aging, designated the Chemung County Office for Aging and Long-Term Care as Chemung County's New York Connects, a single point of entry for information and assistance on long term care services and supports. The Office for the Aging and Long-Term Care refers elderly residents needing improvements to stay in their homes to the City of Elmira's Department of Community Development. **Persons with AIDS:** Southern Tier Aids Prevention Program (STAP) has an office within the City of Elmira on East Market Street and is an organization that serves 8 counties. Through the federal Housing Opportunities for People with AIDS (HOPWA) program, STAP has funding available to assist eligible clients in meeting their rent, mortgage, and utility needs. **Persons with Disabilities:** ARC of Chemung has a residential program and provides developmental health services, family supports, vocational services, and respite services. **Persons with**

Alcohol and Other Drug Addictions: The Elmira Salvation Army operates Our House Community Residence which is a long-term residential and treatment facility geared specifically for individuals with substance abuse addictions. Arnot Health offers comprehensive, integrated treatment for those suffering from alcohol or chemical addiction including New Dawn Inpatient Rehabilitation Program. Trinity of Chemung County has provided prevention, education, treatment, referral, and recovery services to individuals, families, and communities affected by alcohol, tobacco, and drugs in Chemung County since 2009. **Supportive Housing for Youth:** Glove House provides supportive housing environments for youth who have experienced significant trauma that are licensed by the State. Glove House serves youth from age 10-21 in the following settings: Community based group homes; Community residence home; Therapeutic Foster Care Boarding Homes; and Community apartment program.

Describe programs for ensuring that persons returning from mental and physical health institutions receive appropriate supportive housing

Catholic Charities of Chemung/Schuyler has a strong relationship with the Elmira Psychiatric Center (EPC) which is operated by the New York State Office of Mental Health and representatives from EPC attend Catholic Charities Program Advisory meetings. Catholic Charities participates in weekly Elmira Psychiatric and Behavioral Science Unit weekly discharge meetings to ensure that persons returning from EPC receive appropriate supportive housing. Catholic Charities Gateways Program provides community living, case management, and residential support services to individuals and families suffering from mental illness, substance abuse, HIV/AIDS and homelessness. In addition, the program provides a continuum of housing options ranging from residences with 24 hour supervision and intense case management to a supported housing program offering case management and support services including subsidized independent housing. Providence Housing also owns and manages McNiff Commons which is composed of 11 one-bedroom apartments for individuals who have a diagnosed mental illness.

Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. 91.315(e)

During the 2020-2021 Program Year, the City of Elmira will continue to address the housing needs of elderly and persons with disabilities who own and occupy their homes with home improvements that make their houses accessible. The Chemung County Office for the Aging and Long-Term Care refers individuals to the City of Elmira.

The City of Elmira plans to provide CDBG funding for ADA Sidewalks repairs and a grant for a community center to build an ADA bathroom .address community

The City continues to support Catholic Charities Second Place East and Housing Counseling services as a sub-recipient where there is a continued focus on preventing homelessness.

For entitlement/consortia grantees: Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. (91.220(2))

During the next year, the City of Elmira will provide funding to the Chemung County Habitat for Humanity, so they can facilitate two housing rehabilitations for low-income families. Additionally, funding will support the rehabilitation of owner-occupied units through the City of Elmira's home-repair program. The City will also fund the Chemung County Land Bank to rehabilitate five vacant homes for sale to owner-occupied and first-time homebuyers within the City. The City also anticipates issuing a Request for Proposals to Leverage HOME funds with Low Income Housing Tax Credits administered by New York State Homes and Community Renewal and this may address the housing and supportive services with respect to persons who are not homeless but have other special needs. The City of Elmira will continue to look for ways to collaborate with housing service providers to accomplish this goal including but not limited to Catholic Charities of Chemung/Schuyler.

MA-40 Barriers to Affordable Housing – 91.210(e)

Negative Effects of Public Policies on Affordable Housing and Residential Investment

In 2018, the City of Elmira was able to update its Zoning Ordinance, to include form based codes.

Prior to that, City of Elmira last made substantial changes to its Zoning in December 1998 when the City's adopted its 1998 Comprehensive Master Plan. The City hopes that changes to the code will encourage development and reduce the number of variances developers seek.

A major policy impacting the affordable housing and residential investment is a relatively high tax rate of \$ \$26.73 per \$1,000 in 2019 and the combined tax rate for City, County, and School is \$65.24/\$1,000 of assessed value. The high rates are higher than surrounding areas, resulting in some population loss and disinvestment within the City.

MA-45 Non-Housing Community Development Assets – 91.215 (f)

Introduction

Economic Development falls into non-housing community development assets and plays a pivotal role in providing opportunities for low-moderate income individuals and households to afford housing and basic human needs. The City of Elmira is a distressed, upstate city with economic development challenges including a downtown core that has been impacted by disinvestment, limited economic growth, and a higher than state average unemployment rate. Based on 2014-2018, American Community Survey, 26.5% of Elmira's population falls below the poverty level compared to 12.4% of New York State's total population. The median household income for the same time period was \$33,958 compared to a State median household income of \$67,844. Yet, despite being an economically distressed community, there are quality jobs in key business sectors, for example Education and Health Care Services. Statistics regarding educational attainment indicate, Elmira's workforce currently does not have the skills and education to meet the needs of employers.

Economic Development Market Analysis

Business Activity

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	82	1	1	0	-1
Arts, Entertainment, Accommodations	1,114	827	14	7	-7
Construction	283	446	4	4	0
Education and Health Care Services	2,252	5,038	29	43	14
Finance, Insurance, and Real Estate	404	950	5	8	3
Information	72	16	1	0	-1
Manufacturing	920	1,774	12	15	3
Other Services	376	539	5	5	0
Professional, Scientific, Management Services	496	400	6	3	-3
Public Administration	0	0	0	0	0
Retail Trade	1,247	995	16	9	-7
Transportation and Warehousing	278	215	4	2	-2

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Wholesale Trade	275	400	4	3	-1
Total	7,799	11,601	--	--	--

Table 41 - Business Activity

Data Source: 2011-2015 ACS (Workers), 2015 Longitudinal Employer-Household Dynamics (Jobs)

Labor Force

Total Population in the Civilian Labor Force	10,979
Civilian Employed Population 16 years and over	10,025
Unemployment Rate	8.79
Unemployment Rate for Ages 16-24	14.96
Unemployment Rate for Ages 25-65	4.45

Table 42 - Labor Force

Data Source: 2011-2015 ACS

Occupations by Sector	Number of People
Management, business and financial	1,290
Farming, fisheries and forestry occupations	395
Service	1,530
Sales and office	2,450
Construction, extraction, maintenance and repair	695
Production, transportation and material moving	475

Table 43 – Occupations by Sector

Data Source: 2011-2015 ACS

Travel Time

Travel Time	Number	Percentage
< 30 Minutes	7,540	79%
30-59 Minutes	1,590	17%
60 or More Minutes	475	5%
Total	9,605	100%

Table 44 - Travel Time

Data Source: 2011-2015 ACS

Education:

Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
Less than high school graduate	630	115	1,675
High school graduate (includes equivalency)	2,860	275	2,635
Some college or Associate's degree	2,610	200	1,720

Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
Bachelor's degree or higher	1,585	70	355

Table 45 - Educational Attainment by Employment Status

Data Source: 2011-2015 ACS

Educational Attainment by Age

	Age				
	18–24 yrs	25–34 yrs	35–44 yrs	45–65 yrs	65+ yrs
Less than 9th grade	60	50	70	265	285
9th to 12th grade, no diploma	625	830	540	665	395
High school graduate, GED, or alternative	1,385	1,615	1,610	2,550	1,440
Some college, no degree	1,550	815	650	1,385	515
Associate's degree	165	440	525	710	140
Bachelor's degree	120	420	250	465	300
Graduate or professional degree	4	155	265	450	205

Table 46 - Educational Attainment by Age

Data Source: 2011-2015 ACS

Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	16,836
High school graduate (includes equivalency)	21,373
Some college or Associate's degree	28,216
Bachelor's degree	39,063
Graduate or professional degree	56,146

Table 47 – Median Earnings in the Past 12 Months

Data Source: 2011-2015 ACS

Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

Based on the Business Activity table, the top three major employment sectors within the City of Elmira include: 1. Education and Health Care Services (29 % share of the workers), 2. Retail Trade (16% share of the workers), and 3. Arts, Entertainment, and Accommodations (14% share of the workers). Health Care Services is a significant sector with Arnot Ogden Medical Center located within the City of Elmira and Guthrie serving the Southern Tier of New York State and the northern tier of Pennsylvania with offices in Chemung County. Education is a significant employment sector as well with Elmira College

Describe the workforce and infrastructure needs of the business community:

Based on a demographic profile utilizing Cornell Program on Applied Population which was completed for the I-86 Corridor project that includes Chemung and adjacent Steuben County, each County will age dramatically with the fastest growing segment is the 65+ which will increase by 26.7%, between 2010-2025. The steepest decline is the 25-54 age cohort which represents those working and raising families and is expected to be decline of 13.1%. This change in the age of the population will have a significant impact on communities like Elmira unless the City can work to attract younger families and workers.

One need of the business community that is frequently mentioned at Annual Economic Forum hosted by the Chemung County Chamber of Commerce and Southern Tier Economic Growth is the ability for the workforce to pass mandatory drug tests, particularly for the manufacturing sector.

Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.

Elmira College's creation of a new Health Sciences Center combined with Arnot Ogden's Residency program through its affiliation with the Lake Erie College of Osteopathic Medicine (LECOM) has a potential to have a significant economic impact for the City of Elmira. Additionally, the construction of LECOM campus within the City of Elmira, set open July 2020, will have a major impact on growth and economic development. Growth of the health care industry and the potential expansion of medical training will place a critical demand for quality, affordable housing options within close proximity to Elmira College and Arnot Ogden Medical Center. These projects will have potential to significantly revitalize Elmira's downtown and increase demand for more restaurants and other service-oriented businesses.

How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?

Based on data from the American Community Survey, the education attainment of the current workforce does not correspond to employment opportunities in the jurisdiction or region. For the age 25 and older, 40.6% of those in the workforce have not achieved more than a high school diploma and only 14.6% of those in the workforce have a Bachelor's degree or higher. Based on the Business Activity chart, the largest demand for jobs is in the Education and Health Care Services industry which require post-secondary education and there is an estimated shortage of workers by 10-15%. There are also less workers to meet the demand for Manufacturing which requires vocational skills and the Finance, Real Estate, and Insurance sector.

Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.

In July 2020, the Lake Erie Medical College will open a campus for a class of medical students. This will greatly increase the number of trained physicians, many of whom may eventually remain in the City. Corning Community College provides high quality vocational and technical training for many City residents. One example is the began a welding program established in 2015 at the Academic and Workforce Development Center in Elmira. The Welding Technology Program will provide students with an understanding of the science, technology and applications essential for entry-level employment in the welding industry. This program offered within the City of Elmira will be accessible to low income residents looking to develop a trade and will support existing manufacturers need for a trained workforce. Elmira College was also awarded \$2.25 million through the New York State Regional Economic Development Council competition to construct a new Health Sciences Center. The Center houses the Nurse Education program and offer expanded education and programming that recognizes both the demand for more nurses and health care professionals and the new, complex roles they will inhabit in the evolving world of contemporary healthcare. The City of Elmira, as a municipality, partners with GST BOCES students and supervisors to provide career training for students who work with the City's Department of Buildings and Grounds on park and trail projects as well as with the auto mechanics and engineering department. Lastly, Economic Opportunity Program, a community organization, a culinary training program in the Community Food for Jobs Program.

Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)?

Yes

If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.

The City of Elmira participates in the CEDS which is facilitated by Southern Tier Central Regional Planning and Development Board and there are three main goals and multiple projects included as part of the 2019 CEDS completed in June 2019 that may be coordinated with the Consolidated Plan.

Goal 1: Innovation in Cooperation: Leverage competitive advantages: higher education

The City of Elmira provides CDBG funding to youth centers supporting this goal of the CEDS as the youth centers are incorporating Science Technology Engineering and Math (STEM) activities into after-school programming creating a workforce for the future. The promotion of Southern Tier Network (STN) is listed in the CEDS as a priority project and provides much-needed regional technology infrastructure

that will assist in attracting economic development. Elmira College's Health Sciences Center Renovation provides expanded education and programming that addresses the demand for more nurses and health care professionals.

Goal 2: Innovation in Governance: Use a collaborative approach with EDA, ARC, NYS and other partners

The Department of Community Development works collaboratively with multiple government agencies to leverage existing CDBG and HOME funds to access additional grant and tax credit sources. An example of the success of this approach was the NYS HCR and Historic Tax Credit project on the Southside of Elmira, Chemung Crossings through Housing Visions. The Project restored two historic commercial spaces and build 6 duplexes. The City HOME funds supported the project, which was completed in 2018.

Goal 6: Economic Development Backbone: Develop strong industry clusters, businesses, and entrepreneurship

Through this five year consolidated plan, the City will continue to identify and safeguard developable sites for current development needs; preserve and 'groom' developable sites for future development needs. Assist existing economic development organizations to pursue a cluster-based economic development strategy across the region. Sites located within the City of Elmira's downtown are listed in the CEDS and include the redevelopment of the West Water Street block, Lake Street Historic District, and the city-owned Federal Building. The redevelopment of these key properties/sites is a priority for the City given their highly visible location within downtown and potential to create jobs and critical mass.

Discussion

In addition, to a description of current needs, opportunities, and initiatives, economic development has a significant focus of the City's Comprehensive Master Plan. Elmira's priority during the next five years is to continue to grow its economy and tax base. The City, Chemung County, and STEG have been collaborating on an economic development strategy for the City to revitalize the downtown and to seize upon the opportunity to take advantage of the Upstate Revitalization Initiative (URI). The City of Elmira is also included as part of a regional I-86 Corridor Study that is in the process of being developed and identifies the following focus areas and projects under each focus area: Entrepreneurship, Industry Growth & Attraction, Physical Infrastructure, Branding, Marketing and Tourism, R&D and Commercialization, Vibrant Communities, Workforce, and Governance.

MA-50 Needs and Market Analysis Discussion

Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")

A "concentration" is defined as a clustering within a census tract or neighborhood of low-income households experiencing any of the four severe housing problems. For the purpose of this analysis a relatively high concentration would consist of above 20% of the total low-income households having one of the four severe housing problems and above 40% would be a very high concentration. Based on the criteria, all neighborhoods within the City qualify as having above 20% with one of the four severe housing problems as determined by HUD

Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")

A "concentration" is defined as the clustering of residential locations within a neighborhood where racial or ethnic minorities or low-income families reside based on available data from the U.S Census Bureau. Based on the 2018 ACS, 75.5% of Elmira's population is "white" and the largest racial or ethnic minority is Black or African American which makes up 14.9% of Elmira's population. Other minorities include 6.7% who identify as being two or more races, 5.6% Hispanic or Latino, and less than a percent Asian or American Indian and Alaska Native. Therefore, for the purpose of this analysis, a relatively high "concentration" of minorities would be census tracts with a minority population of over 10%. The highest concentration of racial and ethnic minorities within the City of Elmira is within Census Tract 3 which is located in the north west section of the City and the Elmira Correctional Facility is located within this census tract. This census tract has 58.75% of the residents as Black/African American. Census Tract 2 has the second highest percentage of Black/African American residents at 17.72% and Block Group 1 within census tract 2 has a low- moderate income percentage of 74.52% based on the American Community Survey. Census Tract 10 on the City's south west side has the third highest percentage of Black/African American residents at 13.61%. Three additional census tracts have minority percentages above 10% including census tracts 6 and 7 located in the center of the city and Census Tract 1 located on the City's north east side. There are also areas within the City of Elmira where low-income families are concentrated although Elmira's overall low-moderate income percentage is 54.4%.

What are the characteristics of the market in these areas/neighborhoods?

Characteristics of the market in these concentrated areas/neighborhoods include a lower rate of owner-occupied housing . The income levels in these census tract areas are also lower than the City average. The median home value map shows that these neighborhoods also have lower home values for both rental and owner occupied units. The concentration of poverty and minorities within Census Tract 2 and specifically Block Group 1 could in part be due to the presence of Hathorn Court, a privately-owned subsidized housing complex of 274 total housing units.

Are there any community assets in these areas/neighborhoods?

The City of Elmira is fortunate to have many community and public facilities in low-moderate income areas as well as those areas that have a higher concentration of racial or ethnic minorities. Elmira has two grocery stores located within its boundaries which are located where there is a concentration of low-income families or racial or ethnic minorities. These include Wegmans located on the City's northeast side in census tract 1, and Weiss centrally located within the downtown in census tract 7. Unfortunately, Tops Market located on the City's south side within census tract 10, went out of business in 2018.

Three Youth Centers are located within Elmira's most disadvantaged neighborhoods including within the Hathorn Court housing complex which is operated by Let Elmira Live, Ernie Davis Community Center in the center of the City in census tract 7, and the Southside Community Center located in census tract 10. Elmira also has 21 parks maintained by the City and many of these parks have been upgraded within the past five years through the Creating Healthy Places Initiative which focused on parks located within low-mod income areas. Parks that have been upgraded with new equipment for toddlers and children aged 5-12 include Hathorn Park, Brick Pond, McKinnon Park, and Katy Leary. Census Tracts 6 and 7 within the center of the City also contain the main branch of the Steele Memorial Library, Corning Community College's Academic and Workforce Development Center, and Elmira Business Institute. Lastly, many of these areas are easily accessible through the public transportation system.

Are there other strategic opportunities in any of these areas?

Strategic opportunities can be used to improve Elmira's most distressed neighborhoods and staff are often exploring federal, state and local grant programs to support these opportunities. For example, in 2014, Census Tract 10 leveraged a \$200,000 grant through New York State Homes and Community Renewal New York Main Street program awarded to Elmira Downtown Development which targeted South Main Street. Revitalization of South Main Street through the New York Main Street program will include facade and building renovations to a minimum of three properties and streetscape enhancements. South Main Street was also included in the Brownfield Opportunity Area Program Study funded through the New York State Department of State, is part of the Business Improvement District, and is located in a Qualified Census Tract under the Low-Income Housing Tax Credit Program administered by New York State Homes and Community Renewal. There are a significant number of rental units in this area and there is a strategic opportunity for scattered site neighborhood revitalization. In 2016, the City of Elmira was awarded Downtown Revitalization Funding targeting tracts 6, 7, and 10 for growth and large capital improvement projects. Many of which will be completed during this 5-year planning period.

MA-60 Broadband Needs of Housing occupied by Low- and Moderate-Income Households - 91.210(a)(4), 91.310(a)(2)

Describe the need for broadband wiring and connections for households, including low- and moderate-income households and neighborhoods.

As information, services, and resources increasingly move online, the City of Elmira know there is a new need for broadband wiring, and digital connections. Inequity in access to the Internet and digital devices corresponds is closely connected to similar inequalities in income, education, race and ethnicity, age, immigration status, and geography. A need for increased access to to these services appear to exist for low-and moderate income households in the City. While access exists, it likely income inequity plays a roll in the limited subscriptions. Based on 2018 ACS data, 84.1% (8,356) households have at least one or more type of computer devices; however, only 71% (7,053) have an internet subscription. In the income of 20,000-74,999, 20% (1,010) of households have no internet connections. 40% (4,035) of households have a cellular plan, which could be an alternative for low and moderate income households in accessing internet services.

Describe the need for increased competition by having more than one broadband Internet service provider serve the jurisdiction.

Internet providers include Spectrum and Empire Access. Broadband Internet service providers service all areas of the jurisdiction. Negative consequences of being underconnected could cause increased socioeconomic disparities. Internet access, and particularly broadband Internet access, has become an important tool for taking full advantage of opportunities in education, employment, health, social services, and the production and dissemination of knowledge and digital content. Yet those who are most in need of social services are often least able to get online to access those services, and low-income children — who are four times less likely to have access to broadband at home than their middle- and upper-income counterparts — are particularly vulnerable to the long-term detrimental effects of constrained access to technology-enriched education.

MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)

Describe the jurisdiction's increased natural hazard risks associated with climate change.

The Chemung County All-Hazard Mitigation Plan outlines natural hazards and risks facing the City of Elmira. The major natural hazards continues to be flooding, wind storms, landslides and stormwater retention. The City has a long history of major floods and damage associated with this natural hazard. Recently The City of Elmira sustained approximately \$80,000 in damage from the April 2011 flooding event. There was also significant damage during a May 2011 wind storm. The City participates in the NFIP Community Rating System, and attends annual inspections of flood control projects and dams within the jurisdiction. The annual DPW budget for Flood and Summer events is \$100,000.

Describe the vulnerability to these risks of housing occupied by low- and moderate-income households based on an analysis of data, findings, and methods.

The Chemung River runs through the downtown portion of Elmira. In this area is Census Tracts 6, 7, 10 having some of the highest rates of poverty in the City. While significant engineering and design efforts have been completed by NYS DEC, to reduce flooding, the areas most impacted would be the ones with higher rates of poverty and LMI individuals.

Strategic Plan

SP-05 Overview

Strategic Plan Overview

Based on a community-wide needs assessment, market analysis from data obtained from the U.S. Census Bureau, and consultation with citizens and community agencies, the City of Elmira has developed a Strategic and Consolidated Plan for the time period covering July 1, 2020- June 30, 2024. This Strategic Plan also considers the anticipated resources through the Community Development Block Grant (CDBG) and HOME programs as well as through other governmental and non-governmental or private funding sources. The City acknowledges with limited funding, priorities need to be established and outcomes must be measurable.

The City of Elmira's population has been steadily decreasing and as of 2018 estimates, it is at 27,204. Housing values within the City are lower than that of Chemung County as a whole and the median value of owner-occupied housing units is \$77,300. A total of 28.7% or close to one-third of Elmira's populations fall below the poverty level and the median household income is \$33,958.

Information obtained from this need assessment and market analysis, as well as community consultation, has led to the establishment of five goal areas for the next five years: 1. Quality Affordable Housing; 2. Strengthening Elmira's Neighborhoods; 3. Alleviate and Preventing Homelessness; 4. Revitalization of the Downtown Core; and 5. Business Development.

Implementing the strategic goals of the Consolidated Plan will require the City of Elmira to continue to nurture existing strategic partnerships with agencies such as Catholic Charities of Chemung/Schuyler, Near Westside Neighborhood Association, Habitat for Humanity for housing services, Southern Tier Economic Growth, and Elmira Downtown Development for economic development; similarly agencies serving youth including the Chemung County Youth Bureau and youth centers will be engaged. It will also require the City to forge new partnerships, for example in the area of improving the City's rental housing for low and very low-income renters in a manner that preserves quality of life and strengthens the neighborhood fabric. Strengthening Elmira's neighborhoods will involve investing CDBG funding into public services (particularly youth centers), improvements to public facilities and infrastructure, and removal of blighting influences. However, perhaps more importantly, accomplishing this goal will also involve developing neighborhood leadership and capacity among residents which will be developed during the upcoming program year.

SP-10 Geographic Priorities – 91.215 (a)(1)

Geographic Area

Table 48 - Geographic Priority Areas

1	Area Name:	BUSINESS IMPROVEMENT DISTRICT
	Area Type:	Local Target area
	Other Target Area Description:	
	HUD Approval Date:	
	% of Low/ Mod:	
	Revital Type:	Comprehensive
	Other Revital Description:	
	Identify the neighborhood boundaries for this target area.	The City of Elmira's Business Improvement District (BID) is a 52-block area on both sides of the Chemung River. North of the River, the BID is bordered on the west by Columbia Street; on the north by Clinton Street; and on the east by Madison Avenue. South of the River, the district is bordered by Main Street on the west and Pennsylvania Avenue and Sly Streets on the southeast. All properties within these boundaries, as well as properties situated on the perimeter, are member properties of the Business Improvement District.
	Include specific housing and commercial characteristics of this target area.	The BID is composed of primarily commercial properties although there are some mixed-use (commercial and residential properties).
	How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	Downtown or the Business Improvement District was frequently mentioned as a geographic target area by surveys completed by community members, at public meetings, and the 2018 Economic Forum hosted by the Chemung County Chamber of Commerce and Southern Tier Economic Growth. The City of Elmira is involved on BID Board of Directors as are residents, property owners, and commercial tenants. Citizens identified the downtown as a priority through the survey that was conducted of needs.
Identify the needs in this target area.	The needs in this target area include building and facade renovations, in-fill development, increased upper floor housing, and streetscape enhancements.	

	What are the opportunities for improvement in this target area?	Opportunities for improvement within this target area are several. One opportunity is continued redevelopment and investment in the West Water Street commercial block, housing the majority of downtown business and new growth.
	Are there barriers to improvement in this target area?	The barriers to improvement of this area includes the participation of the existing property owners, the condition of the buildings, and ability to leverage funds, grants and private investment for Business Improvement District.
2	Area Name:	NEW YORK MAIN STREET TARGET AREA
	Area Type:	Local Target area
	Other Target Area Description:	
	HUD Approval Date:	
	% of Low/ Mod:	
	Revital Type:	Comprehensive
	Other Revital Description:	
	Identify the neighborhood boundaries for this target area.	New York State Homes and Community Renewal approved New York Main Street funding for South Main Street between West Chemung Street and West Henry Street.
	Include specific housing and commercial characteristics of this target area.	This target area is located within the Central Business District and as such is primarily composed of commercial properties although there is mixed-use potential and one property on the corner of South Main and West Henry Street currently has 13 residential units (efficiencies) on the upper floors. Additionally, this area has a locally-owned pharmacy, Aldi's, and Family Dollar.
How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	This target area was identified as the City was completed the Southside Rising Strategy under the NYS Brownfield Opportunity Area Program and that process involved a Steering Committee as well as public meetings. Additionally, existing property owners have taken an interest in the revitalization of the neighborhood and demonstrated an interest in committing private investment to augment the New York Main Street investment.	

	Identify the needs in this target area.	The buildings located in the target area are in need of facade renovations and building renovations to revitalize this main street within the City's Business Improvement District. Within the two-block target area, there are three properties that are substandard and currently vacant and another building that is used exclusively for storage and does not have any residential or commercial activity. Streetscape enhancements are also needed within this area.
	What are the opportunities for improvement in this target area?	Opportunities for improvement in this target area includes facade and building renovations to existing commercial properties and potential for mixed-use development and revitalization. This area has the opportunity to maintain its urban form and with the amenities such as a pharmacy, grocery store, elementary school, and community center within close proximity could be a great place to live and enjoy neighborhood amenities.
	Are there barriers to improvement in this target area?	Barriers to improvement of this target area include participation by existing property owners, condition of the buildings, and the condition of the housing stock and neighborhood behind or to the west of South Main Street. The City of Elmira is working to improve the neighborhood through targeting future community development resources.
3	Area Name:	BROWNFIELD OPPORTUNITY AREA
	Area Type:	Local Target area
	Other Target Area Description:	
	HUD Approval Date:	
	% of Low/ Mod:	
	Revital Type:	Comprehensive
	Other Revital Description:	
	Identify the neighborhood boundaries for this target area.	The Brownfield Opportunity Area (also referred to as the Southside Rising Study Area) is roughly bounded by the Chemung River on the north, South Main Street on the west, Miller and Morrow Streets on the south and Robinson Street on the east. The area encompasses approximately 440 acres.

<p>Include specific housing and commercial characteristics of this target area.</p>	<p>The BOA contains over 1,100 parcels, the vast majority of which are residential and 36 potential brownfield sites. The main commercial district is the South Main Street commercial district which is also part of the BID and features Gerould's pharmacy, Aldi's, Family Dollar. Three city parks are located in this target area including Brand Park, Sly Street Park, and Miller's Pond. Existing manufacturing companies and neighborhood commercial shops are along Maple Avenue, which is also a National and state Historic District. A severely dilapidated strip plaza is on the southern end of the target area. The City of Elmira also owns two remediated brownfield sites within the area.</p>
<p>How did your consultation and citizen participation process help you to identify this neighborhood as a target area?</p>	<p>Community based planning was incorporated through the development and marketing of a project website (www.southsiderising.com), a public visioning meeting held on January 22, 2013, a Public Design Workshop held May 8, 2013, and a final public meeting was held on January 14, 2014. This area was also identified in consultation with NYS Department of State and NYS Department of Environmental Conservation passed on past brownfield remediation activities completed by the City in the early 2000s. The need for revitalization for the Southside was mentioned at multiple community meetings hosted in January 2020.</p>

<p>Identify the needs in this target area.</p>	<p>The needs identified for the Southside Rising Study Area (BOA) include:</p> <ul style="list-style-type: none"> • Strategies to enhance buffer areas between stable commercial and industrial businesses and adjacent residential properties. • Addressing sites of environmental concerns (36 properties were identified by the Step 2 BOA study). • Commercial and mixed-use infill projects for South Main Street and Pennsylvania Avenue corridors that make them more pedestrian friendly. • Redevelopment of vacant industrial properties to add to City's tax base • Stabilization of residential neighborhoods, particularly east of the elevated Norfolk-Southern railroad corridor and rehabilitation of the existing housing stock or construction of new housing and reduction of vacant units. • Enhancement of open spaces including parks, playgrounds, and Chemung River waterfront. • Improve walkability and connectivity especially with the Clemens Center Parkway and the narrow, dark underpasses along the railroad corridor. Improving Connectivity, Wayfinding, and Gateways are important.
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<p>What are the opportunities for improvement in this target area?</p>	<p>Opportunities for improvement in this target area include improvements along South Main Street Commercial Corridor which is also part of the BID and New York Main Street Target area. Brand Park has a citizen-driven Brand Park Beautification Committee and as one of the largest City parks there is potential for significant enhancements. Another opportunity is redevelopment of two remediated brownfield sites that the City owns in the American LaFrance and Chemung Foundry parcels. The presence of the Chemung River and the Clemens Center Parkway also increase the market viability for redevelopment through enhanced access to natural and transportation resources for residents and employees. Also, the inclusion of stable neighborhoods within the Study Area facilitates an asset-based revitalization approach.</p>
<p>Are there barriers to improvement in this target area?</p>	<p>Barriers to improvements include the large size of the target area. The City of Elmira has also completed a Step 2 Nomination Study, however the City is in a holding pattern until funding can be sought for Step 3 Implementation which is needed to move the existing work forward and can assist in funding site assessments and pre-development activities. Current economic development capacity is a barrier to improvement of this target area and moving projects toward implementation.</p>

General Allocation Priorities

Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA)

The City of Elmira will utilize recent planning efforts (including the Southside Rising Revitalization Strategy and 2016 Comprehensive Master Plan and planning efforts from the NYS Downtown Revitalization Initiative in 2017; and the NYS Attorney Generals Cities RISE program in 2018), citizen participation, and investment of other resources (state and federal) as the basis for allocating investments geographically within the City. The City will also be looking to leverage opportunities to expand its tax base or where neighborhoods can be stabilized through either private/state investment.

CITY of ELMIRA
 CHEMUNG COUNTY, NY
**ELMIRA SOUTHSIDE RISING
 REVITALIZATION STRATEGY**

Map designed by:
Bergmann
 architects of engineers & planners
 0 200 400 800 Feet

MAP 3
**Brownfield Opportunity
 Area Boundary**



BOA Boundary

SP-25 Priority Needs - 91.215(a)(2)

Priority Needs

Table 49 – Priority Needs Summary

1	Priority Need Name	Improve Condition of Elmira's Housing Stock
	Priority Level	High
	Population	Extremely Low Low Moderate
	Geographic Areas Affected	
	Associated Goals	Quality Affordable Housing
	Description	A high priority need is improving the condition of Elmira's housing stock both owner-occupied and rental since there are numerous neighborhoods within the City of Elmira where the housing is deteriorated.
	Basis for Relative Priority	This is a high priority need based on input received at three community meetings held in January on the Consolidated Plan and community survey and during the City Consolidated Plan in 2016. Consultation meetings with agencies (in particular, Catholic Charities and ARC of Chemung) also reflected that this is a high need because service providers expressed that it is difficult finding suitable housing for those they serve. The age of Elmira's housing stock is also a determining factor with 63.9 % of the total housing units within the City being built in 1939 or earlier (2018 ACS Data).
2	Priority Need Name	Addressing and Preventing Homelessness
	Priority Level	High

	Population	Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth
	Geographic Areas Affected	
	Associated Goals	Alleviate and Prevent Homelessness
	Description	Eliminating homelessness continues to be a national priority of HUD's and the City of Elmira has one homeless shelter operated by Catholic Charities of Chemung/Schuyler.
	Basis for Relative Priority	Eliminating homelessness continues to be a national priority of HUD's and the City of Elmira has one homeless shelter operated by Catholic Charities of Chemung/Schuyler. Eliminating homelessness continues to be a national priority of HUD's. In 2018, 80% of program participants served by Catholic Charities through Second Place East Homeless Shelter and their homelessness prevention program were City of Elmira residents.
3	Priority Need Name	Comprehensive Youth Services
	Priority Level	High
	Population	Extremely Low Low Moderate Middle Families with Children
	Geographic Areas Affected	
	Associated Goals	Strengthening Elmira's Neighborhoods

	Description	Comprehensive youth services encompasses free educational, recreational, and enrichment activities for youth of all ages, although primarily those served are from 5-18. This need also includes any prevention services for children that are considered at-risk because of family situations, including abuse and neglect.
	Basis for Relative Priority	Serving youth has been identified as a high priority need during 2020 community meetings with residents as well as consultation meetings with agencies that serve youth including the Chemung County Youth Bureau and three community centers within the City of Elmira. The Elmira City School District has been identified this as a high-need district based on poverty levels and student academic achievement. According to data compiled from the New York State Education Department based on Elmira City School District Enrollment (2017-2018), 54% of the students are classified as Economically Disadvantaged which means that they or their families participates in economic assistance programs such as free lunch program. Additionally, the graduation rate for all students in 2018 was 68% as opposed to 82% for the state average. However, this is a significant improvement from 2017 (67%) and 2016 (62%) for Elmira City Schools.
4	Priority Need Name	Economic Development and Job Creation
	Priority Level	High
	Population	Extremely Low Low
	Geographic Areas Affected	BUSINESS IMPROVEMENT DISTRICT
	Associated Goals	Business Development Revitalization of Downtown Core
	Description	Economic Development and job creation includes providing job opportunities for low to moderate income residents. Although this applies city-wide, Elmira's Central Business District is in particular need of revitalization. Needs include low-interest loan assistance for new, small businesses or businesses looking to expand within the City, facade improvements, and small business business technical assistance.

	Basis for Relative Priority	Based on recent New York State Department of Labor statistics, the Elmira MSA's unemployment from January 2015 is 4.5% which is higher than the state's seasonally adjusted unemployment rate of 3.9%. However, the area had seen progress with the unemployment rate dropping from 6.2% in 2018 to 4.5% in 2019. Still Economic Development and in particular, the need for jobs, was identified as a high priority need during consultation meetings and the survey that was completed.
5	Priority Need Name	Public Infrastructure/ Improvements
	Priority Level	High
	Population	Non-housing Community Development
	Geographic Areas Affected	
	Associated Goals	Revitalization of Downtown Core Strengthening Elmira's Neighborhoods
	Description	The City of Elmira has a Capital Improvement Plan which includes an annual Street and Sidewalk Program. The City has over 125 miles of streets and aging street infrastructure including sidewalks and curbing that are in disrepair.
	Basis for Relative Priority	At all community meetings and on the survey, residents discussed the need for cleaner, safer streets. Stakeholders and residents discussed the need for the community infrastructure to be better managed and maintained.
6	Priority Need Name	Code Enforcement and Blight Removal
	Priority Level	High
	Population	Extremely Low Low Moderate Middle
	Geographic Areas Affected	
	Associated Goals	Strengthening Elmira's Neighborhoods

	Description	Code enforcement and the removal of blight is a high priority need. A lack of investment in properties leading to code violations and the deterioration of buildings has a negative impact on neighborhoods. rehabilitation of property is a priority; however, in cases where it may be feasible and demolition may be best when properties become structurally unsound and endanger the community's health and safety.
	Basis for Relative Priority	This is a high priority need as blight within neighborhoods adversely impacts the living environment of the neighborhood and it is priority that has been identified at community meetings, the Consolidated Plan survey, and meetings with stakeholders.
7	Priority Need Name	First-Time Homebuyer Direct Assistance,Counseling
	Priority Level	High
	Population	Low Moderate Large Families Families with Children Elderly Public Housing Residents
	Geographic Areas Affected	
	Associated Goals	Quality Affordable Housing
	Description	A barrier to low-income households purchasing their first home is the ability to secure a mortgage without the ability to provide a downpayment or pay for closing costs. In addition, to households needing direct assistance to cover downpayment and closing costs, pre- and post-purchase homeownership counseling is also needed to help ensure that first-time homebuyers are given the knowledge and support needed to be successful.
	Basis for Relative Priority	A barrier to low-income households purchasing their first home is the ability to secure a mortgage without the ability to provide a down payment or pay for closing costs. In addition, to households needing direct assistance to cover down payment and closing costs, pre- and post-purchase homeownership counseling is also needed to help ensure that first-time homebuyers are given the knowledge and support needed to be successful. The City of Elmira's homeownership rate is 45.3% (2014-2018 American Community Survey) which is lower the State's at 53.7%.

8	Priority Need Name	Increased Access to Community Resources
	Priority Level	High
	Population	Extremely Low Low Moderate Middle Large Families Families with Children Elderly Public Housing Residents Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence
	Geographic Areas Affected	
	Associated Goals	Strengthening Elmira's Neighborhoods
	Description	Increased access to community resources including housing, transportation, legal, and other non-monetary resources and support for employment, and training opportunities information for low-moderate income individuals, especially those looking to increase their self-sufficiency. Education and training related to fair housing and tenant/landlord rights and responsibilities is included as a priority need to both residents and those providing housing services.
	Basis for Relative Priority	During the development of the Consolidated Plan and meetings with residents, it become evident that there is a lack of knowledge regarding resources that currently exist within the community and how to access those resources.
	9	Priority Need Name
Priority Level		High

	Population	Low Moderate Middle
	Geographic Areas Affected	
	Associated Goals	Alleviate and Prevent Homelessness Quality Affordable Housing
	Description	Housing Counseling services includes pre- and post-purchase counseling for first-time homebuyers, mortgage foreclosure prevention services, and credit counseling.
	Basis for Relative Priority	Housing Counseling Services are a high priority need for sustainability of quality, affordable housing by providing the training and support necessary sustain homeownership and economic stability.
10	Priority Need Name	Facade and Commercial Building Renovations
	Priority Level	High
	Population	Non-housing Community Development
	Geographic Areas Affected	BUSINESS IMPROVEMENT DISTRICT NEW YORK MAIN STREET TARGET AREA
	Associated Goals	Revitalization of Downtown Core
	Description	Facade and commercial building renovations encompass improvements made to private commercial properties as part of Elmira Downtown Development Facade and Signage Improvement Program and locally administered New York Main Street program. Properties targeted are those that show deterioration, are not up to code standards, have been vacant, and/or require improvements to maintain their integrity.
	Basis for Relative Priority	Focusing on revitalizing the economic core and downtown region of Elmira remains a major priority. The area has seen significant improvements over the past five years, and additional facade improvements will continue to support the economic revitalization, which was a priority according to key stakeholders, community members from 2019 community survey and meetings.

Narrative (Optional)

The City of Elmira through a community consultation and citizen participation process has identified ten high priority needs as part of the City's Consolidated Plan and potential partners to address these needs. The City will continue to seek out additional opportunities to collaborate with community organizations and develop creative solutions to address these needs. The Consolidated Plan has outlined strategies to assist to meeting these needs.

SP-30 Influence of Market Conditions – 91.215 (b)

Influence of Market Conditions

Affordable Housing Type	Market Characteristics that will influence the use of funds available for housing type
Tenant Based Rental Assistance (TBRA)	Characteristics that will influence the use of funds available for TBRA including the existence of other sources since CDBG and HOME funds are limited and are currently not being used for TBRA.
TBRA for Non-Homeless Special Needs	TBRA for Non-Homeless Special Needs has not been utilized by the City of Elmira since there are limited available CDBG and HOME funding.
New Unit Production	Market characteristics that influence funding available for new unit production include the age, poor condition and performance of existing units. The need for demolition and new units being constructed as part of a scattered site affordable housing; neighborhood revitalization project is also a factor being considered
Rehabilitation	Market characteristics that influence the use of CDBG and HOME funds for rehabilitation of existing housing includes the age of the current housing stock as well as the cost of rehabilitation compared to the after-rehab value of the property. May rehabs are more costly than the resale value.
Acquisition, including preservation	Market characteristics that will influence the use of funds for acquisition, including preservation; this would be required as part of a comprehensive revitalization strategy and can be paired with other sources of financing; for example, the use of Low Income Housing Tax Credits through New York State Homes and Community Renewal and Historic Rehabilitation Tax Credits (both state and federal). If a significant project is identified that has community support and CDBG/HOME funds are needed to leverage additional funding then there may be potential to utilize limited funds for this purpose.

Table 50 – Influence of Market Conditions

SP-35 Anticipated Resources - 91.215(a)(4), 91.220(c)(1,2)

Introduction

The City of Elmira will begin the 2020 Program Year and the Year One of the Consolidated Plan with a continued focus on past successes around its key priorities program areas. The 2020 Year will see the completion of NYS Downtown Revitalization Initiative started in 2016, resulting in new restaurants, housing rehabilitation and other revitalization project within the downtown area of Elmira. Additionally, the Department has completed repayment on a 20-year Section 108 loan as of 2018 and is able to support new affordable housing and economic revitalization programs. In January 2020, the City of Elmira launched its new Lead Hazard Reduction Program funding by a \$1.3 Million dollar HUD office of Lead Hazard Control and Healthy Homes to address elevated lead blood levels amount children under age 6.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,236,791	50,000	0	1,286,791	0	2020 Entitlement grant plus program income anticipated from rehab and economic development loans and prior year unallocated program income that will be programmed during 2020-2021.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	331,431	0	0	331,431	0	2020 HOME allocation
Other	public - federal	Housing Public Improvements	1,638,000	0	0	1,638,000	50,000	These funds reflect funding administered by the New York State Housing Trust Fund Corporation (HTFC) as part of the Downtown Revitalization Initiative (DRI), which is ongoing in 2020, that will directly assist downtown property owners make facade and building renovations to their properties. This includes \$88,000 for the administration and planning of this fund.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Other	public - federal	Other	433,000	0	0	433,000	433,000	A three year grant with the HUD Office of Lead Hazard Control and Healthy Homes in the sum of 1,293,388 for Lead Paint hazards in the City of Elmira
Other	public - state	Economic Development Housing	500,000	0	0	500,000	500,000	Funding will be for a mixed used development including market-rate housing and commercial space at 114 Baldwin Street, Elmira.
Other	public - state	Housing Multifamily rental rehab	500,000	0	0	500,000	500,000	New York State funding from Empire State Development from RESTORE NY for Lake Street project. The funds will help support new commercial space and LMI/ affordable housing at 118-122 Lake Street. The project is being managed by Arbor Housing and Development.
Other	public - state	Public Improvements	791,000	0	0	791,000	791,000	The Consolidated Local Street and Highway Improvement Program (CHIPS) provides State funds to municipalities to support the construction and repair of highways, bridges, highway-railroad crossings, and other facilities that are not on the State highway system.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Other	public - local	Admin and Planning	15,000	0	0	15,000	15,000	The City of Elmira contributes \$15,000 local funds towards a portion of one community development staff position to assist with planning and coordinating efforts towards improving the City's parks, assisting with City grants, and leading planning efforts.

Table 51 - Anticipated Resources

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Federal HOME funds are expected to leverage private investment through conventional mortgages provided to individuals who participate in the City of Elmira- Catholic Charities First-Time Homebuyer Program. There is no match requirement for HOME because the City of Elmira is a distressed community. CDBG funds are anticipated to leverage private, state, and local funds. The City receives funding for street reconstructions, milling, and paving from the NYS Consolidated Local Streets and Highway Improvement Program (CHIPS). Local foundations have previously been a source of match for park improvements in low-moderate income areas and the City will continue to seek this source of funding including funding from the New York State Office of Parks, Recreation and Historic Preservation. Lastly, it is anticipated that additional funding will be identified through the Upstate Revitalization Initiative, and other state sources. Southern Tier Economic Growth (STEG) is serving as the administering agency for the Empire State Poverty Reduction Initiative of which Elmira received \$1 Million. Since 2008, the City of Elmira was awarded 2,800,000 in Restore NY funding that will serve mixed use projects within the downtown but they don't directly associate with a listed CDBG project although will assist with business development and additional residential housing within the downtown. The Chemung County Property Development Corporation (Land Bank) also received funding through the NYS Attorney General's Office in the amount of \$893,100 that is able to be partially used for demolitions and rehabilitations that could serve affordable housing goals. This programs will continue through 2020-2021.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Currently, the only publicly owned land or property located within the City of Elmira that may be used to address the needs identified in the plan are properties obtained by the County of Chemung through the tax foreclosure process that will be provided to the newly formed Chemung County Property Development Corporation (Land Bank) or organizations such as Near Westside Neighborhood Association, as the City's CHDO, and/or Chemung County Habitat for Humanity to meet affordable housing needs. The Chemung County Land Bank received funding in the amount of \$893,100 from the NYS Attorney General's Office, which is being used to help support affordable housing goals.

Discussion

As mentioned in the introduction, the City of Elmira is looking forward to being able to leverage existing CDBG and HOME funding with potentially new initiatives through New York State under the Upstate Revitalization Initiative (URI), Downtown Revitalization Initiative, and the Empire State Poverty Reduction Initiative. Due to Elmira's location within the Southern Tier region. Elmira has received funding awarded under the \$500 million URI for support of a new medical school, LECOM. The City has also been awarded \$1,000,000 under the Empire State Poverty Reduction Initiative. The City has also received \$1,000,000 in RESTORE NY grants from Empire State Development for market rate and affordable housing projects on Baldwin Street and Lake Street, in the heart of downtown Elmira. These additional sources with private investment could make a significant impact on the City's housing and economic development plans and will be reported in future Annual Action Plans and Consolidated Annual Performance Reports (CAPERS).

SP-40 Institutional Delivery Structure – 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
CITY OF ELMIRA COMMUNITY DEVELOPMENT DEPARTMENT	Government	Planning neighborhood improvements public facilities public services	Jurisdiction
Catholic Charities of Chemung/Schuylcr Co.	Subrecipient	Homelessness Non-homeless special needs Ownership Rental	Region
NEAR WESTSIDE NEIGHBORHOOD ASSOC.	CHDO	Ownership Rental neighborhood improvements	Jurisdiction
Southern Tier Economic Growth Inc.	Subrecipient	Economic Development	Other
Elmira Housing Authority	PHA	Public Housing	Jurisdiction
Elmira Chemung Transportation Council	Regional organization	Planning public facilities	Region
ELMIRA DOWNTOWN DEVELOPMENT INC.	Non-profit organizations	Economic Development neighborhood improvements public facilities	Other
Chemung County Habitat for Humanity	Non-profit organizations	Ownership	Nation
SCAP d/b/a Arbor Housing & Development	Non-profit organizations	Ownership Rental neighborhood improvements	Region

**Table 52 - Institutional Delivery Structure
Assess of Strengths and Gaps in the Institutional Delivery System**

The City of Elmira is fortunate to have a strong network of social service agencies including three operating youth centers and agencies that provide services to families. The City has a strong housing partner in Catholic Charities of Chemung/Schuyler with a lengthy track record of partnering, for example in the delivery of housing counseling services and the First-Time Homebuyer Program which dates back to 1994 and has assisted 460 low income households achieve the dream of homeownership within the City. Catholic Charities is also responsible for providing emergency shelter and homeless prevention services for Chemung County and has a strong partnership with the Chemung County Department of Social Services in assisting individuals.

There is a gap in the development of quality affordable rental housing currently and the recent use of Low Income Housing Tax Credits through New York State Homes and Community Renewal. The City of Elmira has several older, dense affordable housing developments, however what is needed is to address scattered sites in neighborhoods that are currently having a blighting influence on the City's neighborhoods.

Currently, a gap in the institutional delivery systems exists in the area of urban planning and economic development. As strong as the social service agency network is within the City of Elmira, approximately 38 percent of the City is tax-exempt. Southern Tier Economic Growth (STEG) administers the City's CDBG-funded Economic Development Loan Program, however this loan fund has not had a new loan since February 2019. STEG is also the county-wide economic development agency and staff to the Chemung County Industrial Development Agency (IDA). STEG has two full-time professional economic development staff including the President and a Business Retention Specialist and two support staff including a Business Manager and Administrative Assistant. There is no dedicated staff person for the City of Elmira. Elmira Downtown Development administers the 52-block Business Improvement District for the City of Elmira and has an Executive Director, Marketing Assistant, and utilizes interns from Elmira College and EDD's primary role is marketing and special events although EDD has also served as the lead agency for the New York Main Street Program. Due to limited capacity, there is a significant gap in the recruitment of businesses to the City of Elmira and the revitalization of the downtown core. The City of Elmira also does not have an urban planner on staff.

Availability of services targeted to homeless persons and persons with HIV and mainstream services

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
Homelessness Prevention Services			
Counseling/Advocacy	X		
Legal Assistance	X		
Mortgage Assistance	X		
Rental Assistance	X		
Utilities Assistance	X		

Street Outreach Services			
Law Enforcement	X		
Mobile Clinics			
Other Street Outreach Services	X	X	
Supportive Services			
Alcohol & Drug Abuse	X	X	X
Child Care			
Education			
Employment and Employment Training	X	X	
Healthcare			
HIV/AIDS	X	X	X
Life Skills			
Mental Health Counseling	X	X	X
Transportation			
Other			

Table 53 - Homeless Prevention Services Summary

Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)

CDBG funds support the personnel necessary to complete assessments of needs, make referrals to programs and services within Catholic Charities and throughout the community and the completion of applications for mainstream benefits, addressing the need for long-term stability. Case management is an integral part of the Second Place East Program leading to a decrease in the need for emergency services. With rapid re-housing, case managers assist homeless individuals and families move into stable housing. Program components involve identifying a housing location, provision of rental and financial assistance, and support services with a focus on stable employment and permanent housing. Southern Tier Aids Prevention Program with an office within the City of Elmira also provides the following services: Case Management, Medical Advocacy, Treatment Literacy, General support services, referrals, Housing placement assistance, Rent/mortgage and utility assistance, and social events.

Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above

Ending homelessness and preventing homeless is the core to the philosophy at Catholic Charities of Chemung/Schuyler Counties. With this in mind, the following critical gaps are indicated by the numbers above and would be exacerbated without continued funding for existing programs :

Chemung County Gaps:

1. Insufficient knowledge of the needs and experience of Runaway and Homeless Youth.
2. Lack of sufficient Street Outreach to reach unsheltered homeless population
3. Insufficient Housing Options:
 - Emergency Shelter including discharges from hospital without housing (6-12 beds)
 - Transitional or Rapid Rehousing beds (12 units)
 - Permanent Support Housing targeted for individuals in recovery from addiction (8-12 units).
4. Insufficient case management services specifically for emergency shelter residents to expedite permanent housing
5. Insufficient safe, affordable Permanent Supportive Housing options
6. Insufficient low income housing
7. Insufficient living wage job opportunities

Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs

Based on data from the Elmira's Comprehensive Master Plan, the consultant team identified the following value-added tasks which are central to the strategy for overcoming gaps in institutional structure: 1. Host a Community Leadership Forum which is geared towards grassroots neighborhood development and training to build leadership; 2. Code & Capital Implementation Workshop, a half-day implementation workshop focused on the City's Zoning ordinance and Capital Improvement Plan; 3. Preparation of a Developer's RFP for a site to be determined by the City; and 4. Grant Writing assistance.

The Department of Community Development works closely with many nonprofit, community based organizations, and governmental partners to achieve the desired goals. The Department will continue to leverage partnerships and build strong relationships to better achieve the desired program outcomes and improve service delivery.

SP-45 Goals Summary – 91.215(a)(4)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Quality Affordable Housing	2020	2024	Affordable Housing	NEW YORK MAIN STREET TARGET AREA	First-Time Homebuyer Direct Assistance, Counseling Housing Counseling Services Improve Condition of Elmira's Housing Stock	CDBG: \$1,000,000 HOME: \$1,100,000	Rental units constructed: 15 Household Housing Unit Rental units rehabilitated: 30 Household Housing Unit Homeowner Housing Added: 75 Household Housing Unit Homeowner Housing Rehabilitated: 100 Household Housing Unit Direct Financial Assistance to Homebuyers: 65 Households Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
2	Strengthening Elmira's Neighborhoods	2020	2024	Non-Housing Community Development	BROWNFIELD OPPORTUNITY AREA	Code Enforcement and Blight Removal Comprehensive Youth Services Increased Access to Community Resources Public Infrastructure/Improvements	CDBG: \$1,200,000	Public service activities other than Low/Moderate Income Housing Benefit: 1100 Persons Assisted Buildings Demolished: 5 Buildings
3	Alleviate and Prevent Homelessness	2020	2024	Homeless		Addressing and Preventing Homelessness Housing Counseling Services	CDBG: \$125,000	Homeless Person Overnight Shelter: 400 Persons Assisted Homelessness Prevention: 1000 Persons Assisted
4	Revitalization of Downtown Core	2020	2024	Non-Housing Community Development Mixed-Income Housing	BUSINESS IMPROVEMENT DISTRICT NEW YORK MAIN STREET TARGET AREA	Economic Development and Job Creation Facade and Commercial Building Renovations Public Infrastructure/Improvements	CDBG: \$100,000	Facade treatment/business building rehabilitation: 15 Business
5	Business Development	2020	2024	Non-Housing Community Development	BUSINESS IMPROVEMENT DISTRICT	Economic Development and Job Creation	CDBG: \$150,000	Businesses assisted: 15 Businesses Assisted

Table 54 – Goals Summary

Goal Descriptions

1	Goal Name	Quality Affordable Housing
	Goal Description	<p>This goal involves maintaining and expanding the supply of safe, affordable housing through the community. Owner-occupied housing will be made accessible, brought to code or made safer or more energy-efficient. First-time homebuyers will be provided with downpayment and closing cost assistance. Rental housing will be created, renovated to code, or made accessible, better managed, and affordable through the utilization of HOME funding to leverage Low Income Housing Tax Credits administered through New York State Homes and Community Renewal. The City of Elmira intends to accomplish this goal by issuing a Request for Proposals annually and commit funding for Program Years 2020 and 2021 for a scattered site neighborhood revitalization project. This goal will be to improve the condition of Elmira's Housing Stock while at the same time creating less of a need for code enforcement in a distressed neighborhood and qualified census tract.</p> <p>In program year 2020, the City will work with Habitat for Humanity to rehab at least two home which will be sold to a low-moderate income homeowner.</p>
2	Goal Name	Strengthening Elmira's Neighborhoods
	Goal Description	<p>Strengthening Elmira's Neighborhoods includes expanding opportunities that promote neighborhood cohesion, stability, and sustainable development. An example of an activity that strengthens Elmira's neighborhoods is the support of youth and community centers. The creation of community garden or neighborhood watch groups, neighborhood clean-ups, and the development of neighborhood cultural anchors serve to strengthen neighborhoods. Investments in public improvements/facilities including streets, sidewalks, and parks also impact the quality of life of a neighborhood. In addition, code enforcement funded by the City's General Fund and targeted demolition of properties under the Spot Slum and Blight National Objective will also be utilized to assist in the strengthening of Elmira's neighborhoods. In 2020, additional funding will be allocated towards park improvements and Elmira's public facilities.</p>
3	Goal Name	Alleviate and Prevent Homelessness
	Goal Description	<p>Addressing the needs of homeless or at-risk of homelessness includes the shelter, housing, and service needs of these individuals and families through support of projects funded through the Continuum of Care process and coordinating with the Continuum of Care.</p>

4	Goal Name	Revitalization of Downtown Core
	Goal Description	The revitalization of downtown core is a goal of this Consolidated Plan and encompasses redeveloping the vacant lot on West Water Steet, developing a redevelopment strategy for blighted properties along Lake Street, as well as filling vacant storefronts with retail and upper stories for housing. The revitalization of the downtown core also involves working closely with Elmira College and connecting the campus to downtown.
5	Goal Name	Business Development
	Goal Description	Business development involves providing assistance to help new businesses, especially small business entrepreneurs and existing businesses expand. The overall goal is to create sustainable jobs for lower income, unemployed, or under-employed persons and a more robust and sustainable economy for the City of Elmira.

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

The below represents estimates of the number of extremely low-income, low-income, and moderate-income families which the City of Elmira will provide affordable housing as defined HOME 91.315 (b)(2) through the use of CDBG and HOME funds. The City of Elmira intends to continue using HOME funding to provide downpayment and closing cost assistance to low- moderate-income families. In addition, funds will support affordable rental rehabilitation of units through scattered site and well as project which will leverage Low Income Housing Tax Credits. CDBG funds are anticipated to continue to be utilized to support housing rehabilitation geared towards extremely low-income, low-income, and moderate-income homeowners. This is only an estimate as the City does not know what future funding allocations will be for CDBG and HOME.

Extremely low-income

- CDBG/HOME funded Owner-Occupied Rehab Program- 25
- HOME supported development of Rental Housing- 20
- CDBG support of rental rehabilitation and lead paint reduction - 8

Low-income

- CDBG/HOME funded Owner-Occupied Rehab Program- 50

- HOME funded First-Time Homebuyer Program- 8
- HOME supported development of Rental Housing- 30

Moderate-income

- CDBG/HOME funded Owner-Occupied Rehab Program- 25
- HOME funded First-Time Homebuyer Program- 20

SP-50 Public Housing Accessibility and Involvement – 91.215(c)

Need to Increase the Number of Accessible Units (if Required by a Section 504 Voluntary Compliance Agreement)

Based on consultation with the Executive Director of the Elmira Housing Authority there is not currently a need to increase the number of accessible units at either of the Housing Authority's three developments. Flannery Apartments has 20 accessible units, Bragg Towers has 16 accessible units, and there are 6 accessible units at Hoffman Plaza.

Activities to Increase Resident Involvements

Activities to increase resident involvement include the following:

- Tenant Associations: Each of the three developments have tenant associations and these are strong at Bragg Towers and Flannery Apartments since 70% of the population is elderly and there is less turnover at these two developments. Hoffman Plaza since it is comprised of family units has more turnover and therefore the tenant association is not nearly as strong.
- The Elmira Housing Authority has an Elderly Service Coordinator

Is the public housing agency designated as troubled under 24 CFR part 902?

No

Plan to remove the 'troubled' designation

This is not applicable since the Elmira Housing Authority is not designated as troubled.

SP-55 Barriers to affordable housing – 91.215(h)

Barriers to Affordable Housing

In 2018, the City of Elmira was able to update its Zoning Ordinance, to include form based codes.

Prior to that, City of Elmira last made substantial changes to its Zoning in December 1998 when the City's adopted its 1998 Comprehensive Master Plan. The City hopes that changes to the code will encourage development and reduce the number of variances developers seek.

A major policy impacting the affordable housing and residential investment is a relatively high tax rate of \$ \$26.73 per \$1,000 in 2019 and the combined tax rate for City, County, and School is \$65.24/\$1,000 of assessed value. The high rates are higher than surrounding areas, resulting in some population loss and disinvestment within the City.

Strategy to Remove or Ameliorate the Barriers to Affordable Housing

A strategy to remove or ameliorate the barrier to affordable housing that the City's existing Zoning Ordinance currently poses involves continued partnerships with community based organizations in order to leverage funding and reduce duplication of programing. Additionally, the approval and development of the updated Zoning Policy for the City of Elmira will be used as a means to support new affordable housing and eliminate barriers.

SP-60 Homelessness Strategy – 91.215(d)

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Catholic Charities of Chemung/Schuylers facilitates the Annual Point in Time (PIT) count that is completed each January and submitted to the U.S. Department of Housing and Urban Development. A result of the 2018 PIT count's effort at identifying as many people unsheltered as it did, Catholic Charities was successful in securing funding for a full-time Street Outreach Worker. The Outreach Worker is based at the Samaritan Center which functions as an outreach effort; the Outreach Worker will make regular contact with people that are known, suspected or alerted to living or congregating in uninhabitable spots; e.g., under the bridges, tents in near the river and within abandoned buildings. Catholic Charities of Chemung/Schuylers has a strong working relationship with the Elmira Police Department and the New York State Department of Corrections which serve as a referral source in reaching out to homeless (especially unsheltered persons) so that Catholic Charities case managers can assess their individual needs.

Addressing the emergency and transitional housing needs of homeless persons

The City of Elmira intends on continuing to support Second Place East emergency shelter operated by Catholic Charities of Chemung/Schuylers as a CDBG subrecipient. Catholic Charities also has the following programs that address the transitional housing needs of homeless persons:

- Project Share (Supportive Housing & Residential Empowerment): A transitional housing program designed to provide up to two years of rental assistance and supportive services to young adults between the ages of 18-25 who are homeless and have resided in the foster care system.
- Residential Stabilization Program: A 90-day transitional housing program funded by the New York State Department of Corrections that provides individuals exiting the prison system with a comprehensive solution-based approach to re-entering the community.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The target population for Second Place East services are individuals and families who are either at risk of becoming homeless or who have been identified as in need of immediate shelter. CDBG funds support the personnel necessary to complete assessments of needs, make referrals to programs and services

within Catholic Charities and throughout the community and the completion of applications for mainstream benefits, addressing the need for long-term stability. Case management is an integral part of the Second Place East Program leading to a decrease in the need for emergency services. With rapid re-housing, case managers assist homeless individuals and families move into stable housing. Program components involve identifying a housing location, provision of rental and financial assistance, and support services with a focus on stable employment and permanent housing.

Help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs

Catholic Charities staff are involved in and participates in the following community boards and committees: Single Point of Entry (SPOE) community providers, the regional Continuum of Care (501 CoC), Elmira Psychiatric Center Board, Elmira Psychiatric Center and Behavioral Science Unit weekly discharge meeting, Mental Health Subcommittee, and Health Ministries of the Southern Tier. Catholic Charities operates Lasting Success: Supervised Independent Living Program which provides residential and support services to youth (16-21) aging out of the Foster Care System who are at risk of homelessness. The Gateways Program also operated by Catholic Charities provides community living, case management and residential support services to individuals and families at risk suffering from mental illness, substance abuse, HIV/AIDS and homelessness. In addition, the program provides a continuum of housing options ranging from residences with 24 hour supervision and intense case management to a supported housing program offering case management and support services including subsidized independent housing. Catholic Charities of Chemung/Schuylers receives funding from the New York State Department of Corrections for the Residential Stabilization Program (RSP) which serves parolees re-entering the community. The RSP is a 90-day transitional housing program that provides individuals exiting the prison system with a comprehensive, solution-based approach to re-entering the community. Collaboration with local service providers is an integral factor in Catholic Charities ability to ensure clients needs are being met as a whole and in a timely manner. These partnerships include:

- Mental health counseling (Family Services)
- Employment readiness/job searches (Department of Labor, First Choices operated by Economic Opportunity Program)
- Law enforcement (Department of Corrections, Elmira Policy Department)
- Substance abuse treatment (Trinity)
- Housing subsidies/inspections (Elmira Housing Authority, Arbor Housing)

SP-65 Lead based paint Hazards – 91.215(i)

Actions to address LBP hazards and increase access to housing without LBP hazards

In January 2020, the City of Elmira was awarded a \$1.3 million dollar grant from the HUD Office of Lead Hazard Control and Healthy Homes (OLHCHH). Over the upcoming Consolidated Plan, the City will address lead poisoning among pregnant women and children under the age of 6, living in homes built prior to 1978. The Lead Control Program will address lead paint issues in an estimated 60 homes throughout the City of Elmira. The City has hired a full-time staff member to oversee and manage the program. The City of Elmira has previously utilized funding from the New York State Attorney General's Office to address Lead-based Paint Hazards and increased access to housing without LBP hazards. The Department of Community Development will continue to receive referrals for its CDBG-funded owner-occupied housing rehabilitation program from the Chemung County Health Department when a child with an elevated lead level is identified through lead testing. The Department also maintains on staff a certified Lead Risk Assessor who will continue to evaluate homes for LBP hazards, in particular those with children or pregnant women in the home. Additional efforts to address LBP will be to improve the condition of the rental housing and the construction of new and rehabilitation of existing rental housing through the leveraging of Low- Income Housing Tax Credits through New York State Homes and Community Renewal with available HOME funds. Catholic Charities of Chemung/Schuyler housing counseling services also provides community education on the risks of LBP hazards.

How are the actions listed above related to the extent of lead poisoning and hazards?

The Department of Community Development makes it a priority to attempt to assist any household that has been referred by the Chemung County Health Department because a child has a elevated lead level. Efforts are made to assist the household (assuming income eligibility) through the City's housing rehabilitation program and with the new OLHCHH grant. The City's Lead Paint Control Program will allow for the rehabilitation of existing rental housing and the creation of new rental units will remove LBP hazards from the housing stock and creating a safe environment free of lead poisoning.

How are the actions listed above integrated into housing policies and procedures?

The Department of Community Development's staff inspector utilizes a Lead Safe Housing Requirements Screening Worksheet when inspecting a home. The City of Elmira and the Chemung County Health Department have a partnership where the Chemung County Health Department conducts risk assessments and lead clearance inspections on an as needed basis for a set fee. Contractors that perform work funded with CDBG and HOME funding must have proof that they have participated in a Lead Safe Work Practices and Lead Renovators training on file with the Department of Community Development.

SP-70 Anti-Poverty Strategy – 91.215(j)

Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

The City of Elmira is committed to reducing the number of poverty-level families through the use of CDBG and HOME funds although recognizes that with limited funding, additional state and federal resources need to be leveraged. A representative of the Department of Community Development also serves on the Chemung County Poverty Coalition which is led by the Cornell Cooperative Extension.

- Supporting workforce development programs and providing economic opportunities through investment and participation in economic development initiatives that are geared toward the creation of jobs.
- Increasing the affordability of housing including utilizing CDBG and HOME funds to create additional affordable units, rehabilitate existing housing in a manner that takes into account energy efficiency and partners with existing programs aimed at making housing more affordable.
- Partnering and supporting Catholic Charities as a subrecipient that offers programs that specialize in residential services and community support services and are geared towards reducing the number of poverty-level families and increasing self-sufficiency.

How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan

The City's poverty reducing goals, programs, and policies are addressed within this affordable housing plan through strategic partnerships with community organizations like Catholic Charities of Chemung/Schuylers and participation in the Chemung County Poverty Coalition. The focus of the Department of Community Development's affordable housing policies continue to be targeted within neighborhoods with highest rates of poverty and low-income residents.

SP-80 Monitoring – 91.230

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

Community Development staff participate in technical assistance conference calls led by Buffalo Field Office staff, HUD- sponsored webinars, and regional trainings to stay current and help ensure long-term compliance with CDBG and HOME requirements and regulations. The Department also uses as a reference IDIS Matrix- CDBG Eligibility Active Codes and National Objectives to ensure that activities funded are eligible and meet the appropriate national objective.

Sub-grantee activities are reviewed quarterly upon review of their quarterly reports which summarizes their activities for that quarter as well as annually when they submit their Annual Report. In general, sub-grantees are monitored every three years by the Contract Compliance Officer unless something in their quarterly or annual reports triggers a more frequent monitoring visit. The Department of Community Development is in regular communication with sub-grantees especially those that fall behind in their activities. Southern Tier Economic Growth (STEG) is regularly communicated with as the administrator of the City's Economic Development Loan Program to ensure job creation is being tracked and how much program income is being collected.

The City's Community Housing Development Organization, Near Westside Neighborhood Association, Inc., is using Home funds to invest in rehabilitating dilapidated houses in the City through their One House at a Time program. Community Development staff closely monitors the progress of each project through Quarterly Reports. There is a yearly CHDO certification application which has been implemented and every two years the Department of Community Development performs an on-site monitoring.

The City of Elmira frequently consults the New York State MWBE database and tries to elicit increased participation from minority and women-owned businesses. The Department of Community Development has also been promoting state certification of MWBE and a source of financing available to state-certified MWBE's known as the "Bridge to Success" Loan Program being administered by Empire State Development.

The City of Elmira will be utilizing funding through NYSERDA's Cleaner, Greener Communities Program during the 2015-2016 Program Year to develop a new Comprehensive Master Plan for the City of Elmira since the last update to the City's plan was completed in 1998.

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The City of Elmira will begin the 2020 Program Year and the Year One of the Consolidated Plan with a continued focus on past successes around its key priorities program areas. The 2020 Year will see the completion of NYS Downtown Revitalization Initiative started in 2016, resulting in new restaurants, housing rehabilitation and other revitalization project within the downtown area of Elmira. Additionally, the Department has completed repayment on a 20-year Section 108 loan as of 2018 and is able to support new affordable housing and economic revitalization programs. In January 2020, the City of Elmira launched its new Lead Hazard Reduction Program funding by a \$1.3 Million dollar HUD office of Lead Hazard Control and Healthy Homes to address elevated lead blood levels amount children under age 6.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,236,791	50,000	0	1,286,791	0	2020 Entitlement grant plus program income anticipated from rehab and economic development loans and prior year unallocated program income that will be programmed during 2020-2021.
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	331,431	0	0	331,431	0	2020 HOME allocation

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Other	public - federal	Housing Public Improvements	1,638,000	0	0	1,638,000	50,000	These funds reflect funding administered by the New York State Housing Trust Fund Corporation (HTFC) as part of the Downtown Revitalization Initiative (DRI), which is ongoing in 2020, that will directly assist downtown property owners make facade and building renovations to their properties. This includes \$88,000 for the administration and planning of this fund.
Other	public - federal	Other	433,000	0	0	433,000	433,000	A three year grant with the HUD Office of Lead Hazard Control and Healthy Homes in the sum of 1,293,388 for Lead Paint hazards in the City of Elmira

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Other	public - state	Economic Development	1,500,000	0	0	1,500,000	800,000	The City of Elmira received Restore NY Round 2 funding from Empire State Development Corporation for redevelopment along West Water Street (fmr. Rosenbaums, Marvin's and Harold's site). This funding has been extended previously when attempts to rehabilitate these properties with future developers were unsuccessful, however it is anticipated that Empire State Development will provide one last extension until December 2016 if a redevelopment plan can move forward.
Other	public - state	Economic Development Housing	500,000	0	0	500,000	500,000	Funding will be for a mixed used development including market-rate housing and commercial space at 114 Baldwin Street, Elmira.
Other	public - state	Housing Multifamily rental rehab	500,000	0	0	500,000	500,000	New York State funding from Empire State Development from RESTORE NY for Lake Street project. The funds will help support new commercial space and LMI/ affordable housing at 118-122 Lake Street. The project is being managed by Arbor Housing and Development.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Other	public - local	Admin and Planning	15,000	0	0	15,000	15,000	The City of Elmira contributes \$15,000 local funds towards a portion of one community development staff position to assist with planning and coordinating efforts towards improving the City's parks, assisting with City grants, and leading planning efforts.

Table 55 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Federal HOME funds are expected to leverage private investment through conventional mortgages provided to individuals who participate in the City of Elmira- Catholic Charities First-Time Homebuyer Program. There is no match requirement for HOME because the City of Elmira is a distressed community. CDBG funds are anticipated to leverage private, state, and local funds. The City receives funding for street reconstructions, milling, and paving from the NYS Consolidated Local Streets and Highway Improvement Program (CHIPS). Local foundations have previously been a source of match for park improvements in low-moderate income areas and the City will continue to seek this source of funding including funding from the New York State Office of Parks, Recreation and Historic Preservation. Lastly, it is anticipated that additional funding will be identified through the Upstate Revitalization Initiative, and other state sources. Southern Tier Economic Growth (STEG) is serving as the administering agency for the Empire State Poverty Reduction Initiative of which Elmira received \$1 Million. Since 2008, the City of Elmira was awarded 2,800,000 in Restore NY funding that will serve mixed use projects within the downtown but they don't directly associate with a listed CDBG project although will assist with business development and additional residential housing within the downtown. The Chemung County Property Development Corporation (Land Bank) also received funding through the NYS Attorney General's Office in the amount of \$893,100 that is able to be partially used for demolitions and rehabilitations that could serve affordable housing goals. This programs will continue through 2020-2021.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Currently, the only publicly owned land or property located within the City of Elmira that may be used to address the needs identified in the plan are properties obtained by the County of Chemung through the tax foreclosure process that will be provided to the newly formed Chemung County Property Development Corporation (Land Bank) or organizations such as Near Westside Neighborhood Association, as the City's CHDO, and/or Chemung County Habitat for Humanity to meet affordable housing needs. The Chemung County Land Bank received funding in the amount of \$893,100 from the NYS Attorney General's Office, which is being used to help support affordable housing goals.

Discussion

As mentioned in the introduction, the City of Elmira is looking forward to being able to leverage existing CDBG and HOME funding with potentially new initiatives through New York State under the Upstate Revitalization Initiative (URI), Downtown Revitalization Initiative, and the Empire State Poverty Reduction Initiative. Due to Elmira's location within the Southern Tier region. Elmira has received funding awarded under the \$500 million URI for support of a new medical school, LECOM. The City has also been awarded \$1,000,000 under the Empire State Poverty Reduction Initiative. The City has also received \$1,000,000 in RESTORE NY grants from Empire State Development for market rate and affordable housing projects on Baldwin Street and Lake Street, in the heart of downtown Elmira. These additional sources with private investment could make a significant impact on the City's housing and economic development plans and will be reported in future Annual Action Plans and Consolidated Annual Performance Reports (CAPERS).

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Quality Affordable Housing	2015	2019	Affordable Housing		Improve Condition of Elmira's Housing Stock	CDBG: \$355,000 HOME: \$263,431	Homeowner Housing Added: 2 Household Housing Unit Homeowner Housing Rehabilitated: 15 Household Housing Unit Direct Financial Assistance to Homebuyers: 8 Households Assisted
2	Strengthening Elmira's Neighborhoods	2015	2019	Non-Housing Community Development		Code Enforcement and Blight Removal Comprehensive Youth Services Public Infrastructure/Improvements	CDBG: \$390,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 5000 Persons Assisted Public service activities other than Low/Moderate Income Housing Benefit: 850 Persons Assisted Buildings Demolished: 2 Buildings

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
3	Alleviate and Prevent Homelessness	2015	2020	Homeless		Addressing and Preventing Homelessness	CDBG: \$50,000 HOME: \$35,000	Homeless Person Overnight Shelter: 400 Persons Assisted Homelessness Prevention: 1000 Persons Assisted
4	Revitalization of Downtown Core	2015	2019	Non-Housing Community Development Mixed-Income Housing	BUSINESS IMPROVEMENT DISTRICT NEW YORK MAIN STREET TARGET AREA	Facade and Commercial Building Renovations	CDBG: \$65,000 Restore NY Round 2: \$1,500,000	Facade treatment/business building rehabilitation: 3 Businesses assisted: 2 Businesses Assisted
5	Business Development	2015	2016	Non-Housing Community Development	BUSINESS IMPROVEMENT DISTRICT NEW YORK MAIN STREET TARGET AREA	Economic Development and Job Creation	CDBG: \$50,000	Businesses assisted: 5 Businesses Assisted

Table 56 – Goals Summary

Goal Descriptions

1	Goal Name	Quality Affordable Housing
	Goal Description	Annual goals related to creating/preserving quality housing relates to a continued emphasis on rehabilitating homeowner housing, rehabilitating homebuyer units for a first-time homebuyer, and assisting new homebuyers with direct financial assistance (downpayment and closing costs) to purchase their first home within the City of Elmira.

2	Goal Name	Strengthening Elmira's Neighborhoods
	Goal Description	Annual goals related to strengthening Elmira's neighborhoods relate to several activities from support of public services for neighborhood residents, public infrastructure improves to streets and sidewalks, enhancements to city parks, and demolition of blighted properties. The City of Elmira will provide CDBG funding to valuable public services, including three youth centers in low-income neighborhoods (Southside Community Center, Ernie Davis Community Center, and Let Elmira Live Youth Center at Hathorn Court) and a new educational program initiated by Habitat for Humanity called "Healthy Homes" Catholic Charities of Chemung/Schuylers will continue to provide housing counseling services including pre- and post-purchase counseling for first-time homebuyers and mortgage foreclosure prevention services.
3	Goal Name	Alleviate and Prevent Homelessness
	Goal Description	Alleviating and preventing homelessness is an important goal of the City of Elmira's and this strategic plan/annual goal is directly related to providing funding to Catholic Charities of Chemung/Schuylers to support the Second Place East Homeless Shelter and their homeless prevention program. Catholic Charities receives funding through the Regional Continuum of Care and works closely with the Chemung County Department of Human Services.
4	Goal Name	Revitalization of Downtown Core
	Goal Description	During the 2020-2021 Program Year, Elmira Downtown Development will be assisting in carrying out the strategic plan goal of revitalizing the downtown core through the continued administration of the CDBG funded Facade and Signage Improvement Program within the Business Improvement District and the New York Main Street program with funds awarded through New York State Homes and Community Renewal which will be focused on facade and building renovations and streetscape enhancements on South Main Street. Elmira Downtown Development also administers Operation Green Streets utilizing CDBG funds and will be augmenting streetscape enhancements. Additionally, the City of Elmira, Southern Tier Economic Growth, and Chemung County will be focusing efforts towards ongoing revitalization in the core of Elmira's downtown, utilizing state funds previously awarded to the City.
5	Goal Name	Business Development
	Goal Description	Business development including the expansion of existing business and addition of small businesses within the City of Elmira continue to be a goal. Southern Tier Economic Growth (STEG) will continue to administer the City of Elmira's Commercial Loan Program utilizing CDBG funding allocated in prior program years.

Projects

AP-35 Projects – 91.220(d)

Introduction

Federal CDBG and HOME funds are utilized by the City of Elmira to carry out a wide variety of activities that are consistent with the Consolidated Plan priorities. The City of Elmira intends on programming \$1,236,791 in CDBG entitlement funding and program income and \$331,431 in HOME funding. Public services projects are selected after soliciting proposals from local non-profit agencies and Community Development staff and citizen advisory committee review them and making recommendations to City Council. Youth services, housing counseling, and services for the homeless have all been determined to be high priority public service needs. The City also incorporates CDBG funds in its annual Capital Budget for public improvements, for example streets, ADA sidewalk transitions, and parks and these funds are dedicated to low-moderate income areas. The projects included in the City's 2020-2021 Annual Action Plan have been determined to meet all program requirements and have been identified as priorities by the City of Elmira.

Projects

#	Project Name
1	General Administration
2	Rehab Administration
3	CDBG Owner-Occupied Rehab
4	Arbor Housing and Development (Chemung County Land Bank) Scatter Site Rehabilitation Project
5	Chemung County Habitat for Humanity Rehab
6	Salvation Army Pathway's of Hope/SAFE House
7	Meals on Wheels of Chemung County
8	Let Elmira Live Center
9	Catholic Charities First-Time Homebuyers Pre-Purchase Counseling
10	Catholic Charities Emergency Shelter
11	Court Appointed Special Advocates - CASA
12	Ernie Davis Community Center
13	Southside Community Center
14	EDD Facade and Signage Program
15	Elmira Loan Program - STEG
16	Street Improvements
17	ADA Sidewalk Improvements
18	EDD Operation Green Streets
19	Park Improvements
20	Economic Opportunity Program (Capital Project)

#	Project Name
21	Lake Street Pedestrian Bridge
22	Community Arts of Elmira (ADA Capital Project)
23	Lead Paint Hazard Reduction Program
24	HOME Administration
25	HOME Owner-Occupied Housing Rehabilitation
26	CHDO
27	First-Time Homebuyers Program (HOME)
28	First-Time Homebuyers Pre-Purchase Counseling

Table 57 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The City of Elmira continues to allocate CDBG funds to its housing rehabilitation program which generates program income which allows scarce resources to be recycled and reinvested into the community. Another reason for allocation priorities is based upon whether CDBG or HOME funds are leveraging additional funding sources and those activities that leverage additional funds are given a high priority because they are viewed as sustainable. Programs that serve youth continue to be a high priority especially in lieu of the fact that youth programs often serve youth that are at-risk and lack parental role models. Lastly, housing programs, including the First-Time Homebuyer Program, Housing Counseling, and Homelessness Prevention (Second Place East Emergency Shelter) continue to be a high priority since they impact a significant number of residents and advances local and national housing objectives.

AP-38 Project Summary
Project Summary Information

1	Project Name	General Administration
	Target Area	
	Goals Supported	
	Needs Addressed	
	Funding	CDBG: \$235,000
	Description	CDBG funds will be used to pay expenses related to the general administration of the CDBG program.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	NA- provides administration of the Citywide programs.
	Location Description	NA- provides administration of the Citywide programs.
	Planned Activities	
2	Project Name	Rehab Administration
	Target Area	
	Goals Supported	
	Needs Addressed	
	Funding	CDBG: \$138,791
	Description	Rehab administration includes program delivery for administering the City of Elmira's Housing Rehabilitation program including salaries and fringe benefits for two staff (Grant Administrator and inspection services from Code Enforcement), mortgage filing and discharge fees, office supplies, postage. This project and program delivery cost has been able to be decreased this Program Year through a shared service arrangement with the City of Elmira's Code Enforcement Department for inspection services. This is a line item that has continued to be decreased while working to increase the amount provided for actual housing rehabilitation.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	Program delivery cost related to Housing Rehabilitation Program.
	Location Description	NA

	Planned Activities	
3	Project Name	CDBG Owner-Occupied Rehab
	Target Area	
	Goals Supported	Quality Affordable Housing
	Needs Addressed	Improve Condition of Elmira's Housing Stock
	Funding	CDBG: \$200,000
	Description	CDBG funds are utilized to provide grants (deferred loans) and low interest (3%) loans to income eligible homeowners who have owned and occupied their homes for two years. Funds are utilized to address code, housing quality, energy improvements, and accessibility issues.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 13 households will benefit and the majority of the families will fall between 30-60% of the AMI. The City may also partner with Near Westside Neighborhood Association who receives funding through the NYS Affordable Housing Corporation (AHC). CDBG Owner-Occupied Rehabilitation assistance will be provided to property owners who have owned and occupied their property for at least 2 years and who fall within 80% of HUD's Median Family Income for Elmira.
	Location Description	Scattered addresses throughout the City.
	Planned Activities	Planned activities: <ul style="list-style-type: none"> • Deferred loans (grants) for households with an income of between 0-50% MFI • 3% repayable loans for households within 50-80% MFI
4	Project Name	Arbor Housing and Development (Chemung County Land Bank) Scatter Site Rehabilitation Project
	Target Area	
	Goals Supported	Quality Affordable Housing Strengthening Elmira's Neighborhoods
	Needs Addressed	Improve Condition of Elmira's Housing Stock
	Funding	CDBG: \$50,000
	Description	Creation of affordable housing for owner-occupied units within the City of Elmira. The project will address blight and vacant properties or those that have been foreclosed on by the County that can be rehabilitated for homeownership. The project will leverage existing resources of the Chemung County Land Bank.

	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	Funds will support rehab of four owner-occupied units will be sold to income eligible families. An estimated 5 units will be rehabilitated and sold to 50-80% AMI individuals within the City of Elmira.
	Location Description	Scattered sites that are in qualifying Census/Block groups within the City.
	Planned Activities	Creation of affordable housing for owner-occupied units within the City of Elmira. The project will address blight and vacant properties or those that have been foreclosed on by the County that can be rehabilitated for homeownership. The project will leverage existing resources of the Chemung County Land Bank.
5	Project Name	Chemung County Habitat for Humanity Rehab
	Target Area	
	Goals Supported	Quality Affordable Housing Strengthening Elmira's Neighborhoods
	Needs Addressed	Improve Condition of Elmira's Housing Stock
	Funding	CDBG: \$35,000
	Description	Rehabilitation of two housing units for LMI families within the City of Elmira by Chemung County Habitat for Humanity.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	Two houses will be rehabilitated and sold to low-moderate income residents of the City.
	Location Description	The final locations for the houses is still being determined.
	Planned Activities	Chemung County Habitat for Humanity will acquire two houses for rehabilitation. Through volunteer efforts, donations, and community build projects, the organization will rehab two homes. The homes will be sold to low-moderate income residents of the City.
6	Project Name	Salvation Army Pathway's of Hope/SAFE House
	Target Area	
	Goals Supported	Alleviate and Prevent Homelessness
	Needs Addressed	Addressing and Preventing Homelessness
	Funding	CDBG: \$20,000

	Description	The Salvation Army's Pathway of Hope Program and Special Needs Housing Services (SAFE House) provides rapid rehousing services for individuals or families who are fleeing domestic violence, rape, sexual assault, stalking, and other violence related living situations. The program addressed homelessness for individuals and families affected by domestic violence and trauma.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	The program provides 25 individuals, facing domestic violence and abuse, with shelter and safe housing services along with access to supportive services for rebuilding their lives.
	Location Description	The facility is located in downtown Elmira on Lake Street. The services will support community members throughout the City who are facing homelessness because of domestic violence and abuse.
	Planned Activities	The Pathway's of Hope program provide 25 eligible individuals with access to rapid rehousing services and supportive services to help address domestic and sexual violence.
7	Project Name	Meals on Wheels of Chemung County
	Target Area	
	Goals Supported	Strengthening Elmira's Neighborhoods
	Needs Addressed	
	Funding	CDBG: \$18,000
	Description	Meals on Wheels of Chemung County provides nutritious meals to homebound, frail/and or disabled seniors throughout Chemung County. This is a new CDBG request and expanded service by the organization since Meals on Wheels over the last year has started providing meals to seniors at Bragg and Flannery Towers operated by the Elmira Housing Authority which has resulted in an initial increase of 16% of the total daily meals being served.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 350 homebound, frail/and or disabled seniors will benefit.

	Location Description	Meals on Wheels is at 409 William Street in Elmira but delivers meals throughout the City with 51% of the meals delivered within Chemung County.
	Planned Activities	Planned activities include providing nutritious meals prepared on a daily basis regardless of the senior citizens ability to donate toward or make a payment. CDBG Funding will go towards the cost of salaries.
8	Project Name	Let Elmira Live Center
	Target Area	
	Goals Supported	Strengthening Elmira's Neighborhoods
	Needs Addressed	Comprehensive Youth Services
	Funding	CDBG: \$10,000
	Description	The Let Elmira Live Center was formed to help improve the lives for adults and children within Elmira. The Center provides outreach to low/moderate income residents of the neighborhood as well as access to food and household, personal care, and clothing items. This year the project will support the Frontline Youth and Community Center located at Woodlawn Court Housing complex.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	An estimated 200 low-moderate income families will be served at Woodlawn Court Housing Complex.
	Location Description	The activities will take place at a low-income housing complex, Woodlawn Court Housing, 1300 Davis St, Elmira, New York 14901.
Planned Activities	The following are planned activities based on the current history of the Center that will be moved to the new location at Woodlawn Court Housing: <ul style="list-style-type: none"> • Adults, children, and elderly will be able to access food, household, and personal care items • Youth and children will be provided with after-school programs, classes and field trips • Youth and children will be provided with meals 	
9	Project Name	Catholic Charities First-Time Homebuyers Pre-Purchase Counseling
	Target Area	

	Goals Supported	Quality Affordable Housing Strengthening Elmira's Neighborhoods Alleviate and Prevent Homelessness
	Needs Addressed	Housing Counseling Services
	Funding	CDBG: \$25,000
	Description	Catholic Charities of Chemung/Schuylers will work with eligible first-time homebuyers interested in purchasing their first home in the City of Elmira and provide them with one-on-one as well as group counseling sessions to prepare them for homeownership.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 100 low-moderate income clients/families will benefit from housing counseling services provided by Catholic Charities of Chemung/Schuylers.
	Location Description	Housing Counseling services are offered at Catholic Charities main offices at 215 East Church Street, Elmira, NY 14901. This is located downtown in the center of the City.
	Planned Activities	Planned activities include the following: <ul style="list-style-type: none"> • First-Time Homebuyer workshops • One-on-one pre-counseling for new homebuyers • Post-purchase counseling and group education workshops for homebuyers • One-on-one credit and budget counseling • One-on-one mortgage foreclosure and loss mitigation counseling including working directly with lenders
10	Project Name	Catholic Charities Emergency Shelter
	Target Area	
	Goals Supported	Alleviate and Prevent Homelessness
	Needs Addressed	Addressing and Preventing Homelessness
	Funding	CDBG: \$25,000
	Description	Catholic Charities of Chemung/Schuylers is Chemung County's homeless service provider and operates Second Place East Homeless Shelter within the City of Elmira.
	Target Date	6/30/2021

	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 400 clients will receive emergency shelter services.
	Location Description	The Emergency Services Center is located at 380 South Main Street, Elmira, NY 14904 and Second Place East is located at 605 College Ave., Elmira, NY 14901.
	Planned Activities	CDBG funds are provided for personnel to complete an assessment of needs, make referrals to programs and services within Catholic Charities and throughout the community and assist with the completion of applications for mainstream benefits. There is a focus on preventing displacement of individuals and families and case management is an important component of the program. Catholic Charities also provides emergency shelter services for individuals that are homeless.
11	Project Name	Court Appointed Special Advocates - CASA
	Target Area	
	Goals Supported	Strengthening Elmira's Neighborhoods
	Needs Addressed	Comprehensive Youth Services Increased Access to Community Resources
	Funding	CDBG: \$10,000
	Description	CASA program serves abused and neglected children with advocates that provide case management in Family court proceedings. This is an unduplicated service in Elmira.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated the program will served a total of 80 children/youth and 20 will be income eligible.
	Location Description	CASA services will support children throughout the city of Elmira.
	Planned Activities	The program provides children who have been abused and neglected access to a court appointed advocate. CASA provides support services to children removed from a living situation because of abuse or neglect. The advocate helps them through the transition to a new living environment.
12	Project Name	Ernie Davis Community Center
	Target Area	

	Goals Supported	Strengthening Elmira's Neighborhoods
	Needs Addressed	Comprehensive Youth Services
	Funding	CDBG: \$25,000
	Description	The Ernie Davis Community Center services Elmira City youth under 21 years of age and provides a safe, year-round after-school alternative.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 240 youth will be served by the Ernie Davis Community Center.
	Location Description	650 Baldwin Street, Elmira, NY 14901, Census Tract 7, Block Group 1.
	Planned Activities	Planned activities include the following: • Fitness programs • Kids Café • Free healthy meals served Monday-Friday • Tutoring • Arts and Cultural activities • Junior Culinary classes
13	Project Name	Southside Community Center
	Target Area	
	Goals Supported	Strengthening Elmira's Neighborhoods
	Needs Addressed	Comprehensive Youth Services
	Funding	CDBG: \$25,000
	Description	The Southside Community Center is a drop-in youth center which provides enrichment, recreational, and educational programming to all youth, ages 5-18 in a year-round supportive, safe environment. Free nutritious snacks and meals are served daily to youth.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 275 youth between the ages of 5-18 will benefit from the Southside Community Center.
	Location Description	215 Partridge Street, Elmira, NY 14904, located on the south side of Elmira, adjacent to Parley Coburn Elementary School in Census Tract 10 which is a low-moderate income census tract and also within walking distance from the Chemung Crossing Neighborhood Revitalization Project sponsored by Housing Visions.

	Planned Activities	Planned activities include: • Nutritious meals and snacks served year-round, five days a week; • Educational and enrichment programming focused on increasing healthy lifestyle skills and academic success • Community service activities • Science-Technology-Engineering- Math (STEM) activities
14	Project Name	EDD Facade and Signage Program
	Target Area	BUSINESS IMPROVEMENT DISTRICT NEW YORK MAIN STREET TARGET AREA
	Goals Supported	Revitalization of Downtown Core
	Needs Addressed	Facade and Commercial Building Renovations
	Funding	CDBG: \$15,000
	Description	Funding will be used to help support Elmira Downtown Development's Facade and Signage Improvement Program and will be marketed to private commercial property owners within the 52-block Business Improvement District as well as used to leverage other state and private funding.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	8 businesses will receive matching grants through the program. This is a 50/50 match program.
	Location Description	Central Business District with a focus on the downtown core concentrated between West Water Street, Main, and South Main Street.
	Planned Activities	Funds will be used to make streetscape enhancements to the Central Business District by funding plants for the planters, benches, street amenities as well as amenities for Mark Twain Riverfront Park to enhance programming.
15	Project Name	Elmira Loan Program - STEG
	Target Area	BUSINESS IMPROVEMENT DISTRICT
	Goals Supported	Business Development
	Needs Addressed	Economic Development and Job Creation
	Funding	CDBG: \$50,000

	Description	This program will enable STEG to continue to meet the needs of City businesses and facilitate the further growth of the City's economic base by providing fixed rate, low interest loans for commercial and industry development. Loan recipients must create jobs within the City of Elmira.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	The program will result in job creation. An estimated 4 Full-Time Employees will be hired through the loan program.
	Location Description	Scattered throughout the City with a focus on the downtown core and Census Tracts, 7 and 10.
	Planned Activities	The funds will be used to recapitalize the City's revolving loan fund.
16	Project Name	Street Improvements
	Target Area	
	Goals Supported	Strengthening Elmira's Neighborhoods
	Needs Addressed	Public Infrastructure/ Improvements
	Funding	CDBG: \$135,000
	Description	Funds will be used to augment the City's street program in low-moderate income census tracts within the City of Elmira. This will include mill and fill projects within the City.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that this activity will impact a minimum of 5,000 persons.
	Location Description	Exact street addresses have not been selected, however they will be located in low-moderate income census tracts.
	Planned Activities	CDBG funds will be utilized toward street reconstructions in LMI areas of the City.
17	Project Name	ADA Sidewalk Improvements
	Target Area	
	Goals Supported	Strengthening Elmira's Neighborhoods
	Needs Addressed	Public Infrastructure/ Improvements

	Funding	CDBG: \$25,000
	Description	Funds will be used to augment the City's street program in low-moderate income census tracts within the City of Elmira. This will include the installation of new ADA sidewalk transitions.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	An estimated 150 people will use these ADA services
	Location Description	Exact street addresses have not been selected, however they will be located in low-moderate income census tracts.
	Planned Activities	This will include the installation of new ADA sidewalk transitions on city streets.
18	Project Name	EDD Operation Green Streets
	Target Area	BUSINESS IMPROVEMENT DISTRICT NEW YORK MAIN STREET TARGET AREA
	Goals Supported	
	Needs Addressed	
	Funding	CDBG: \$5,000
	Description	Funds will be made to make streetscape improvements to the Central Business District which also contains a significant portion of low/moderate income residents especially within senior residences.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	NA
	Location Description	Improvements will be made within the City's downtown concentrated between West Water Street, Main, and on the City's southside on S. Main Street.
	Planned Activities	Funds will be used to make streetscape enhancements to the Central Business District by funding plants for planters, planters, benches, and amenities. These funds are also anticipated to be augmented with Downtown Revitalization Initiative funds.
19	Project Name	Park Improvements

	Target Area	BUSINESS IMPROVEMENT DISTRICT
	Goals Supported	Strengthening Elmira's Neighborhoods
	Needs Addressed	Public Infrastructure/ Improvements
	Funding	CDBG: \$70,000
	Description	Funds will be utilized to make improvements to parks located in low/moderate income areas including upgrading playground equipment and other park amenities. These funds will be allocated to Ernie Davis Park to compliment a \$20 million affordable housing development at the former Jones Court.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that a minimum of 2,500 people will be able to benefit from the Park. The park is also across the street from Finn Academy, the City of Elmira's Charter School and adjacent to a proposed affordable housing development at the former Jones Court by Vecino Group that will provide supportive housing for individuals including veterans.
	Location Description	Ernie Davis Park is a public park located in Census Tract 7, Block Group 1. The park is located just east of the Clemens Center Parkway.
	Planned Activities	Planned activities included replacing outdated playground equipment, adding amenities such as benches, and trash receptacles.
20	Project Name	Economic Opportunity Program (Capital Project)
	Target Area	
	Goals Supported	Strengthening Elmira's Neighborhoods
	Needs Addressed	Comprehensive Youth Services Public Infrastructure/ Improvements Increased Access to Community Resources
	Funding	CDBG: \$30,000
	Description	The Economic Opportunity Program Ernie Davis Community Center is located in an LMI census tract and services children and youth living in the neighborhood. The project will repair doors on the community center. The total cost is estimated to be 85,000.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	The Ernie Davis Community Center services Elmira City youth under 21 years of age and provides a safe, year-round after-school alternative. It is estimated that 240 youth will be served by the Ernie Davis Community Center.

	Location Description	650 Baldwin Street, Elmira, NY 14901, Census Tract 7, Block Group 1.
	Planned Activities	The project will repair doors at the Ernie Davis Community Center.
21	Project Name	Lake Street Pedestrian Bridge
	Target Area	BROWNFIELD OPPORTUNITY AREA BUSINESS IMPROVEMENT DISTRICT NEW YORK MAIN STREET TARGET AREA
	Goals Supported	Strengthening Elmira's Neighborhoods Revitalization of Downtown Core
	Needs Addressed	Public Infrastructure/ Improvements
	Funding	CDBG: \$45,000
	Description	Through the DRI process, parks and public spaces were identified as important part of revitalization. A non-functioning bridge in downtown Elmira, crossing the Chemung River, Lake Street, and Water Street, will be re-designed as a pedestrian walking path. The bridge will provide bikers, walkers, and families views of the Chemung River and will serve as a connector between the Southside and Northside of the City. This project is estimated at 1.5 Million, including structural improvement to the bridge. The CDBG funds will support fixtures on the bridge including trash receptacles, bike racks, bench, lighting, or/and tables.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	An estimated 5,000 low-moderate income individuals will use the walking path. The path runs through two LMI census tracts 7 and 10.
	Location Description	The walking path is located in downtown Elmira; it runs through Census Tracts 7, Block Group 4 and Census Tract 10, Block Group 1
	Planned Activities	Conversion of an structurally unsound bridge into a walking path. The CDBG funds will support fixtures on the bridge including trash receptacles, bike racks, bench, lighting, and tables.
22	Project Name	Community Arts of Elmira (ADA Capital Project)
	Target Area	BUSINESS IMPROVEMENT DISTRICT
	Goals Supported	Strengthening Elmira's Neighborhoods
	Needs Addressed	Increased Access to Community Resources
	Funding	CDBG: \$25,000

	Description	Community Arts of Elmira is a arts focused community center in census tract 7, with over 77% of the residents Low-Moderate Income. The project will repair the bathroom to ADA compliance. It will serve over 3,500 LMI individuals per year.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	Community Arts of Elmira services an estimated 3,500 families in the City of Elmira with after school activities, arts and creative programs in Cenus Tract 7.
	Location Description	413 Lake St, Elmira, NY 14901, Cenus Tract 7, Block Group 1
	Planned Activities	Community Arts of Elmira is a arts focused community center in census tract 7, with over 77% of the residents Low-Moderate Income. The project will repair the bathroom to ADA compliance. It will serve over 3,500 LMI individuals per year. Assisting an estimated 65 elderly or disabled with the ADA bathroom.
23	Project Name	Lead Paint Hazard Reduction Program
	Target Area	
	Goals Supported	Quality Affordable Housing
	Needs Addressed	Improve Condition of Elmira's Housing Stock
	Funding	CDBG: \$70,000
	Description	Funds will support the new Lead Paint Hazard Reduction Program for costs of lead paint repairs in 50% LMI and 80% LMI individuals residing in rental and owner occupied units throughout the City. The funds will supplement the Lead Hazard Reduction and Healthy Homes Grant, received by the City of Elmira in January 2020. The program will address lead hazards in rental and homeowner to address lead paint issues on properties older than 1978 with a focus on properties with children under the age of six living on site.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	An estimated 8 families will be assisted with these funds. They will be in the 50-80% AMI group.
	Location Description	Scattered sites location within the City of Elmira.

	Planned Activities	Assist with the rehabilitation of rental and homeowner to address lead paint issues on properties older than 1978 with a focus on properties with children under the age of six living on site.
24	Project Name	HOME Administration
	Target Area	
	Goals Supported	Quality Affordable Housing
	Needs Addressed	Improve Condition of Elmira's Housing Stock
	Funding	HOME: \$33,000
	Description	HOME funds will be used to pay the pro-rated salary of the Grant Administrator as well as the contract for inspection services for HOME funded projects and other related fees for the First-Time Homebuyer Program. The amount allocated represents 10% of the City's HOME allocation as allowed.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	Not applicable since this is a program delivery cost for a Citywide program.
	Location Description	The Department of Community Development is located at 317 E. Church Street, Elmira, NY 14901 on the third floor.
	Planned Activities	Administration of HOME-funded activities
25	Project Name	HOME Owner-Occupied Housing Rehabilitation
	Target Area	
	Goals Supported	Quality Affordable Housing
	Needs Addressed	Improve Condition of Elmira's Housing Stock
	Funding	HOME: \$36,400
	Description	Owner-occupied grant assistance targeted to homeowner between 30-50% of MFI.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 6 homeowners will benefit from HOME Owner-Occupied Rehabilitation assistance whose incomes fall between 30-50% of MFI.
	Location Description	Scattered addresses throughout the City of Elmira.

	Planned Activities	This project will create quality, safe and affordable owner-occupied housing within the City of Elmira.
26	Project Name	CHDO
	Target Area	
	Goals Supported	Quality Affordable Housing Strengthening Elmira's Neighborhoods
	Needs Addressed	Improve Condition of Elmira's Housing Stock
	Funding	HOME: \$87,031
	Description	Near Westside Neighborhood Associate is the City of Elmira's current designated CHDO and identifies single family properties that can be purchased/donated to make repairs as part of their One House At A Time Program that are sold to a first-time homebuyer. Additionally, Near Westside Neighborhood Association has had initial conversations with BOCES about constructing a new single-family home on a vacant lot.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	A single family property for a first-time homebuyer.
	Location Description	Locations are still in the process of being identified for 2020-2021
	Planned Activities	Planned activities include purchase and rehabilitation of a single-family property for homeownership. Additionally, there may be an opportunity for a partnership with GST BOCES for infill of a new single-family home on a vacant lot.
27	Project Name	First-Time Homebuyers Program (HOME)
	Target Area	
	Goals Supported	Quality Affordable Housing
	Needs Addressed	Improve Condition of Elmira's Housing Stock
	Funding	HOME: \$140,000

	Description	The First-Time Homebuyer Program is a collaboration between the City of Elmira and Catholic Charities of Chemung/Schuyler in which up to \$10,000 in grants for downpayment and closing cost assistance is provided to households that fall within 50-80% of HUD's AMI for Elmira and can secure a private mortgage. A five year affordability period is enforced and households must participate in pre- and post-purchase counseling. The grant was increased this year from a max of \$8,000 to a max of \$10,000.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	13 households who fall within 50-80% of MFI and meet the requirements of the first-time homebuyer program will be directly assisted.
	Location Description	Catholic Charities offices are located at 215 E. Church Street which is where most of the counseling services are offered.
	Planned Activities	Catholic Charities will work with eligible first-time homebuyers interested in purchasing their first home through the First-Time Homebuyer Program within the City of Elmira and provide them with one-on-one as well as group counseling to provide them for homeownership.
28	Project Name	First-Time Homebuyers Pre-Purchase Counseling
	Target Area	
	Goals Supported	Quality Affordable Housing
	Needs Addressed	Housing Counseling Services
	Funding	HOME: \$35,000
	Description	Catholic Charities of Chemung/Schuyler will work with eligible first-time homebuyers interested in purchasing their first home in the City of Elmira and provide them with one-on-one as well as group counseling sessions to prepare them for homeownership.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	13 households who fall within 50-80% of MFI and meet the requirements of the first-time homebuyer program will be directly assisted.
	Location Description	Catholic Charities offices are located at 215 E. Church Street which is where most of the counseling services are offered.

	Planned Activities	Catholic Charities will work with eligible first-time homebuyers interested in purchasing their first home through the First-Time Homebuyer Program within the City of Elmira and provide them with one-on-one as well as group counseling to provide them for homeownership.
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AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Census tracts with the highest low-moderate income population by percentage include census tracts 1 (75.94%), 2 (56.63%), 6 (72.42%), 7 (77.81%), and 10 (62.54%). Census tract 7 includes the City's downtown and Central Business District (including the Business Improvement District) which is where the majority of economic development assistance is targeted. Census tracts 7, 6, 2, and 1 are also census tracts with the highest percentage of minorities residing in them. Community Development during the upcoming year will continue to outreach to residents within these tracts to ensure residents are aware of the programs that exist.

Geographic Distribution

Target Area	Percentage of Funds
BUSINESS IMPROVEMENT DISTRICT	15
NEW YORK MAIN STREET TARGET AREA	10

Table 58 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The City of Elmira will utilize recent planning efforts (including the Southside Rising Revitalization Strategy and new Comprehensive Master Plan which will be developed by 2016), citizen participation, and investment of other resources (state and federal) as the basis for allocating investments geographically within the City. The City will also be looking to leverage opportunities to expand its tax base or where neighborhoods can be stabilized through either private/state investment.

Discussion

The City of Elmira is also hopeful that the Southern Tier region will continue to receive additional state funding through the Upstate Revitalization Initiative or at a minimum through the Consolidated Funding Application that will leverage additional funding for the Business Improvement District and New York Main Street target area. In 2020, project around downtown revitalization and development will continue with the facade program and ongoing efforts of prior year funding from New York State.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The City of Elmira is anticipating rehabilitating existing homeowner units with the use of CDBG and HOME Owner-Occupied Rehab Program as well as providing 15% of HOME funds for a Near Westside Neighborhood Association CHDO project toward acquisition and rehab. A total of 13 new homebuyers are expected to be assisted through the acquisition of existing units. The Near Westside Neighborhood Association and recently Habitat for Humanity receives funding through the New York State Affordable Housing Corporation (AHC) for homeowner and homebuyer rehab which assists in improving the housing stock.

The City of Elmira’s Department of Community Development will continue to administer a Housing Rehabilitation Program which is targeted to very low/low/moderate income homeowners and involves the rehabilitation of existing owner-occupied units. Other agencies within the City of Elmira including Habitat for Humanity and Near Westside Neighborhood Association have also been successful in getting grant funds through New York State Affordable Housing Corporation, and the City will continue to partner with them on larger properties. Another successful program continues to be the City of Elmira, Catholic Charities First-Time Homebuyer Program which provides pre- and post-purchase counseling and \$10,000 in down-payment and closing cost assistance. During the 2020 Program Year, the Near Westside Neighborhood Association, as the City’s CHDO will begin rehabilitating a single-family home for an eligible first-time homebuyer. Funding is also allocated to Habitat for Humanity to rehab two houses in the City of Elmira. Funding will also support scattered site revitalization for 5 affordable housing units through the Chemung County Land Bank.

One Year Goals for the Number of Households to be Supported	
Homeless	400
Non-Homeless	26
Special-Needs	50
Total	476

Table 59 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	8
The Production of New Units	0
Rehab of Existing Units	21
Acquisition of Existing Units	0
Total	29

Table 60 - One Year Goals for Affordable Housing by Support Type

Discussion

The one year goals for the number of households to be supported are based on individuals assisted through the City of Elmira's CDBG and HOME funding Owner-Occupied Rehabilitation Program and direct financial assistance provided through the First-Time Homebuyer Program for the acquisition of existing units. HOME funding has also been set-aside for Scattered Site Neighborhood Revitalization in an effort to work with either the Chemung County Land Bank to provide affordable housing development and neighborhood revitalization goals.

AP-60 Public Housing – 91.220(h)

Introduction

The Elmira Housing Authority does not request CDBG or HOME funds to address the needs of public housing although consults with the City of Elmira several times a year. The City reviews the Elmira Housing Authority's Environmental Reviews and ensures that plans are consistent with the Consolidated Plan.

Actions planned during the next year to address the needs to public housing

The City of Elmira will continue to review the Elmira Housing Authority's Annual Agency Plans for consistency with the Consolidated Plan and will continue to maintain a relationship with the Elmira Housing Authority shall needs arise in the future. The Elmira Housing Authority and the City of Elmira have an agreement for additional police services which continues to be renewed annually.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

An election is held for two resident commissioners in order to encourage residents to become more involved in management of the Elmira Housing Authority. Their input is used for the Agency Plan. The Elmira Housing Authority puts out a 45 day notice that the plan is available for review and a Public Hearing is held. The City of Elmira and Catholic Charities of Chemung/Schuyler have a First-Time Homebuyer Program which is promoting to public housing residents, in particular to those residing at Hoffman Plaza which is geared towards families.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

The Elmira Housing Authority is not designated as troubled.

Discussion

The City of Elmira will continue to consult with the Elmira Housing Authority to identify ways that the two can collaborate to address affordable housing goals.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

During the 2020-2021 Program Year, the City of Elmira plans on allocating \$70,000 in CDBG funds towards meeting the needs of homeless and other special needs in the community. As the primary provider of emergency services for homeless individuals and families in the City of Elmira, Catholic Charities of Chemung and Schuyler Counties operates an emergency service shelter (Second Place East) and an emergency service center (Samaritan Center) which provides temporary emergency shelter for homeless individuals and families. Case management services are a critical part of their program to provide access to long term shelter and prevent chronic homelessness. Catholic Charities provides a holistic approach to services leading to long-term housing stability and self-sufficiency since 2003, and receives funding from HUD through the Continuum of Care process and New York State to meet the needs of the homeless. Additionally, in 2020, the Salvation Army's Pathway's to HOPE and Special Needs Housing Services (SAFE House) will be funded to provide housing residential housing and access to a 24-hour Domestic Violence Hotline. The Salvation Army also provides rapid rehousing services to individuals and families fleeing domestic abuse. Other agencies/services available to serve residents in the City of Elmira include Glove House which provides housing (group homes) to adolescents between the ages of 10-18 in need of more supervision and structure that their families are unable to provide. Saving Grace Ministries of Elmira, Inc. has been operating a transitional residence for men recently released from a correctional facility. Their target population is homeless adult males currently subject to New York State Department of Corrections and Community Supervision oversight and release mandates, who are mandated by law to return to the community where they were residing at the time of conviction.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City of Elmira will continue to support Catholic Charities Second Place East and Homeless Prevention Program and the Salvations Army's SAFE with CDBG funding. Their one- year goals for reducing and ending homelessness includes:

1. Goal: Community access to emergency housing and case management services to identify and secure safe and affordable housing. Outcome: 400 clients will be provided emergency housing through Second Place East. 25 clients fleeing domestic violence and abuse will receive housing and services through the Salvation Army's SAFE house/Pathways of Hope.
2. Goal: Prevent displacement of individuals/families from their homes in the community. Outcome: 5,000 clients will be provided homelessness prevention case management services. Second Place East Homeless Shelter will assist individuals/families that are homeless by meeting their immediate needs of shelter and food. Individuals and families will create a strategy to help locate permanent housing and

set personal goals with the help of their housing advocate. As individuals and families request assistance with homeless prevention services, a complete initial assessment of need will be completed to ensure immediate prevention needs are taken care of to prevent homelessness and they will be assigned a case manager to work with them to increase housing stability. Through assessments, case managers will identify individuals/families without adequate resources to meet the criteria for mainstream benefits included but not limited to: public assistance, SNAP benefits, WIC, SSI/SSDI, Medicaid/Medicare, health insurance, and HEAP. Additionally, case managers will identify unemployed/underemployed clients and make connections to employment opportunities through various resources in the community. The Elmira Police Department and Department of Social Services are two key partners in reaching out to homeless individuals and connecting them with appropriate services. Catholic Charities partnered with volunteers from many local agencies including the City's Department of Community Development to complete the 2019 NY-501 Regional CoC- Point-in-Time Survey. Volunteers were trained. Places that were visited in search of homeless individuals/families included: Chemung County DSS, library, hospitals, and the bus station, under railroad tracks and under the bridges, laundry mats, community kitchens, and parks. The Salvation Army will provide special needs housing/shelter for individuals and/or families fleeing domestic violence and abuse. This will include emergency shelter, rapid rehousing services, trauma support, training services.

Addressing the emergency shelter and transitional housing needs of homeless persons

Second Place East Homeless Shelter, which is located in the City of Elmira, has seen an increase in the number of individuals requesting emergency shelter due to eviction, code violations and family members doubling up and being asked to leave by the landlord because of tenancy issues.

Homeless persons often face many barriers throughout their goal of self-sufficiency. Case management services assists individuals and families develop a budget as well as help provide financial assistance to resolve rent/utilities back payments. For those with a criminal background, case managers work with private landlords to provide stable housing. Case managers also help advocate for clients and negotiate with landlords and/or property managers and utility companies as well as assist with locating, attaining and maintaining safe and affordable housing. Catholic Charities addresses the needs of adolescents transitioning from foster care to independent living through its Lasting Success Program. The Gateways Community Living programs provide community living to individuals and families at risk of suffering from mental illness, substance abuse, HIV/AIDS, and homelessness – many of whom are being released from inpatient treatment. The Salvation Army provides a shelter for individuals/families suffering from domestic violence.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals

and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The target population for Second Place East services is individuals and families who are either at risk of becoming homeless or who have been identified as in need of immediate shelter. Rapid Re-Housing case managers assist homeless individuals and families to move into stable housing. Case managers assist homeless individuals and families move into stable housing. Program components involve identifying a possible housing location, provision of rental and certain forms of financial assistance, and support services with a focus on stable employment and permanent housing.

Catholic Charities has a Lasting Success program that is a supervised independent living program that provides intensive person-centered case management, life skills instruction, subsidized employment opportunities and progressive levels of housing options to youth between the ages of 16-21 transition from foster care to independent living with a goal of preventing homelessness and leading to lasting success. Catholic Charities Gateways Community Living Program provides housing options including residences that are staffed 24 hours a day and support services.

Vecino Group's Libertad project, while not CDBG or HOME funded, created 90 affordable rental units including 20 supportive units for homeless veterans. It also introduced an additional Head Start classroom and a neighborhood market. The 20 apartments reserved for formerly homeless veterans will receive services through New York's State's Empire State Supportive Housing Initiative through Economic Opportunity Program, Inc.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

Catholic Charities' Prevention funds assist individuals and/or families that have a demonstrated housing crisis and face imminent risk of losing their permanent housing. With a focus on preventing displacement of individuals and families, case management is an integral part of the Second Place East program leading to a decrease in the need for emergency services and an increase in cost savings. When individuals and families are able to maintain stable housing, there is a decrease in moving costs, emergency services (shelter stays), additional security deposits, and the potential for employment and school interruptions. Many program participants seeking assistance from Catholic Charities' Second Place East Homeless Services have mental health and substance abuse issues, exacerbating an already difficult housing market. Additionally, the amount of residents who were recently discharged from an institution, hospital, psychiatric facility, Drug/Alcohol treatment, jail or prison with no residence prior to incarceration is increasing. Catholic Charities' overall mission is to provide direct assistance, education,

training and advocacy for those who are most vulnerable in our communities. These vulnerabilities include poverty, physical disabilities, homelessness, lack of adequate housing, addictions, hunger, and mental health concerns among other factors.

Low-income individuals and families are able to avoid becoming homeless by being served by Catholic Charities at one location, the Samaritan Center located at 380 South Main Street and meeting with a Case Manager to complete an assessment of their needs, whatever they might be. The Samaritan Center provides short-term emergency services and supports to those in need including food, clothing, prescription medications, assistance with food stamps enrollment, health insurance, and Home Energy Assistance Program (HEAP) applications. The Samaritan Center also has an additional part-time person who has been hired through the Chemung County Department of Social Services under the Empire State Poverty Reduction Initiative as a Community Navigator.

Discussion

With limited community development funding and staff resources and other community development needs, the City of Elmira and specifically the Department of Community Development has a limited direct role in addressing the homeless and other special needs through actions undertaken directly by the City. The City of Elmira as stated previously continues to provide CDBG assistance to Catholic Charities for Second Place East Emergency Shelter and case management services and serves on the Housing Coalition and Continuum of Care.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

The City of Elmira, compared to New York State as a whole, is an affordable place to live based on the median value of properties. Yet, based on poverty statistics, low median household income, a significant number of Elmira residents have a high cost burden and housing is not affordable to the very low and low income segments of the population. The current tax rate of the City and cost of utilities especially for large, old homes also is a barrier to affordable housing to results in a high cost burden or problems becoming delinquent in taxes. The age and condition of the housing stock and a disinvestment by largely out of town landlords also negatively impacts the quality of the affordable housing that exists within the community and serves as a significant barrier. These barriers will continue to be addressed with federal and state community development funding and increased coordination with housing and social service agencies.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

1. The City of Elmira will continue to support Catholic Charities Housing Counseling services and the promotion of a First-Time Homebuyer Program since both programs help low income residents overcome the barriers to affordable housing. HOME funds will continue to be utilized to provide \$10,000 deferred loans (grants) to assist eligible first-time homebuyers with downpayment and closing closts enabling households to achieve the dream of homeownership. The grants combined with pre- and post-purchase counseling through Catholic Charities has enabled previous homebuyers to be successful. Chemung Canal Trust Company, a local lender and an approved member of the Federal Home Loan Bank's First Home Club, also assist individuals and families save money toward buying their own home by matching \$4 for every \$1 a household saves toward their downpayment, up to a maximum match of \$7,500 as long as they commit to a minimum of 10 months of saving.
2. Additionally, a barrier to affordable housing including decent wages for workers that enable them to afford their housing, including the rent/mortgage, utilities, and taxes which are high in general for New York State and the City of Elmira is no exception. A focus on economic development and building a sustainable economy will be a focus of the Comprehensive Master Plan and will require a commitment on the part of City and County officials to help retain and recruit new businesses that create jobs.
3. The City of Elmira will also be issuing a Request for Proposals to leverage 2021 and 2022 HOME funding with Low Income Housing Tax Credits from New York State Homes and Community Renewal in order to increase the number of quality, affordable rental units within the city. The

City is hoping that approximately 50 rental units may be rehabilitated and newly constructed to replace current but substandard rental units or reactivate vacant units.

4. Supporting and promoting housing organizations such as Near Westside Neighborhood Association (the City's CHDO) and Habitat for Humanity which continue to invest in developing affordable housing to subsidize the cost of rehabilitating houses for low/moderate income homebuyers, especially first-time homebuyers.
5. Another barrier to affordable housing includes the high cost of utilities especially since the age and condition of much of the housing stock makes it not energy efficient. Community Development will continue to incorporate energy improvements in properties that are rehabilitated, connect homeowners with NYSERDA's programs, and support future housing projects that incorporate green design and energy efficiency appliances, etc.

Discussion:

Barriers to affordable housing are frequently addressed at the Chemung County Housing Coalition and Poverty Coalition meetings. The barriers identified within the Consolidated Plan and the Annual Action Plan will not be removed overnight and will require strong collaboration between multiple layers of government to ameliorate the negative effects of public policies and make Elmira and New York State an affordable place to live.

AP-85 Other Actions – 91.220(k)

Introduction:

The City of Elmira and its community partners have several actions planned for the 2020-2021 Program Year to meet underserved needs, foster and maintain affordable housing, reduce lead-based paint hazards, and reduce the number of impoverished individuals and families. This will continue to be a challenge with CDBG and HOME funding reductions and scarce financial resources despite the needs. More than ever, collaboration will be absolutely necessary to have a significant impact.

Actions planned to address obstacles to meeting underserved needs

An underserved need continues to be improving the condition of the City's rental properties especially those owned by absentee landlords. These properties have a blighting impact on neighborhoods, over burden and place a drain on City services (code enforcement, fire protection, and police), and creates a problem for low income families finding quality affordable housing (especially those within 0-30% of Area Medium Income). The City of Elmira will continue to utilize its Rental Registration and Certification process and Vacant Buildings Ordinance to help address the decline of neighborhoods as well as prosecuting the most egregious code cases.

CDBG funds will be used to provide Public Service Programs (\$158,000) to target underserved communities. Additionally, funds are targeted towards underserved neighborhoods and areas of the City typically underserved by other public and private resources. The City will also be issuing a Request for Proposals to leverage HOME funding for a scattered site rental project (approximately 50 units) that will leverage New York State Low Income Housing Tax Credits administered by New York State Homes and Community Renewal.

Another underserved need within the City of Elmira continues to be economic development with the City's boundaries and development that is sustainable. Sustainability will be a focus along with encouraging investment in the downtown areas. New York State, the City, Chemung County, Southern Tier Economic Growth (STEG) are working together toward the redevelopment of downtown Elmira.

Actions planned to foster and maintain affordable housing

The City's priority is to foster and maintain affordable housing in a manner that controls density and has a positive impact on the neighborhood. A goal is to improve the existing rental housing stock and addresses concerns regarding absentee landlords. Emphasis will continue to be to make housing developed or rehabbed as energy efficient as feasible and to leverage programs funded by NYSEDA, Empire State Development, and other federal and state programs. Community Development staff will continue to promote its Owner-Occupied Rehab Program and support the First-Time Homebuyer Program which provides downpayment and closing cost assistance to new homebuyers. Additionally, the City has launched a Lead Paint program to provide grants to property owner for lead paint reduction and repairs.

Actions planned to reduce lead-based paint hazards

The City of Elmira has previously utilized funding from the New York State Attorney General's Office to address Lead-based Paint Hazards and increased access to housing without LBP hazards. In 2019, the City of Elmira was awarded \$1.3 Million dollars from US Department of Housing and Urban Development to establish a lead paint hazard reduction program. The Department of Community Development will continue to receive referrals for its CDBG-funded owner-occupied housing rehabilitation program from the Chemung County Health Department when a child with an elevated lead level is identified through lead testing. The Department also maintains on staff a certified Lead Risk Assessor who will continue to evaluate homes for LBP hazards utilizing a Lead Safe Housing Requirements Screening Worksheet, in particular in those homes with children or pregnant women present. The City of Elmira and the Chemung County Health Department have a partnership where the Chemung County Health Department conducts risk assessments and lead clearance inspections on an as needed basis for a set fee. Contractors that perform work funded with CDBG and HOME funding must have proof that they have participated in a Lead Safe Work Practices and Lead Renovators training on file with the Department of Community Development.

Actions planned to reduce the number of poverty-level families

The Department of Community Development is an active participant in the Chemung County Poverty Reduction Coalition which was formed in 2013 and is an ever growing consortium of organizations and individuals working together to address the issue of poverty within the City of Elmira and Chemung County. In addition to the City's participation on this coalition, specific actions the City has planned during the upcoming program year include the following:

- Based on available data, housing cost burden is a significant challenge for families living in poverty. Actions planned to address this concern include issuance of a Request for Proposals to affordable housing developers to utilize HOME funding to leverage New York State Low Income Housing Tax Credits to improve the quality, availability, and affordability of rental housing for poverty-level families.
- The City of Elmira continues to support as a CDBG sub-recipient, Catholic Charities of Chemung/Schuyler Housing Counseling services and Second Place East Homeless Shelter and Homelessness Prevention Program. These programs assist poverty-level families by helping them avoid mortgage foreclosure or connect them with valuable resources/services to help them become self-sufficient.
- There will continue to be an emphasis on economic development to increase the availability of jobs that provide economic opportunities for low income individuals. The City of Elmira has submitted a White Paper to the Southern Tier Regional Economic Development Council and Empire State Development and will pursue funding through the Consolidated Funding Application and Upstate Revitalization Initiative. The City is also on the Steering Committee for the I-86 Corridor Study that is currently being worked on to spur economic development along the I-86 Corridor between the City of Corning and City of Elmira.

Actions planned to develop institutional structure

The City's Department of Community Development is continuously looking to improve upon processes and develop institutional structure. The following actions are planned for the upcoming Program Year:

1. The Department has a Policies and Procedures manual that is reviewed and updated on at least a semi-annual basis.
2. Staff regularly participate in on-site trainings and webinars hosted by HUD and other state and federal agencies to ensure that the City continues to stay up to date on best practices in community development and the direction HUD is headed. Staff participates in HUD Buffalo's TA Thursdays and Rehab Rap and will continue to suggest future topics to be covered.

Actions planned to enhance coordination between public and private housing and social service agencies

The City's Department of Community Development has several actions planned to enhance coordination between public and private housing and social service agencies:

1. City staff and the Near Westside Neighborhood Association (the City's designated CHDO) continue to meet at least quarterly to discuss housing needs and projects that the two organizations can work together.
2. Community Development has developed a stronger relationship with Chemung County Habitat for Humanity. Catholic Charities of Chemung/Schuylers also has a housing counselor who serves on Habitat for Humanity's Selection Committee and the three agencies will be coordinating more with the First-Time Homebuyer Program.
3. The Department of Community Development has a staff representative that participates in the Chemung County Housing Coalition convened by Catholic Charities of Chemung/Schuylers as well as the Poverty Reduction Coalition convened by Cornell Cooperative Extension of Chemung County.
4. Community Development has a staff person who is a member of Chemung County Youth Bureau's Advisory Board to understand youth programming within the community.
5. The Director of Community Development participates in monthly Continuum of Care conference calls.

Discussion:

The issues facing the City of Elmira are complex and will only be addressed with assistance from and increased coordination between public and private housing and social service agencies. There are also limited financial and human resources to address the needs of the community and therefore, there will be greater emphasis placed on supporting projects that have the greatest positive impact on the community.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The following section outlines program specific requirements for both the CDBG and HOME programs. Community Development staff regularly participate in HUD-hosted webinars and trainings to ensure that program requirements are being met including TA Thursdays and Rehab Rap which have been useful in better understanding and applying the requirements of both the CDBG and HOME programs.

The City of Elmira utilizes the CDBG program to generate program income through an owner-occupied rehab loan program administered by the Department of Community Development and the economic development loan program administered by Southern Tier Economic Growth.

Lastly, the City of Elmira anticipates that an estimated 85% of CDBG funding will be used for activities that benefit low to moderate income persons on either an area-wide basis through improvements to public facilities/public improvements or will have a direct impact on low to moderate income persons. The CDBG regulations require that at least 70% of CDBG funds benefit low to moderate income persons and during prior program years, the City of Elmira has far exceeded this percentage.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

- | | |
|--|----------|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed | 0 |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan. | 0 |
| 3. The amount of surplus funds from urban renewal settlements | 0 |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan | 0 |
| 5. The amount of income from float-funded activities | 0 |
| Total Program Income: | 0 |

Other CDBG Requirements

- | | |
|---|---|
| 1. The amount of urgent need activities | 0 |
|---|---|

2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.

85.00%

**HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City of Elmira plans on utilizing HOME funds expected to be available during the program year to providing direct assistance and housing counseling services to first-time homebuyers, and an eligible CHDO project. Other forms of investment related to the First-Time Homebuyer Program is funding through private lenders including investment through Chemung Canal's First Home Club. The City intends on leveraging HOME funds with New York State Affordable Housing Corporation (AHC) funds that were awarded to the Near Westside Neighborhood Association and NWNA will be administering the AHC funds. Near Westside Neighborhood Association, as the City's designated CHDO, will utilize set aside funds as well as project proceeds for their "One House At a Time Program." The City will also be committing \$50,000 for scattered site neighborhood revitalization in partnership with the Chemung County Land Bank for eligible projects within the City of Elmira.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City of Elmira will be utilizing the recapture guidelines when HOME funds are used for homebuyer activities. Eligible first time homebuyers who participate in First- Time Homebuyer Program will be eligible to receive up to \$10,000 based on need as a deferred loan (grant) to cover downpayment and closing costs. There will be a five year affordability period and as long as the homebuyer continues to own and occupy the property for the entire five years, the deferred loan will be discharged and the filed mortgage will be discharged. If the homebuyer fails to own and occupy the property during the affordability period, the City will recapture the \$10,000. A mortgage and HOME Program Agreement will be signed by both the homebuyer and the City outlining the recapture terms.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The City and its CHDO (Near Westside Neighborhood Association) will follow the resale guidelines to

ensure the affordability of units acquired and rehabilitated with HOME funds. The affordability period will be determined based upon the total HOME investment and the City will utilize HUD's minimum requirements and there will be a maximum 15 year affordability imposed on properties. The reasonable range of homebuyers according to 24 CFR 92.254 (a) (5)(i)(B) will be between 51-80% of the Area Median Income. Under the "resale" guidelines, the homebuyer will work closely with the City of Elmira and Near Westside Neighborhood Association on the resale of the property to a defined range of low-income buyers and receive the City's final approval. The (Seller) must receive a "fair return" on their investment. "Fair return" is the return of the homebuyer's original investment plus any capital improvements at an actual cost not to exceed the newly assessed value at the time of the sale plus sixty percent (60%) of the remaining professionally appraised increase in value at the time of the sale during the Affordability Period. NWNA shall receive the remaining forty percent (40%) of the newly assessed value upon the sale. The City, as the Participating Jurisdiction will ensure that the housing developed with HOME funds remains affordable to the identified range of low income homebuyers by utilizing deed restrictions which specify the affordability period, defined range of homebuyers, and resale restrictions. Homebuyers also sign a HOME Program Agreement. Resale will only be utilized when eligible homebuyers do not participate in the City's First-Time Homebuyer Program and receive direct financial assistance. Those homebuyers who receive direct financial assistance utilizing HOME will be subject to recapture and a mortgage and HOME Program Agreement will be signed by both the homebuyer and the City outlining the recapture terms as described in the previous question.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City does not plan on using 2020 HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds.

The City of Elmira is committed to utilizing available CDBG and HOME funds to benefit the greatest number of low to moderate income residents. During the upcoming program year, the City of Elmira will be focusing HOME investment on the First-Time Homebuyer Program, for an eligible CHDO project, and for a future scattered site neighborhood revitalization project with the Chemung County Land Bank to further increase the quality of the City's affordable housing. Homebuyers and homeowners assisted with HOME funds will be made aware of the affordability requirements as well as recapture and resale provisions in program agreements.

Appendix - Alternate/Local Data Sources

1	Data Source Name CoC NY501 HMIS
	List the name of the organization or individual who originated the data set. Catholic Charities Chemung/Schuyler, James Cantrill, HMIS Administrator
	Provide a brief summary of the data set. This data set was developed to hold all housing and supportive service data relevant to the homeless and those at risk, of being homeless.
	What was the purpose for developing this data set? To collect all housing and services data about the homeless and those at risk of homelessness in the NY-501 CoC so that it can be analyzed to see the current status and trends in the status of the homeless and those at risk of homelessness.
	How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population? The extracted data was taken from the CoC NY-501 HMIS Elmira data which includes all people housed by all homeless housing programs and all permanent housing programs for formerly homeless people, all people served by all homeless prevention and re-housing programs, and all people served by the HMIS' service only programs.
	What time period (provide the year, and optionally month, or month and day) is covered by this data set? The data from March, 2014 through February, 2015 was extracted from the CoC NY-501 HMIS.

	<p>What is the status of the data set (complete, in progress, or planned)?</p> <p>Since the data set is from the CoC NY-501 HMIS it continues to be in progress, however a set of SQL queries and functions were developed to extract and summarize the data as requested for the City of Elmira's Consolidated Plan.</p>
2	<p>Data Source Name</p> <p>2012-2016 CHAS</p>
	<p>List the name of the organization or individual who originated the data set.</p> <p>City of Elmira Department of Community Development, VIA HUD CHAS 2012-2016 Data Set</p>
	<p>Provide a brief summary of the data set.</p> <p>Each year, the U.S. Department of Housing and Urban Development (HUD) receives custom tabulations of American Community Survey (ACS) data from the U.S. Census Bureau. These data, known as the "CHAS" data (Comprehensive Housing Affordability Strategy), demonstrate the extent of housing problems and housing needs, particularly for low-income households. The CHAS data are used by local governments to plan how to spend HUD funds, and may also be used by HUD to distribute grant funds.</p>
	<p>What was the purpose for developing this data set?</p> <p>In order to prepare the Consolidated Plan</p>
	<p>How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?</p>
	<p>What time period (provide the year, and optionally month, or month and day) is covered by this data set?</p> <p>2012-2016</p>
	<p>What is the status of the data set (complete, in progress, or planned)?</p> <p>complete</p>
3	<p>Data Source Name</p> <p>2014-2018 American Community Survey</p>
	<p>List the name of the organization or individual who originated the data set.</p> <p>US Census data compiled by the Department of Community Development</p>
	<p>Provide a brief summary of the data set.</p> <p>The American Community Survey (ACS) helps local officials, community leaders, and businesses understand the changes taking place in their communities. It is the premier source for detailed population and housing information about our nation.</p>
	<p>What was the purpose for developing this data set?</p> <p>To review housing conditions, standards, quality, and demographic data within the City of Elmira</p>

	<p>How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?</p> <p>Data covers the entire United States and is specific to the City of Elmira</p>
	<p>What time period (provide the year, and optionally month, or month and day) is covered by this data set?</p> <p>2014-2018</p>
	<p>What is the status of the data set (complete, in progress, or planned)?</p> <p>completed</p>